

CONSERVATION DIRECTORY



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FOREWORD

PURPOSE OF DIRECTORY

This Directory draws together, in one document, the relevant legislation, procedural guidance, contact addresses, technical references and other relevant information needed by NRA staff involved with conservation.

Part 1 provides guidance on conservation input to the NRA's activities and includes sections on liaison procedures, species and habitat related issues, archaeology, environmental assessment and catchment management plans.

Part 2 sets out the key legislation which determines the NRA's obligations toward conservation, including statutory instruments and European Directives. It also includes maps of areas designated for environmental purposes.

Part 3 provides a references list of guidance documents, technical publications and R & D outputs.

Part 4 contains addresses of relevant conservation organisations and an internal NRA staff framework for each Region.

The Directory is an internal guidance document and is designed so that individual sections can be updated, when necessary, without disruption to the overall structure.

National Rivers Authority

NRA CONSERVATION DIRECTORY

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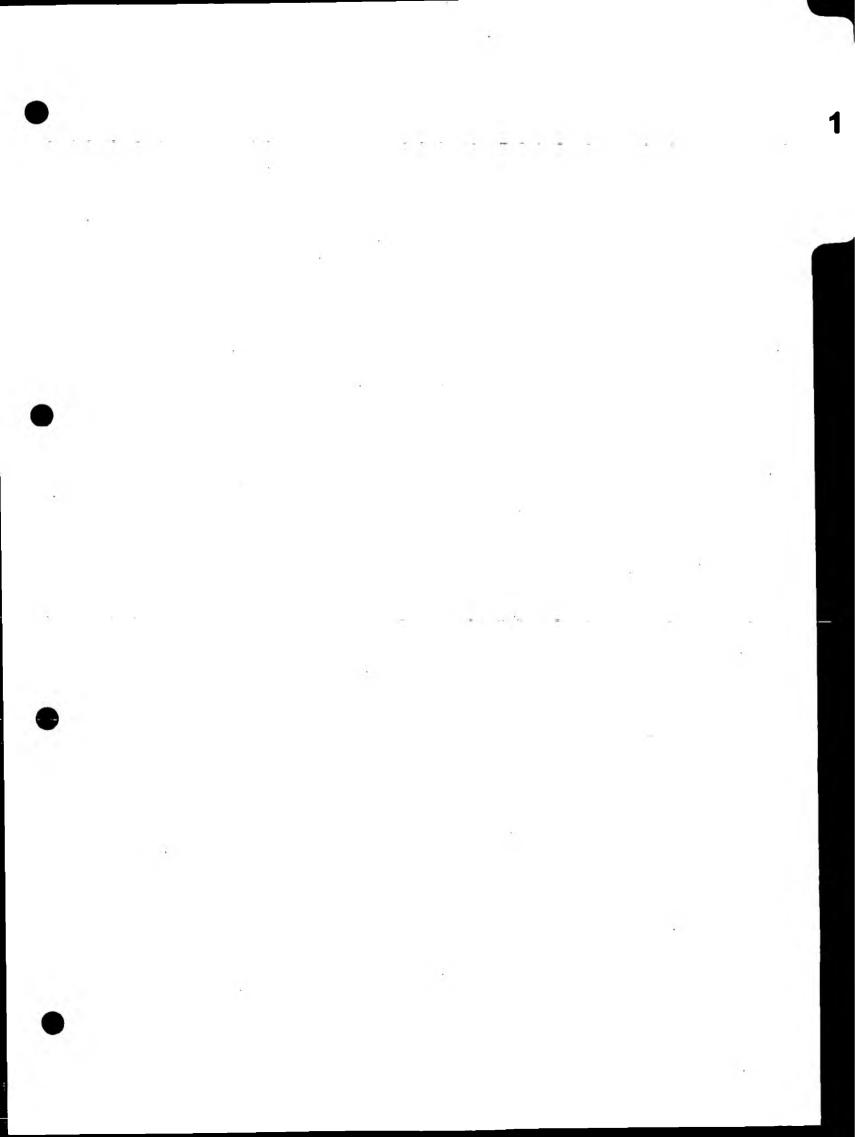
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PART 1: CONSERVATION IN THE NRA

1. CONSERVATION GUIDELINES

1.1 Preamble and Context

The National Rivers Authority is entrusted with conservation responsibilities in respect of wildlife, landscape and natural beauty, geological and physiographical features, buildings and other objects of archaeological, architectural or historic interest. These responsibilities relate to all inland and coastal waters, and to land associated with such waters in England and Wales.

Conservation can be defined as the protection and wise management of natural and man-made features to ensure that the resource will be made available for the benefit of future as well as present generations.

1.2 Statutory Duties and Obligations

Section 16 of the Water Resources Act 1991, imposes a duty to further conservation in respect of proposals relating to the NRA's functions, to protect sites of conservation interest and to take account of the effects that any such proposals would have. The expression 'to further' implies a positive obligation towards conservation. Section 2(2) of the Act imposes a general duty to promote conservation to the extent that the NRA deems desirable.

Practical guidance in respect of the NRA's environmental duties is given in a Code of Practice on Conservation, Access and Recreation (hereafter referred to as the "Code of Practice") approved by the Minister under Section 18 of the Act. The NRA is also expected to follow the Conservation Guidelines for Drainage Authorities (MAFF, DoE and the Welsh Office).

1.3 Protecting and Enhancing Conservation Status

There is a rich variety of landscapes, habitats, wildlife and historical/archaeological features associated with the streams, rivers, ponds, lakes, wetlands, estuaries and coastal waters of England and Wales. This reflects a network of inland watercourses which totals more than 240,000 km in length and a coastline exceeding 4000 km.

Areas or sites of high conservation interest are currently protected by a variety of different designations. Rare plants and animals associated with the water environment are also specifically protected. However, a substantial proportion of the aquatic environment and associated lands has been subjected to a long history of modification associated with agricultural, industrial and residential development. River canalization, water pollution, drainage of wetlands and over-abstraction of water have all significantly reduced the conservation status of many sites. Consequently, there is a substantial opportunity for the NRA, in fulfilling its duty to further conservation, to rehabilitate degraded sites and to promote the re-creation of habitats previously damaged by environmentally-insensitive practices.

The opportunities for promoting conservation are considerable and many external organisations are actively collaborating with the NRA to protect and enhance the water environment and associated lands. Indeed partnership, in the form of pooled resources and expertise, is often the key to success when addressing a major challenge.

1.4 The NRA's Conservation Strategy Aim

The NRA will conserve and enhance the wildlife, landscape and archaeological features associated with inland and coastal waters of England and Wales.

1.5 Strategic Conservation Objectives

In order to achieve its aim, the NRA will:

- assess and monitor the conservation status of inland and coastal waters and associated lands;
- ensure that the NRA's regulatory, operational and advisory activities take full account of the need to sustain and further conservation;
- promote conservation to enhance the quality of the aquatic and related environment for the benefit of wildlife and people.

2. SCOPE OF CONSERVATION DUTIES

2.1 Key Legislation

Key conservation legislation directly relevant to the NRA includes:

- Water Resources Act, 1991, sections 2(2), 16, 17 and 18
- Land Drainage Act, 1991, sections 12 and 13
- Land Drainage Improvement Works (Assessment of Environmental Effects)
 Regulations SI 1988 No 1217
- Wildlife and Countryside Act, 1981 (as amended)
- Town and Country Planning (Assessment of Environmental Effects)
 Regulations SI 1988 No 1199
- Town and Country Planning (Listed Buildings and Conservation Areas) Act, 1990
- Ancient Monuments and Archaeological Areas Act, 1979.

However, there is a whole raft of legislation and associated technical guidance which impinges on the Authority's activities and hence its duty to further conservation. This is outlined in Part 2.

2.2 Internal guidance

The NRA has a statutory duty to further conservation in all its regulatory, operational and advisory activities. Guidance on this is given in PIN CE/LL/001 (Section 11). The Authority also has a duty generally to promote conservation.

Conservation must be taken into account in proposals relating to all of the NRA's regulatory, operational and advisory functions. In addition to flood defence, with which conservation has traditionally been associated, this requirement will include:

- (a) determining the potential impact of applications for abstraction licences, discharge, land drainage and fisheries consents;
- (b) commenting on planning applications, forestry planting grant and felling licence applications, and waste disposal site licence applications;
- (c) appraising flood defence, land drainage, navigation and fisheries byelaws;
- (d) commenting on capital and revenue works by non-flood defence functions such as water resource strategies, pollution clean ups etc.

2.3 Guidance Relating to Archaeology and Cultural Heritage

(a) Department of the Environment 1990 PPG 16: Archaeology and Planning

This emphasizes a number of basic principles: the importance government attaches to archaeological remains and their preservation; the need for archaeological implications of planning applications to be assessed before applications are

determined; the need wherever possible to preserve important remains threatened by development and the expectation, where preservation in situ is not possible, that developers should make adequate provision for archaeological excavation and recording. This has important for the Authority's role as developer in terms of capital schemes

(b) Department of the Environment 1990 PPG 20: Coastal Planning

This has extended the interests of the Local Planning Authorities beyond the low-water mark, although their jurisdiction remains firmly terrestrial. It makes systematic reference to historic landscapes particular to coastal areas and notes that the coastal zone has a rich cultural heritage both above and below the low-water mark. Planning decisions are relevant to archaeology underwater, despite the lack of extensive jurisdiction, for several reasons. Planning decisions can affect areas of foreshore that contain remains submerged for much of the time. Planning Authorities also have direct jurisdiction over enclosed stretches of water and estuaries. Finally, they should take offshore impacts of onshore developments into account when making planning decisions. This has relevance to coastal works, long sea outfalls etc.

(c) Codes of Practice

British Archaeologists and Developers Liaison Group 1988 Code of Practice.

Code of Practice on Conservation Access and Recreation - The Water Act (1989).

Draft Code of Practice for Seabed Developers (Nautical Archaeology Policy Committee) forthcoming.

(d) Model briefs

These model briefs and standards have been produced by the archaeological bodies themselves, are designed for archaeologists as contractors, are easily accessible and therefore should be utilised by the NRA:

English Heritage 1991 The Management of Archaeological Projects

IFA 1993 Code of Conduct

IFA 1993 Interim Standard for Archaeological Desk-Based Assessments

IFA 1993 Interim Standard for Archaeological Field Evaluations

IFA 1993 Interim Standard for Archaeological Watching Briefs

IFA 1991 Regulating Archaeological Work by Contract (Technical Paper No 8)

IFA 1993 Environmental Assessment and Archaeology (Occasional Paper No 5)

NAS 1992 Archaeology Underwater: The NAS Guide to Principles and Practice.

3. LIAISON AND CONSULTATION

3.1 Internal Liaison

Since the conservation duties of the NRA are applicable when it is formulating or considering proposals relating to all of its functions, effective internal liaison is essential.

This liaison must ensure that:

- (a) appropriate conservation staff have input to all the NRA's operational, regulatory and advisory activities;
- (b) conservation staff are involved with proposals or applications at the earliest opportunity, in order to ensure effective discharge of the duty to further conservation;
- (c) potential conflicts between conservation and other functions are resolved at the earliest opportunity;
- (d) all relevant staff are aware of, or have access to information on, the location and significance of important areas for conservation. Ideally, a 'constraints map' which indicates features of special importance should be readily available;

In addition, all staff and operatives should be made aware of the importance of conservation, and those whose activities could affect conservation interests should be adequately trained and instructed.

Internal liaison is particularly important when assessing conservation implications of the large number of applications received from third parties. Any initial screening to select applications for more detailed examination should be carried out according to defined conservation-related procedures and criteria. Procedures should be based on best current practice and best available information until more detailed guidance in the form of separate PINs is issued.

3.2 Procedures for External Liaison and Consultation

3.2.1 Procedure in Special Areas

Under Section 17 of the Water Resources Act 1991, English Nature and the Countryside Council for Wales are obliged to inform the NRA of any land which, in their opinion, is both:

- (a) of special nature conservation interest, and;
- (b) may be affected by activities carried out or authorised by the NRA.

There is a similar obligation on National Parks Authorities and the Broads Authority in respect of land which they consider to be of particular importance.

In turn, the NRA must notify in advance the above bodies before carrying out or authorising any activities which appear likely to damage the special interest of the land in question.

This does not apply to an emergency, where notification must be given as soon as it is practicable after the action has been carried out.

3.2.2 NRA Operations

Consultation with the conservation bodies listed in Table 1, should cover:

- (a) all major NRA projects. Early liaison, preferably at the option appraisal stage, is essential;
- (b) regular liaison meetings to discuss the NRA's work programme and to agree routine maintenance in advance. The frequency of such meetings should be determined by the extent of the programme(s), but at least annually in all cases;
- (c) significant changes to the work programme, not covered at the regular meetings;
- (d) in particular, all forms of work within SSSIs should be subject to early consultation with EN/CCW. This is in addition to the statutory requirement to consult on operations judged likely to damage the conservation interest of the site;
- (e) notification of emergency works. This is a statutory requirement in some special areas, but out of courtesy notification should be extended to other bodies whose interests may have been affected;
- (f) preparation of catchment management plans. Standard guidance is required from the national CMP group on the timing of consultations.

Consultation procedures should be periodically reviewed to check their effectiveness.

3.2.3 NRA Consents and Licences

There is a statutory requirement for NRA consents and licences to be referred to EN/CCW whenever SSSIs may be detrimentally affected by work being carried out inside or outside of the area. The following basic procedure should be followed with regard to SSSIs when consenting or licensing.

(a) In order to save time, details of sites unlikely to be affected by particular licensed or consented activities should be obtained from EN/CCW.

TABLE 1

ORGANISATIONS TO BE CONSULTED: STATUTORY REQUIREMENTS

ВОДУ	REASON FOR CONTACT
English Nature/Countryside Council for Wales	All new works proposed by the NRA. Notice of operations in SSSI owned/ occupied by NRA
	Licence to disturb otters and other protected species
	Supply copy of ES under SI 1217
MAFF Area Office	Licence to develop in areas known to have badger setts
National Parks Authority	Notification before carrying out or authorising activities on land of special conservation interest
Broads Authority	Notification before carrying out or authorising activities on land of special conservation interest
Countryside Commission	Notification before carrying out or authorising activities on land of special conservation interest
English Heritage/Cadw	Consult on operations and authorizations affecting all SSSIs
	Site related works proposed by NRA
	Scheduled Monument Consent
DoE/WO	Listed Building Consent
Local Planning Authority	Conservation Area Consent
	Notice of certain operations in AAI
	Destruction/maintenance of trees covered by Tree Preservation Orders

- (b) At the time of application (or earlier if there are preliminary discussions), EN/CCW should be informed of all proposals likely to damage SSSIs, and wherever possible supplied with relevant information, such as the nature of probable changes in the hydrological regime.
- (c) Such proposals will include:
 - all proposals for activities to take place within SSSIs (irrespective of (a) above);
 - other proposals within the catchment area or agreed distance of SSSIs (except those in (a) above), depending on the nature of the consent or licence application;
 - any proposals outside these geographical limits where the NRA considers that there is still potential for damage (eg regional groundwater schemes).
- (d) In the case of abstraction, there may be trials or tests preceding the granting (or otherwise) of a licence. In this case, there should be liaison with EN/CCW over the siting of boreholes and the inclusion of SSSIs in any monitoring.
- (e) If an EN/CCW objection is likely, further liaison will be necessary and more research on possible environmental effects may also be required.

In addition to the above procedure, information should also be sought from EN/CCW on existing discharges and abstractions which may be affecting SSSIs and should therefore be reviewed.

Information should also be sought from EN/CCW when the NRA is asked to comment on planning and other applications within or near to SSSIs.

It is important to note that SSSIs are not the only sites of conservation significance that may be affected by operations authorised by the NRA. Ideally, all applications should be scrutinised for their proximity to important sites. These would include areas of conservation interest identified by the NRA's own survey work. Recommended liaison contacts for specific sites and general consultation appear as Tables 2 and 3 respectively.

TABLE 2

RECOMMENDED LIAISON WITH REGARD TO PARTICULAR SITES/AREAS

(IN ADDITION TO TABLE 1 REQUIREMENTS)

TYPE OF AREA	NAME OF ORGANISATION
Landscape, Natural Beauty and Amenity	
National Park	National Parks Authority
Norfolk & Suffolk Broads	Broads Authority
AONB	Local Planning Authority and CC
Heritage Coast	Local Planning Authority and CC
Nature Conservation	
SSSI (1)	EN/CCW
Marine Nature Reserve (existing/proposed)	EN/CCW
Marine Consultation Areas (2)	EN/CCW
AoSP for Birds	Local Planning Authority
LNR	Local Planning Authority
County Wildlife Trust nature reserve	County Wildlife Trusts
Other nature reserve	Owner (eg RSPB, WWT)
SNCIs, prime sites	LPA/County Trusts
ESAs, Nitrate Sensitive Areas	MAFF
Geology and Geomorphology	
SSSI	EN/CCW
RIGS(3)	Local RIGS group
Other geological site (4)	Local Geological Record Centre

Archaeology, Architecture, and History		
Conservation Area	Local Planning Authority	
Area of Archaeological Interest	Local Planning Authority	
Site of a SAM	Local Planning Authority (English Heritage/Cadw	
Unscheduled monument	Holders of SMR RCHME/RCAHMW	
Listed building	Local Authority	
Unlisted historic or architectural feature	RCHME/RCAHMW	
(1) Includes National Nature Reserves Ramsar sites Special Protection Areas		

- (1) Includes National Nature Reserves, Ramsar sites, Special Protection Areas, Biosphere Reserves, all examples of which are SSSIs; will also include Special Areas for Conservation under EC Habitats Directive.
- (2) Only in Scotland at the present time, but there are recent proposals to expand the network considerably.
- (3) Network of voluntary Regionally Important Geological/Geomorphological Sites broadly analogous to non-statutory wildlife sites.
- (4) Records of sites collected under the National Scheme for Geological Site Documentation.

NB There are many other statutory or non-statutory areas identified on the basis of characteristics relating to conservation, usually of wildlife or of natural beauty (eg Local Authority country parks, National Trust landholdings). Consultation would be recommended for operations affecting any of these areas.

TABLE 3

CONSERVATION ORGANISATIONS FOR GENERAL CONSULTATION

Landscape, natural beauty and amenity

CC (including Heritage Coast Forum)

CCW

Council for the Protection of Rural England

Campaign for the Promotion of Rural Wales

Nature conservation (national organisations)

EN/CCW

JNCC (UK-wide and international issues)

RSPB (bird conservation)

British Trust for Ornithology (bird populations)

Biological Records Centre (distribution data for animals and plants)

RSNC (Conservation Department deals with otter conservation and other issues)

Forestry Authority

Nature conservation (local organisation)

Local biological records centres (list Appendix B)

County Wildlife Trusts (list Appendix B)

Urban Wildlife Groups (information from RSNC)

Natural History Societies

County Ornithological Societies

Geology and geomorphology

Geological Society Conservation Committee

Archaeology, architecture and history

County Archaeologists/Welsh Regional Trusts (= holders of SMRs, Appendix B)

English Heritage/Cadw

Council for British Archaeology

Water Authorities Association Working Party on Industrial Archaeology

In addition, the Code of Practice recommends contact with the Science Museum, the Council for British Archaeology, and local historical/industrial archaeology societies before disposing of unwanted items of historical interest.

4. SURVEY PROCEDURES

4.1 Background

Effective conservation input depends on obtaining data and using information which adequately describes the resource. Standard methodology is paramount. For rivers this should be based on river corridor surveys (RCS), the basic method of which is described in Conservation Technical Handbook No.1. Landscape appraisal methodology is described in Handbook No.2 of the same series. In addition, aerial photographs and Phase 1 habitat survey information should be used at every available opportunity.

In specific cases, such as the need for environmental assessment of major new works, data gathering may need to be more extensive and/or more intensive than the standard RCS approach. Examples include biological surveys of adjoining wetlands, or detailed studies of the flora and fauna of particular habitats. Surveys for other features (eg plants, birds, fish, archaeology) and other inland and coastal waters should follow existing standard methods recommended by JNCC. Further details can be found in R & D Note 107 "Review of Conservation Survey Methodologies".

FINAL REPORT

R & D FELLOWSHIP: METHODOLOGIES FOR OPTIMISING THE VALUE OF RIVER CORRIDOR SURVEY DATA

(1993 - 1994)

J Crompton August 1994

I INTRODUCTION

The two year Fellowship was undertaken by Geodata Institute, Southampton University. The overall objective was to evaluate current River Corridor Survey (RCS) methodologies with particular emphasis on their durability and utility, and to develop GIS compatible methods for utilising the information.

This report summaries the outputs, conclusions and recommendations from the Fellowship.

II THE FELLOWSHIP

The objects of the Fellowship were as listed:

- 1. Reviewed the international literature, and the evolution and current practice of RCS within NRA.
- 2. Examined and audited RCS for consistency of quality and accuracy of content.
- 3. Developed a method for abstracting information from RCS maps to enable aggregation of information on a catchment basis, using GIS.
- 4. Tested the database methodology on the River Stour catchment.

III CONCLUSIONS

The conclusions were:

- 1. RCS maps do provide a wealth of detailed information which is useful to the overall purposes of the NRA (e.g. identifying stretches of high value, considering enhancements and sensitivity to river maintenance). The overall quality of RCS has improved recently, probably due to the production of the Handbook and to the shift towards strategic survey.
- 2. There are further improvements that can be made in their accuracy and use, to support an understanding of the character of the river system. In hard copy form, RCS does not easily allow an overview or analysis of longer stretches of river.
- 3. Locational errors on field sketched maps are attributable to inaccuracies in the base maps and to inaccuracies in locating and recording features. Errors can be reduced to 2% by careful sequential regarding of features on undistorted, large scale maps, and the use of other techniques prior to survey, eg: aerial photos. This is well within the range of accuracy for other mapping techniques.

III CONCLUSIONS (cont/)

- 4. The balance between the utility and clarity of the map, and the geographical accuracy, together with cost implications, will need to be considered.
- 5. A six-point abundance scale can be used to extract semi-quantitative information from RCS, without conferring spurious accuracy on that information.
- 6. There is potential to integrate and analyse environmental information of this sort. However, it is essential that the locational and other errors inherent in the source maps are recognised, quantified and allowed for in information extraction methodologies.
- 7. RCS are one of many sets of environmental information that are routinely recorded for the river environment. The potential for data integration to give a fuller understanding of the river corridor environment is enormous.
- 8. The Fellowship scheme is highly desirable both in assisting original academic research, focused on something "useful" for the NRA but less introspectively because the initial ideas and the approach are generated from outside the NRA (unlike R&D contracts).

IV PRODUCTS AND CIRCULATION

The documents produced from this research include:

R&D Project Record F3/1/WX Methodologies for optimising the value

of River Corridor Survey Data.

R&D Note 271 Methodologies for optimising the value

of River Corridor Survey Data.

R&D Note 273 A Context for Developing Methodologies

for optimising the value of RCS Data.

A number of research papers have been produced based on the Fellowship. These are listed in Appendix 1.

The documents are for use by NRA Regional Conservation Officers, but all material has been released to the Regions and is held in the public domain.

UPTAKE/MANAGEMENT ISSUES

The following issues have been identified from the results of the Fellowship. (See also Appendix 2).

1. Future of Fellowship:

- (i) continue Fellowship scheme (see Appendix 3).
- (ii) maintain flexibility within scheme to allow independent pursuit of research within general stated aims.

Action: HO to note.

2. RCS Map Quality:

- consistent recording of features and use of OS maps
 - clearer presentation/annotation

Action: Regions to note and act as appropriate. (Regional differences

in river type and RCS use). HO to add to revision of Handbook 1 once regions have reviewed. Training requirement.

3. Database for RCS

To consider potential uses of databases to quantify RCS data for use in catchment context.

Action:

Further investigation to determine cost effectiveness of quantifying data cover - abundance for database fields in field, or on as needs basis. Use of recording form? Update Handbook.

Further investigation by River Habitat Survey team leaders on utility of RCS data in this scheme. Improve geomorphological content of RCS recording. Potential to use existing RCS data in RHS at least in short term.

Development of computer package to utilise RCS data on catchment scale.

V UPTAKE/MANAGEMENT ISSUES (cont/)

- Data visualisation and compatibility of NRA data sources.

Action:

Further consideration of possibility of linking data collection across functions of NRA; at the least, data sets should be compatible.

Following above, future research on developing catchment scale GIS to handle full range of environmental data.

MRS J CROMPTON

Conservation & Recreation Officer

(South Wessex Area)

Revised 30 August 1994 following debate at Regional Conservation Officers' "Ad Hoc" meeting 26 July 1994.

APPENDIX 1

PAPERS RELATED TO NRA FELLOWSHIP

Paper which refers to the work:-

A M Gurnell, P Angold & K J Gregory (in press). Classification of river corridors: issues to be addressed in developing an operational methodology. <u>Aquatic</u> Conservation: Marine and Freshwater Ecosystems.

Papers documenting the working in detail:

P G Angold, A M Gurnell & P J Edwards (submitted). Information from river corridor surveys. Being considered for publication by the Journal of Water and Environmental Management.

P G Angold, A M Gurnell & P J Edwards (submitted). Locational errors in maps of environmental variables and their implications for information extraction. Being considered for publication by the Journal of Applied Ecology.

A M Gurnell, P A Angold & P J Edwards (in preparation).

Working title: River Corridor Surveys: Information Extraction, Aggregation and Visualisation.

Outlet: not decided but possibly Applied Geography.

Expected submission: late September 1994.

APPENDIX 2

ADDITIONAL METHODS FOR IMPROVING RCS QUALITY

(Source: Lee Donaldson Associates, March 1994)

Lee Donaldson Associates, an independent firm of experienced RCS surveyors on contract to the Wessex Region, were asked to provide a second opinion on refinements to the RCS methodology. Key points are listed below.

- 1. Use of experienced RCS staff and/or adequate training of experienced ecologists (minimum 5 days?).
- 2. Use of 1:2500 base maps, or 1:10000 blown up to 1:2500 scale if 1:2500 is unavailable. Require 1:10000 scale map to locate sections.
- 3. Adoption of standard scale of widening of channel on survey map. A log scale is suggested.
- 4. Standardising of section length/exchange of sample survey maps to improve quality control.
- 5. Improvement in cross sectional recording.
- 6. Redrawing maps in the office after field survey introduces further error (2 cms on the map = 50 metres on ground). Produce final inked map in field.
- 7. Place RCS map adjacent to a copy of the OS base map (1:2500) for ease of use as in Welsh Region.
- 8. Minimum resurvey/quality audit of 5% (5km per 100km).

J:\owens\conserv\methodol.rpt

EXTRACT FROM LETTER FROM DR A GURNELL (24 FEBRUARY 1994)

RE: FUTURE OF FELLOWSHIP SCHEME

"From my point of view the scheme has been very successful. It gave Peter Edwards and myself the opportunity to undertake some applied research, which was successful because of the full-funding of a post-doctoral fellow and the provision of a collaborative environment with the NRA, which enabled us to access a great deal of information and support that would not otherwise have been so readily available. Our particular project ran smoothly and produced the required results at a steady rate through the two years.

In a more general context, I think that the scheme is very beneficial to the "university" people who are involved, whether they be full-time academic staff or post-doctoral fellows because:

- 1. A fellowship is seen as being highly desirable in the academic context because it not only brings financial resource into the University, but it also supports original research and publications. This type of scheme is seen in a much more favourable academic light than a research contract, because it has a more open ended research aim and because publication of the results is not only possible, but is expected.
- 2. From the point of view of the fellow, it provides an opportunity for somebody just completing their PhD to establish themselves academically. They not only pursue a new, fully-funded research programme, but they have time to write-up papers from the PhD. This gives them a much better chance of gaining a permanent academic post than the majority of students who have just completed their PhD.
- 3. The nature of a NRA-sponsored fellowship is that it focuses research on something "useful". This hopefully provides the NRA with research results that it would not have gained from a normal R&D contract, because the initial ideas and the approach to the research are generated from outside of the NRA.

If the scheme is continued, then my only suggestion for modification would be to encourage the fellowships to be treated in an even more open-ended way than the one that I have just been involved in. We were fortunate that our original research schedule generated a successful piece of research, so that we could show at the end of the project that we had completed all the stages that were proposed at the outset. However, I think that this outcome is very unusual. Usually research evolves as it proceeds, and the end product rarely reflects the original objectives precisely. I, therefore, believe that these fellowships need to be treated in a far more relaxed and open-ended way than an R&D contract, for example. If great flexibility is not permitted, the NRA may not fully benefit from the skills and originality of the fellow and his/her academic supervisors".



RIVER HABITAT SURVEY

A TECHNICAL COMMENTARY ON

THE REQUIREMENTS, APPROACH, OUTPUTS
AND USES OF A SYSTEM TO
EVALUATE THE HABITATS OF RIVERS
ON THE BASIS OF THEIR VALUE TO WILDLIFE

28 October 1994

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RIVER HABITAT SURVEY

A TECHNICAL COMMENTARY ON THE REQUIREMENTS, APPROACH, OUTPUTS AND USES OF A SYSTEM TO EVALUATE THE HABITATS OF RIVERS ON THE BASIS OF THEIR VALUE TO WILDLIFE

1. PURPOSE

- The purpose of this paper is to draw together in one document a summary description of the requirements for a system to describe and evaluate those physical features which contribute to the character of rivers, and how River Habitat Survey (RHS) can fulfil these requirements in a cost-effective manner.
- In so doing, the precise role of RHS and its links with other methods is brought into focus.
- 1.3 It acts as the technical annex for a paper requesting Executive Group approval for further development and implementation of RHS.

2 **NEEDS AND REQUIREMENTS**

2.1 **Driving forces**

- 2.1.1 The NRA spends public money and has a duty to ensure that such money is spent wisely. "Value for money" is a key factor in the way the NRA conducts its business.
- 2.1.2 The NRA is charged with statutory duties "to further" and "generally promote" conservation. The exercise of these duties costs the Authority, and therefore the taxpayer and developers, in the order of £18m per year.
- 2.1.3 In carrying out its conservation duties, the NRA must be confident that advice regarding its consenting (regulatory) and operational activities is based on sound knowledge and that action (effort) is justified and closely reflects need.
- Where resources are limited, the NRA must be confident that competing demands are objectively assessed and that priorities reflect actual rather than perceived need.
- 2.1.5 The NRA needs to be confident that its assessment methodologies for decision-making powers are based on sound criteria underpinned by good science.
- 2.1.6 This applies particularly to consideration of enhancement works where inappropriate action could represent a waste of resources.

2.2 Operational tools for site evaluation

- 2.2.1 There is currently no mechanism for a fully comparative evaluation of all river habitats in a local, regional and national context.
- 2.2.2 Current survey effort is largely focused on main river sites, without due regard for headwaters and tributaries which can make a significant contribution to aquatic habitat richness, fish spawning areas and sources of invertebrate colonisation. At present the appraisal of river catchments is therefore biased towards the mainstream rivers.
- 2.2.3 There is currently no means for rapid data retrieval, and which enables intersite comparison to be carried out. A computer-based system is therefore an essential requirement for operational staff.
- 2.2.4 The NRA requires a robust habitat evaluation methodology for appraising the environmental impact of internal and external proposals.

2.3 Description and reporting

- 2.3.1 The NRA currently reports on water quality through published quinquennial surveys. Annual returns are also used for internal NRA purposes.
- 2.3.2 Physical features represent an equally important component in determining river character and ecology. An objective method for describing current state and changes over time is therefore required for both evaluation and monitoring purposes.
- 2.3.3 The principle aim of General Quality Assessment (GQA) is the ability to report upon the state of, and temporal and geographical trends in the change in river quality in the broadest sense. Physical structure is one of the primary components determining ecosystem quality, and requires a standard methodology comparable to those available to cover water quality and quantity.
- 2.3.4 The draft EC Directive on the Ecological Quality of Water requires a more holistic approach to assessing quality, taking account of "physical and chemical conditions" including the contribution made by the riparian zone.
- 2.3.5 Furthermore, the Directive states that "the national systems adopted by member states must be notified to the scientific community in each country and must provide the best possible guarantees as regards accuracy and comparability of data. In each case details of the systems used shall be published".

- 2.3.6 The Government's document "Biodiversity: the Action Plan" places significant emphasis on the need to evaluate, report and monitor biodiversity. The use of physical structure as a surrogate measure for biodiversity is likely to be an important aspect in this reporting, and rivers will represent a significant part of the freshwater component.
- 2.3.7 In establishing an Environment Agency for England and Wales (and for Scotland), the government is committed to reporting on the State of the Environment. This will need to link closely with the biodiversity action plan (2.3.6 above), so *inter alia*, the requirement for a sound methodology for evaluating river habitats is reinforced.
- 2.3.8 Current descriptions for "physical structure", one of the three key factors in catchment plans, are inadequate.

2.4 Conclusion

- 2.4.1 Currently, there is no adequate mechanism for a comparative assessment of the physical structure of rivers, putting sites into local, regional and national context.
- 2.4.2 The requirement for a method for evaluating physical structure of rivers is driven by (i) operational and regulatory needs of the NRA, (ii) EC directives, (iii) commitments to biodiversity and reporting on the state of the environment, and (iv) the need for a readily accessible database containing national inventory information.
- Any methodology and supporting framework must fulfil these requirements, but also enable input to the NRA's regulatory and operational activities in order to improve both strategic and site-based decisions on conservation matters notably through the environmental assessment process.
- 2.4.4 The Authority must have a technical audit ability whereby action and effort to protect or enhance sites is fully justified by a process of sound evaluation and within the context of national and regional priorities. Moreover, changes in the physical state of rivers can be used as one of the means by which the performance of the NRA may be assessed.
- 2.4.5 Any methodology must be nationally applicable and provide a standard module for both functional and cross-functional (eg catchment management plan) requirements.
- 2.4.6 Any methodology must take full account of processes acting at a catchment scale. That is, it must be based on best available information and underpinned by sound geomorphological principles.
- 2.4.7 The system which delivers the outputs must be data-based for input to the NRA's Water Archive Monitoring System (WAMS).

3 APPROACH

3.1 **Project development**

- 3.1.1 RHS project development started in November 1992 and a methodology and working classification are due to be finalised by 31 March 1995, ready for implementation in 1995/96.
- 3.1.2 The approach has been designed to optimise data collection and management. Analysis of existing information such as SSSI water plant data and River Corridor Survey data (through an NRA R & D fellowship), has been progressed in parallel to field-testing techniques. This process has helped to identify which features to record, how best to record them, and where and when to collect data.
- 3.1.3 Analysis of an intensive transect-based survey conducted on the River Derwent, Cumbria in 1993 along with other field trials conducted during that summer indicated the optimum field sampling unit is 500m. This unit length is compatible with that already used for river corridor surveys.
- 3.1.4 The best way of recording for both accuracy and precision (repeatability) is the use of spot check transects taken at 10 equidistant points along the river, plus a "sweep up" inventory of features within the 500m length. The survey data can easily be computerised and background information collected is compatible with other methods such as RIVPACS.
- 3.1.5 To establish a national framework for an inventory of habitat data and a river typing based thereon, a survey of streams and rivers in England and Wales, based on one 500m sample site in each 10 x 10km square (1523 sites in all) was conducted in May/June 1994. In addition, 30 sites in Scotland and 28 sites in Northern Ireland were also surveyed in order to test applicability of the method on a UK basis.
- Only watercourses classified for water quality were used. The data have been computerised and this represents the basis for a first national database of river character for England and Wales. In addition, 26 "benchmark" sites were subjectively chosen by specialists to represent good examples of different river types in order to calibrate habitat quality.
- 3.1.7 The River Wyre catchment in North West Region was sampled in total so that both sampling strategy and the contribution of RHS outputs to catchment management plans could be assessed. A comparison of the effectiveness of alternative methods of data collection (eg RHS, river corridor surveys, aerial photographs) has also been undertaken as part of this exercise.
- 3.1.8 A very important aspect has been the close links maintained with the SERCON project development group to ensure compatibility and dovetailing of outputs.

3.1.9 Another crucial aspect is the confidence with which the river channel typology and features makes geomorphological sense. A current national R & D project is providing the necessary geomorphological science and credibility to underpin RHS and is due to report in March 1995.

3.2 River types

- 3.2.1 Analyses of map-derived information and physical data collected by NCC as part of its macrophyte survey, as well as the 1994 RHS data, have produced the consistent conclusion that in the broadest sense (ie catchment, subcatchment scale) river character can be determined by three main factors, namely (i) size, (ii) slope, (iii) geology.
- 3.2.2 A working typology, based on "semi-natural" sites as determined by field surveyors has been developed but it needs to be refined further taking into consideration other factors such as the position of a site in the catchment which has major geomorphological significance, particularly since features in one 500m stretch may be influenced by processes acting upstream or downstream from the site.

3.3 Predictability of features: river channel typology

- 3.3.1 For operational purposes, river channel character at the reach scale (ie hundreds of metres) is the most important aspect to consider since included in each river type there may be distinct river channel types which reflect changes from headwaters to tidal limit.
- 3.3.2 It is clear from preliminary analysis of the 1994 RHS database that the presence and patterns of certain features occurring naturally within a 500m site can be broadly predicted using size (bankfull width), slope and geology factors. Substrate type and features such as shingle bars, riffles, pools and eroding cliffbanks reflect those key factors.
- 3.3.3 Using geomorphological principles, the degree of confidence in predicting physical features in each river type is being identified. A physical "model" for each (unmodified) river type can then be constructed.

3.4 Habitat Ouality Assessment

- 3.4.1 The principle of Habitat Quality Assessment is the ability to compare the observed occurrence of features with these predicted for a particular river channel type. The deviation of observed features (caused for example by channel, bank or riparian corridor modifications) from that expected provides the basis for quality assessment.
- 3.4.2 Since modification can affect one or more components (channel, banks, riparian corridor), habitat quality needs to be able to discriminate the extent and location of modification.

3.4.3 Habitat quality can only be derived after careful analysis of the inventory data, ie the inventory data drives the river channel typing and habitat evaluation rather than vice versa.

4 DATA COLLECTION AND MANAGEMENT

4.1 Background information

- 4.1.1 The use of GIS at an appropriate scale and map-derived and other available information is crucial to RHS. It provides the necessary framework and context for river and river channel typing, thereby underpinning the predictive element upon which the assessment of habitat quality is based.
- 4.1.2 Background information for each 500m site includes altitude, slope, solid and drift geology, mean annual flow, baseflow index and distance from source. All can be derived from maps or other sources already available to the NRA.

4.2 Field recording

- 4.2.1 RHS sample sites are based on 500m lengths of river, comprising the channel, banks and riparian corridor land use to 50m either side. Features are recorded in a way to ensure maximum information content and accuracy without excessive time penalties (Annex 1).
- 4.2.2 500m is consistent with unit length currently used for river corridor surveys and aquatic macrophyte classifications. This will enable better use of each component and their conjunctive use and cross-validation.
- 4.2.3 Features that broadly characterise the site (eg valley form, land use, predominant channel form and flow type) are recorded to set the scene.
- 4.2.4 Attributes such as channel substrate type, presence of key habitat features, aquatic vegetation types and complexity of bank and riparian zone vegetation structure are recorded at ten equidistant "spot checks" along the 500m. The format is simple, with coded abbreviations for attributes entered into a matrix. Each spot check takes 1-2 minutes to complete.
- 4.2.5 The discipline of doing ten spot checks also improves accuracy of data capture since the observer does not have to remember or estimate the extent of features over long distances, a method which is notoriously inaccurate. Moreover, analysis of transect data from the River Derwent indicated that ten spot checks was effective for characterising the river in terms of physical features without incurring loss of information or excessive time penalty.

- 4.2.6 The "sweep-up" checklist of all relevant features within the 500m length ensures that the sampling technique does not omit anything that might occur between the spot checks. As part of this exercise the number of key features (eg riffles, point bars) is also recorded in a tally system. The extent of modifications is also recorded. Space is also provided for a brief descriptive sentence to provide a rapid thumb-nail sketch of the site.
- 4.2.7 Bankfull and water widths together with bankfull height and water depth are measured at one location within each site. The channel width: depth ratio, taken in the context of other physical features, provides extremely useful information about geomorphological processes acting on the site.
- 4.2.8 The RHS survey form is easy to use and requires little additional training (2-3 days) beyond that of a sound biological background and familiarity of rivers. It is amenable to rapid computerised input either through optical reading technique from hard copy or adaptation onto portable data-logging devices for use in the field.
- 4.2.9 The time taken to survey a 500m length of river varies according to the complexity of the site and ease of access, inherent factors which affect any type of river-based sampling. Simple sites may take as little as 35-40 minutes to complete, while those of complex character and difficult access may take an hour or more. The mean time taken in 1994 was 57 minutes per site excluding travel.
- 4.2.10 Provided that the NRA lone worker policy is strictly followed, RHS can be carried out by one surveyor. However, a team of two surveyors does not double the resource requirement because improved efficiency can be achieved by one team member carrying out the "sweep up" exercise while the other concentrates on the spot checks. Additional information (eg water quality samples, species lists) can also be collected at the same time.
- 4.2.11 Repeatability of results is good. Inter-sampler variation has been found to be low. Moreover, experimental alteration of the positions of spot checks within the 500m still produces a consistent output in terms of assessing overall river character. However, duplicate sampling of randomly selected sites is still required to provide the necessary quality assurance and control.
- 4.2.12 The methodology is therefore simple, yet robust, requires little specialist training, is readily understandable and can be rapidly computerised.
- 4.2.13 The methodology records all the habitat features surveyed as part of standard River Corridor Surveys but in a manner which improves accuracy and in a rapidly retrievable form designed to provide analytical and evaluation outputs. When combined with river corridor survey mapping, the extra time involved would be no more than 15-20 minutes per 500m.

4.3 Typing rivers

- 4.3.1 RHS provides a semi-quantitative framework for comparing physical (habitat) features of similar river types, thereby enabling quality on an observed versus predicted basis to be established. The key first step is being able to "type" (categorise) rivers on the basis of physical features. In short, like must be compared with like.
- 4.3.2 The only existing commonly-accepted conservation classification of river types is based on the NCC's SSSI macrophyte community typology. However, this typology was based on subjectively selected sites. One important aspect of RHS was to establish a typology based on physical features collected from a representative sample of rivers and streams.
- 4.3.3 A typology has been developed by analysing the NCC data and defining rules for typing rivers based on physical features. This rule-based approach has then been tested on the 'semi-natural' component of the 1994 RHS database and will need to be refined so that the levels of confidence for predicting features also relates to map-derived information.
- 4.3.4 RHS does not seek to invent another classification of river types. Instead physical determinands have been used to identify channel types of distinctly different but measurable character. These types will have predictable links with other systems such as the NCC types and RIVPACS. To be meaningful, each type must be distinctive from others and definable and predictable in geomorphological terms.

4.4 Channel typology

- 4.4.1 Both river type and river channel type are primarily determined by key geomorphological factors. Analysis of map-derived and field survey data has confirmed the importance of local bed slope (gradient), size and geology.
- 4.4.2 Although rivers represent a continuum, the presence and combination of features in unmodified river channel types can be determined by a bed slope: bankfull width matrix approach. Location within the catchment is another important factor and an unmodified river will change its character predictably from headwater to mouth depending on changes in slope and geology.
- 4.4.3 A combined process and feature-based approach provides the necessary context for describing rivers in terms of use to other functions including flood defence, water resources, fisheries and water quality.

4.5 Evaluation of Habitat Ouality

- 4.5.1 The 1994 RHS database contains a wealth of information that will take many months to process. However, initial scrutiny of selected features in both the spot check and sweep up inventory data of predominantly "semi-natural" sites has revealed a highly promising association which can relate features and combinations of features to certain types of river channel.
- 4.5.2 Each type of river should therefore have a predictable characteristic "fingerprint" of features and it should be feasible to construct a simple look-up table relating combinations of features to each river channel type. Naturally, many features are common to more than one type, but distinctive associations will be most important in discriminating between channel types.
- 4.5.3 In unmodified rivers, the predicted and observed set of channel features within a 500m length should largely coincide. However, there needs to be sufficient flexibility in the system to account for slight variations in the occurrence of (i) features which should always be present and (ii) those which are frequently or sometimes present. In particular, the system needs to account for scale problems encountered in larger rivers where 500m lengths will contain a smaller proportion of the total number of expected features.
- 4.5.4 Predictability is largely confined to features of the river channel and banks. However, the assessment of habitat quality in the river corridor as a whole has to take account of riparian land use as well. Land use and bankside tree cover are two important considerations in determining overall quality, features which may reflect the degree of modification to the channel and banks.
- 4.5.5 Several approaches to quality assessment can be adopted: two extremes might be (i) a simplistic assessment of modification (ie impact-derived) and (ii) a weighted 'totting-up' approach of observed compared with predicted natural features (ie feature derived).
- 4.5.6 The impact-derived approach could give a rapid look-see impact assessment, generating a classification related to deviation from "semi-naturalness" or pristine condition. The feature-derived approach would provide a more robust assessment since the occurrence of observed features within a 500m length might indicate a response to modifications upstream or downstream of the site, an important aspect not addressed by the impact-derived approach.
- 4.5.7 RHS has been specifically designed to allow discrimination between features of the channel, banks and riparian corridor. Quality assessment needs to discriminate on the same scale, because one overall assessment may mask significant differences in the quality of channel and banks in particular.

4.6 Habitat Quality Index (HOI)

- 4.6.1 The principle of Habitat Quality Indices (HQI) is based on comparing observed and predicted features. The ultimate aims of classification in terms of "excellent, good, fair or poor" will reflect the extent of habitat degradation and relative occurrence of the resource on a regional and national scale. The basis of classification can therefore be either statistical (eg quintiles) or subjectively rule-based.
- 4.6.2 Since it is based on an observed versus predicted approach, comparing like with like, HQI has to be determined from river typing. Its development and refinement is therefore dependent on a robust typology and careful analysis of inventory data in the national RHS database.
- 4.6.3 Once a general approach has been agreed, a crucial issue to address will be the statistical confidence of the respective 'classes' and rules governing any movement between classes. One important aspect is that movement between classes (ie improvement or deterioration) must be determined by modifiable factors which can be expressed in terms of threshold exceedance.
- 4.6.4 In terms of reporting and data management, the ability for channel, banks and riparian corridor to be assessed separately will be crucial at the operational (reach) level, while CMPs will probably only require to differentiate the channel and bank components. National reporting will almost certainly need a simple overview based on one overall measure.
- 4.6.5 The existing 26 benchmark sites have a crucial role to play in calibrating and refining the HQI model. However, more benchmarks will be required in future to improve the calibration.

5 OUTPUTS AND USES

5.1 Deliverables

- 5.1.1 The key output will be a methodology, comprising field survey guidance and a rule-based system for typing river channel forms and establishing the HQI for any given site.
- 5.1.2 This will be supported by computer software tools for both typing and generation of HQI. A prototype is already under development and will be ready for use by April 1995.
- 5.1.3 Operational staff will have full access on a 'read-only' basis of the 1994 RHS database which will enable them to put any site into regional or national context.

- 5.1.4 The system will be compatible with WAMS (Water Archive Monitoring System) being developed by the NRA. The IS business case appears as Appendix 2 to the main EG paper. In essence, the recommended option is to develop the RHS database prototype as a viable interim solution which can be quickly delivered while at the same time providing for integration with WAMS in the longer term.
- 5.1.5 Publication outputs will include a methodology manual, scientific papers and a state of the river environment report focusing on physical features.

5.2 Examples of existing use

- 5.2.1 RHS has already been used as part of baseline monitoring of 30 upland stream sites in Snowdonia National Park as part of an impact assessment project associated with proposals for 'run-of-river' hydropower proposals. Snowdonia National Park has been given access to summary data from the RHS database.
- An R & D project on the subject of invertebrates and exposed river sediments which recently commenced, has been able to tap immediately into the national database for overview information on the distribution and frequency of features such as point bars, mid-channel bars, exposed rocks etc. This represents a massive time-saving and cost compared with trawling through RCS maps in each Region.
- 5.2.3 RHS has been used in an MSc project by a postgraduate student at Lancaster University. The River Wyre catchment has been surveyed in full using RHS, and input for catchment management plans will be a key aspect of the MSc output.
- 5.2.4 Printouts of the distribution of three invasive weeds (Japanese Knotweed, Giant Hogweed and Himalayan Balsam) within the 1523 RHS sites were used by the NRA as poster display material at an Aquatic Weeds Conference in Dublin in September 1994.
- 5.2.5 Distribution maps of any feature recorded in the field can be printed out and this provides an extremely powerful, instantly accessible, tool for providing national and regional context.

5.3 Potential use for Water Resources

5.3.1 The RHS morphological database represents a highly strategic source of physical habitat information. RHS data can feed into several techniques currently being developed to simplify instream methods to calibrate ecologically acceptable flows for water resources schemes.

- Publication of the NRA's Water Resources Strategy and its use of water transfers necessitates use of instream methods to predict flows. The best way to extrapolate habitat hydraulics from these resource intensive site-based detailed methods to longer lengths of regulated rivers is via the existing RHS database or rapid RHS survey in the field.
- 5.3.3 The use of RHS therefore provides the potential for major efficiency savings in that simplified versions of instream methods (IFIM/PHABSIM) will be much cheaper than the current resource intensive requirements. Water Resources investment in RHS could therefore have major technical and cost-saving benefits.

6 <u>SERCON, RIVER CORRIDOR SURVEYS AND RHS</u>

6.1 Background

- 6.1.1 SERCON, RCS and RHS are, or are intended to be in the near future, employed to assist in the assessment of nature conservation value (and other interests too), and help set management priorities which lead to sensitive river corridor management.
- Since the terms "assessment" and "management" can be used and interpreted in vastly different ways, confusion has arisen regarding SERCON, RCS and RHS. This centres primarily around whether one or other of the systems will duplicate information or replace one or both of the other systems. In essence they are all complementary, but work at different scales. The value of each individual system is enhanced for data gathered for the other two.

6.2 SERCON

- 6.2.1 SERCON (System for Evaluating Rivers for CONservation) essentially is a desk-based computer system which utilises existing habitat and species data for a multitude of river corridor attributes and applies classic conservation assessment criteria such as diversity, naturalness, representativeness, rarity, etc, in a more rigorous manner than has been done in the past.
- When using SERCON it is impossible to generate a meaningful assessment without the type of outputs produced from RCS and/or RHS. For the assessment of many river corridor attributes SERCON thus depends on outputs from either RHS or RCS, unless data of a similar nature are to be provided by some other means.
- 6.2.3 Generally, SERCON is intended to work at a larger scale (catchment and subcatchment) than either RHS or RCS to provide an important overview of conservation interest in the broadest terms.

6.3 River Corridor Surveys (RCS)

- 6.3.1 RCS is principally a map-based system of surveying 500m lengths of river. It provides information about the relatively precise location of habitats and plant assemblages within river channels, margins, banks, riparian zones and corridor.
- 6.3.2 The system was developed over ten years ago when the prime requirement was to provide information for stretches of river where management work was proposed so that the most important habitat features and rare communities could be conserved and maximum benefit derived from the potential for enhancing degraded habitats.
- 6.3.3 Since that time, many thousands of kilometres of rivers in England and Wales have been surveyed using the method and the data used in a variety of ways, including auditing and post-project appraisal.
- 6.3.4 For these purposes, as with SERCON, interpretation of maps is not an ideal way of retrieving and analysing data or objectively comparing sites, even though valuable information is contained within them. For the most detailed site appraisal, and as a prescriptive (site-specific) management tool, RCS as a tried and tested methodology cannot be rivalled.

6.4 River Habitat Survey

- 6.4.1 RHS is not map-based, but provides information on the physical characteristics (and vegetation structure) of rivers, banks, riparian zones and floodplains in a form which can be statistically analysed, compared and readily retrieved.
- Outputs thus should enable sites to be classified into 'types' and then assessed for their relative habitat 'richness/value'. RHS survey can be executed more rapidly than RCS, and the outputs enable the physical and vegetation characteristics of intra-and inter-river sites to be compared more rigorously with one another and in time series as a performance monitor. Since it is also based on 500m sample units, RHS and RCS can be done together, providing a true river corridor survey and evaluation.
- Analysis of the River Wyre catchment project indicates that the best strategic survey strategy to fulfil RHS for CMP requirements is to walk the river, completing one RHS sample in every four 500m lengths of channel (ie 25% coverage), with a simple "sweep-up" of important features in between.
- 6.4.4 This level of RHS survey will produce an output of 6km river length per day, compared with a river corridor survey output of 1.6km. For strategic purposes therefore, RHS is four times as efficient in data capture compared with river corridor surveys but with the priceless bonus of rapid computerised data retrieval.

- Part of the benefit of doing RHS at a 25% coverage would be to highlight the requirement for more detailed survey (eg species surveys or river corridor mapping) on a "need to know" basis rather than the current blanket river corridor mapping approach.
- 6.4.6 Irrespective of potential modifications of any kind, RHS provides the best basis for a semi-quantitative habitat survey of river corridors. As such, it can be used more objectively and with less bias for *comparative* purposes.
- 6.4.7 Because of the site inventory, a database of river habitats will be derived which is comparable across England and Wales, irrespective of site. This can be enlarged on a UK or European scale.
- 6.4.8 RHS will assist in developing a better understanding of: (a) fluvial geomorphological links between riverine habitats and different river types, thus leading to a geomorphological classification of rivers; (b) what constitutes relative degrees of degradation within these types and what habitat features should be present and at what frequency, ie the basis of HQI; and (c) community/habitat relationships.
- 6.4.9 It is intended that a series of original scientific publications will result from the survey. The benefits of publication in promoting RHS and the NRA as a whole are enormous, particularly in the field of secondary and higher education.
- 6.4.10 RHS outputs will be readily available for inclusion in the NRA's annual Code of Practice on Conservation, Access and Recreation publication, a statutory requirement under Section 17 of the Water Resources Act 1991.
- Information from RHS, including photographs of each channel measurement site, is being used as part of the channel typology R & D project. This will help to provide geomorphological credibility to RHS and provide improved guidance and training for surveyors in future.

6.5 Synergistic relationships

- 6.5.1 Provided data for RHS are gathered consistently, and the data gathering forms are made compatible with questions posed for many attributes within SERCON, it will provide much needed data for SERCON in its evaluation of conservation value of rivers.
- 6.5.2 SERCON too could be an immensely useful tool for RHS in developing the value of the outputs of the surveys and relating these better to the accepted conservation evaluation criteria and the information on biota that the NRA and other organisations hold.

6.5.3 The inventory enables RHS to provide the missing vital link between (i) the existing well tried, tested and accepted map-based river corridor survey method which develops site-specific management proposals and the larger (ii) reach comparisons to assess overall conservation 'value' derived through SERCON.

7 LINKS WITH OTHER METHODS

7.1 RIVPACS

- 7.1.1 RIVPACS sampling collects broadly similar data for in-stream features but focuses on a smaller length of river, and the information used provides the basis for a predicted and observed comparison of aquatic invertebrate communities.
- 7.1.2 Much of the background information (altitude, slope etc) collected for RIVPACS and RHS is the same but since RHS is a more comprehensive assessment of the river corridor, the information is used for predictive and observed analysis of habitat structure in a broader context.

7.2 GOA (General Quality Assessment)

- 7.2.1 The NRA's General Quality Assessment scheme will comprise four separate water quality measures, each providing a separate, but complementary 'window' through which water quality is determined. The chemical component has been developed. Other components will be biology, nutrients and aesthetic quality.
- 7.2.2 RHS will be able to provide a "physical habitat" window for General Quality Assessment (GQA) to complement for chemical, biological, aesthetic and nutrient classifications, thereby completing the picture for describing the state of the river environment.

7.3 HABSCORE

- 7.3.1 HABSCORE is a stream habitat assessment method which expresses habitat quality in terms of predicted fish populations based on empirical models derived for more than 600 sites in England and Wales.
- 7.3.2 The system applies to river sites that contain resident salmonids and which can be electrofished (ie < 15m channel width). Coarse fish models have not yet been developed. Habitat features included in the models combine catchment measurements based on transect surveys of sites 30-100m in length.

7.4 IFIM/PHABSIM

- 7.4.1 IFIM and PHABSIM are acronyms for two types of hydraulic survey methods which model instream channel features at the microhabitat scale in relation to the flow requirements of certain invertebrate and fish species.
- 7.4.2 These methods for predicting plant and invertebrate species preferences for instream flow tend to be extremely resource intensive. However, RHS data can provide a potentially significant saving by providing data input to simplified versions of these methods (see Section 5.3).

7.5 Conclusion

- 7.5.1 RHS will not replace predictive tools such as RIVPACS and HABSCORE, but it can provide the necessary standard site-based modular approach to assessing river habitats.
- 7.5.2 A modular approach based on a standard habitat component can provide a sound basis for more specialist requirements. All sites can be assessed not only in relation to a nationally consistent methodology for river habitat, but also classified regarding specific aspects needed for example by fisheries (eg spawning gravels), flood defence (asset evaluation and the potential of the river reach for floodwater de-synchronisation), and water resources (flow levels, changes in velocity, depth etc).
- 7.5.3 Opportunities for optimising field surveys and production of catchment data with common features amongst RHS, HABSCORE, RIVPACS and the Fisheries Classification scheme will potentially yield significant efficiency savings in that the current practice of broadly similar surveys carried out by different functions will be minimised.

8 TIMESCALES AND KEY TARGETS

8.1 Planning for future development

- 8.1.1 Forward planning for RHS is based on three timescales: short, medium and long-term.
- 8.1.2 There is a short-term deadline (28 October 1994) in the form of an EG paper seeking approval of resources for development and implementation. The level of resources committed to RHS implementation will determine future R & D, training, support and promotion needs.

- 8.1.3 A medium-term timescale of 31 March 1995 represents the deadline for finalising the RHS methodology, so that it is ready for implementation in 1995/96. The current river channel typology will be refined in the light of further analysis of the 1994 database, map-derived information and geomorphological advice. This deadline is essential in terms of planning training for staff and contractors who will undertake RHS in 1995, provided implementation is approved.
- 8.1.4 A longer-term objective is ultimate refinement of methodologies to be combined into an overall conservation classification of rivers. By this time (1999-2000), there should be sufficient information to fulfil this requirement and establish an appropriate level of habitat-based monitoring. In this respect SERCON can be refined as RHS information accrues thereby improving its ability to provide a conservation classification in the broadest sense.
- 8.1.5 It may be feasible in the longer-term to phase in remote sensing techniques to enable a continuum-type monitoring approach, rather than a site-based subsampling technique, concentrating on specific 'macroscale' indicators of vegetation and channel structure and artificial modifications. IFE will, for example, be analysing on a computerised comparative basis, information gain from RHS ground-truth and remote sensing including the River Wyre catchment.
- 8.1.6 The longer-term timescale also ties in with the first 3-year monitoring phase 1999-2001) for the EC Directive on Ecological Quality of Water. Indeed, the draft Directive specifically states that remote-sensing techniques can be used for monitoring in this context.
- 8.1.7 It is clear that there will be R & D requirements as development proceeds, particularly with respect to monitoring strategy, understanding species-habitat relationships and assessing the role of habitat structure in broader quality assessment, including water quality.
- 8.1.8 The key target is delivery of a working system for operational staff by 31 March 1995. A preliminary report on the 1994 data needs to be ready by mid-1995 and a habitat component for GQA reporting needs to be available in late 1996.

9 <u>CONCLUSIONS - TECHNICAL ASPECTS</u>

9.1 RHS will provide:

- (a) a method for collecting and managing data to enable rivers to be typed and classified on the basis of physical features with particular reference to their value to wildlife against an expected background;
- (b) the necessary context for classifying rivers at a catchment and national scale, and for the first time, a national inventory of habitat features;

- the necessary context for any 500m stretch of river, thereby enabling operational staff to (i) assess objectively the likely impact of any proposal to modify the site and (ii) identify how much effort to invest in protecting or rehabilitating sites;
- (d) a catchment context in terms of habitat uniqueness/frequency which will enable the importance of specific features to be placed in an area, regional and national context, thereby determining priorities for protection and enhancement; and
- (e) the necessary basis for determining appropriate enhancement and rehabilitation activities for specific river channel types.
- 9.3 Better informed decision-making is the main benefit of RHS since currently there is no objective means for advising NRA functions or external developers on the local, regional or national value of individual sites. It will also provide better information on the appropriateness of proposed enhancement works and river rehabilitation as part of pre-project evaluation.
- 9.4 RHS will provide a powerful tool, delivering a user-friendly inventory of river habitats, amenable to rapid data retrieval and interrogation and able to interpret scenarios of change in an environmental impact context.
- 9.5 RHS methodology is simple, robust, and has been field-tested to the satisfaction of surveyors. Further refinement is necessary, but these refinements are achievable within the necessary timescale (31 March 1995).
- 9.6 RHS will fulfil the original requirements which precipitated its development. It will be able to deliver both operational and reporting outputs of immediate use to NRA staff. Indeed it has already been used by operational staff and an outside organisation for this purpose.
- 9.7 RHS will, through local, regional and national comparisons, aid responses to internal and external proposals which might affect a river. Depending on what these are, RCS may be then required.
- 9.8 With the possible exception of small-scale works affecting an important local site, RHS should be more appropriate than RCS for strategic planning of works by all NRA functions and also for input to catchment management plans.
- 9.9 RHS is complementary to both RCS and SERCON. It is not designed nor intended to replace RCS, which was primarily designed to appraise stretches of river in a local context. RHS is a logical development of RCS. Indeed it was always intended that RCS should have a constituent checklist card for habitat features, but this was never successfully developed because of inherent difficulties in estimating abundance or extent over 500m lengths of river.

10 <u>IMPLEMENTATION REQUIREMENTS</u>

10.1 Technical requirements

RHS requires:

- a technical methodology manual, preferably in published form;
- associated computer software to enable operational staff to type sites and assess habitat quality in a regional and national context;
- coordination, in the form of (i) a national coordinator to determine precise site locations for the monitoring network and ensure that data are entered on a national database, (ii) regional coordinators with responsibility for quality assurance of RHS both internally and by contract staff for reactive survey work;
- maintenance and updating of the national database on a regular programmed basis; and
- training programmes to ensure quality control both in terms of field survey and computerisation/data management.

11 COSTS

11.1 <u>Development costs</u>

- 11.1.1 The original budget for the project (internal plus contracted-in services, but excluding R & D support) for the period 1 November 1992 31 March 1995 was £187k.
- Development costs from project initiation to have been borne under four headers: (i) internal staff costs, (ii) contracted-in services (eg temporary staff for data input, (iii) R & D support, and (iv) other support (eg project board expenses, workshops etc).
- This investment up to 31 March 1995 represents 6.7 NRA FTEs (equivalent to £150k), contracted-in services of £25k, R & D support of £80k, and other support at £5k.

11.2 Consideration of implementation costs 1995-97

There are two main areas of focus: (i) establishing a reference network which builds on the existing 1523 sites, and (ii) operational use of RHS as a strategic survey method for CMPs and its use with reactive RCS.

- 1.1.2.3 Costs will depend on the precise balance between the use of in-house staff and external contractors. However, certain fixed costs (eg database management/maintenance) also need to be taken into account.
- 11.2.4 NRA Regions have to resource national "must do" initiatives to full implementation. However, there is pressure to reduce resource commitments in 1995/96 compared with 1994/95.
- 11.2.5 Resource commitments to the project in 1994/95 were 0.45 FTE per Region, except for North West which also provided project support and coordination.
- 11.2.6 A reduction in Regional commitment by 50% would equate to 0.22 FTE, with North West continuing to provide coordinating support of an extra 0.22 FTE.
- 11.2.7 Since four RHS sites can be surveyed in a day, each Region will be asked to complete 80 monitoring network sites in 1995/96, and again in 1996/97 if implementation is approved.
- 11.2.8 If 1500 monitoring sites are to be completed in 1995/96 and a further 1500 sites in 1996/97 thereby providing over 4500 in total, the residual number of sites to be contracted out externally in each of the years is 860.
- On the basis of contracted out work in 1994, the cost of background preparation, field survey and data input and analysis is equivalent to ca £100-£120 per site.
- For comparison, other costs incurred by NRA monitoring activities include: water quality, £40m a year; fisheries monitoring, £5m a year; flood defence standards of service, £5m, then £500k a year. Development of nutrient and aesthetic components (including marine waters) for GQA is costing £570k.
- 11.2.11 The total planned cost of river corridor surveys nationally in 1995/96 is £628k, of which £287k is for "strategic" survey.

12 OPTIONS FOR FURTHER DEVELOPMENT AND IMPLEMENTATION

12.1 Option 1 - Do nothing

Development of the RHS methodology would continue until 31 March 1995 and published thereafter as part of the NRA's Conservation Technical Handbook Series. This methodology will therefore be available for use by inhouse and external contractors from April 1995.

- 12.1.3 Information already gathered for the 1994 survey will be used as a publication "The state of rivers in England and Wales: a preliminary assessment of habitat structure". This will represent the first attempt at a national assessment of river character and as such provide invaluable data for internal staff as well as external organisations and educational establishments. The NRA is also duty bound by an EC Directive, to provide environmental information collated by means of public money.
- 12.1.1 Development of the RHS methodology without any implementation is not an acceptable option because (i) requirements for site evaluation and reporting (Section 2) will not be met, and (ii) investment of £260k in project development will have been wasted. Moreover, there is potential to waste money by continued use of river corridor surveys as a strategic tool without the advantage of the rapidly retrievable and analytical capability of RHS.
- 12.1.4 Publication of the method, results from the 1994 survey and applications will also appear in the scientific literature as part of an agreed programme of controlled release of information.

12.2 Phased implementation

RHS has two main uses and associated outputs: (i) an operational tool for site evaluation to aid decision-making at local level, and (ii) as a monitoring tool. It also forms a complementary role to current survey methods both within conservation and other functions. Three further options are therefore available.

12.3 Option 2 - Implementation on an operational basis only

- 12.3.1 This option would entail implementing RHS in an operational mode only, ie undertaking RHS with River Corridor Surveys only. This would satisfy the site evaluation requirements but only in that the national inventory database providing the context remained at 1523 sites. Future monitoring would be dependent on these original sites and statistical advice is that this number is insufficient as a representative baseline.
- Since any phasing in of RHS must be done in a cost-neutral sense, current survey effort and resources would need to be redirected. River corridor surveys were designed specifically for reactive purposes so it would be logical to phase out strategic RCS and replace it with RHS. RHS would provide the "trigger" mechanism for determining whether any more detailed survey work was required. There is one caveat to this scenario. Both Thames and Anglian Regions have a substantial rolling programme of strategic river corridor surveys which are nearing completion and it would be pointless for this to be aborted so near to completion. However, RHS should be incorporated at the earliest opportunity and in any case implemented to new survey programmes.

- All future strategic catchment scale surveys would be RHS based, with specialist mapping undertaken on a need to know basis. For those Regions which do not carry out strategic surveys, RHS for catchment planning purposes would be resourced on the basis of need. In essence, RHS is not replacing river corridor surveys but provides a rapid assessment method which can determine whether more detailed surveys are needed.
- 12.3.4 RHS for strategic catchment survey of rivers would be effective in terms of providing better context regarding headwaters and cost. The strategy requires 25% coverage of river compared with 100% for the current mapping method. This means that in effect, four times the river length can be assessed for the same cost, (currently £300k per year) or a 75% saving made for the same river length surveyed.
- 12.3.5 The disadvantage would be inability to monitor change other than with the 1523 sites established in 1994, and no objective basis for improving the methodology. Statistical advice is that at least 20 reference sites are needed an average (800km²) catchment (i.e. 4500 in England and Wales) to fulfil this need. Furthermore, since reference sites need to be randomly selected to avoid bias, reactive and strategic surveys could not contribute to the network.

12.4 Option 3 - Implement on an operational and monitoring basis

- 12.4.1 This option would represent Option 2 plus expanding the site reference network from 1523 to 4500 sites over two years, thereby establishing a statistically valid sample network and fulfilling all the criteria for project implementation.
- By establishing a network of 4500 reference sites nationwide, the classification system itself could be improved. Furthermore, each reference site could be used to provide a nationally consistent description for catchment planning purposes.
- 12.4.3 The reference site network would also provide the framework for future monitoring on a longer timescale (5-10 years), to complement that for General Quality Assessment needs and the EC Directive on the Ecological Quality of Surface Waters. Only a subsample of the 4500 sites would be used for these purposes, so the resource commitment would not be excessive.
- 12.4.4 To apportion the resource burden to reflect national and regional needs and benefits, the bulk of work expanding the network of sites, including computerisation, would be contracted out as a national R & D project.
- 12.4.5 Each Region would retain in-house expertise by contributing 80 reference sites in 1995/96 and 1996/97, a resource commitment of 0.22 FTE or 50% of that in 1994/95 and as approved by EGPSG and EG.

12.5 Option 4 - Implement on a monitoring basis only

- 12.5.1 Since the main objective of RHS is to provide a method for site evaluation for operational purposes, this option is not acceptable for the business requirements of the NRA's conservation function.
- 12.5.2 Introducing RHS as a component of fisheries surveys would immediately provide context to the rolling programme of sampling. Another option would be to include RHS sampling at all existing biological sampling sites. The main disadvantage would be that the biological sampling sites are not representative of the RQO river network per se, but determined by river junctions and significant inputs of discharge. It would however provide an assessment of the inherent bias in the network of 6000 biological sites to be used for the 1995 survey.

12.6 Conclusion

12.6.1 On the basis of fulfilling the original objective, only Option 3 will meet the criteria for delivering an operational and monitoring tool to the required standard and timescale.

13. Consideration of implementation mechanisms

- 13.4.1 There is an established principle that the bulk of vaver corridor work is contracted out, while the NRA retains sufficient in-house expertise and experience to ensure quality control.
- The specifications for river corridor survey work are based on an NRA published technical document. Similar principles extend to river landscape assessment. The same approach will be extended to RHS if implemented, with the specifications based on the method to be published as part of the same technical series.
- 13.4.3 Training will be required for both internal staff and contractors prior to implementation.
- Since the site reference network of 4500 sites needs to be developed in order to refine the typology and evaluation, the source of funding for this work should logically be the national R & D budget. This can be considered justified expenditure of Grant-in-Aid money to support a keystone conservation business requirement benefitting national, regional and area levels.
- However, in order to fulfil the need to retain in-house expertise, a reasonable proportion of RHS monitoring sites should be sampled by in-house staff. This will involve regional coordination and field visits, overseen by a national coordinator, a system which worked extremely well in 1994.

- In order to spread the resource burden, it would be sensible to programme and sample the reference network sites over two years, ie.1995/96 and 1996/97. This would coincide with the GQA sampling timescale and the results would therefore contribute directly to the next NRA water/environmental quality reporting cycle.
- 13.4.7 The principle of contracting out is the same for reactive survey work. The implication would be a time penalty in the fieldwork. Training for contractors would also be essential. Due to the compatibility of RHS with RCS the time penalty would be small compared with the monumental missed opportunity and lack of context if a combined survey was not undertaken. Moreover, the extra investment would be within the margins of error in bidding for funds for reactive surveys (by definition not a precise art), but with significant added value in respect of outputs.

14 **RECOMMENDATIONS**

It is recommended that:

- In line with corporate plan "must do" initiatives, RHS is resourced to full implementation during the period 1995/96 and 1996/97.
- River Corridor Surveys should to continue in all instances when physical works or other activities potentially have an impact on habitats and conservation value within river corridors and floodplains, but for every RCS length, an RHS data sheet should be completed.
- 14.3 RHS conducted for strategic/catchment purposes is used to determine if subsequent RCS or other specialist survey work is required.
- 14.4 Regions with a strategic rolling programme of RCS mapping nearing completion build in RHS at 25% level, but all new strategic work after 1996/97 should be RHS based.
- Regions resource a small proportion of further development of RHS by contributing 80 sites to the network in 1995/96 and 1996/97 in order to retain in-house expertise.
- 14.6 North West Region continues to provide a national coordinating service.
- 14.7 RHS is phased in as standard habitat module survey for the NRA, with specialist requirements (including RCS) acting as bolt-ons as appropriate. In addition and to be consistent all NRA funded surveys (eg otters, birds etc) to have RHS as a component.
- 14.8 The bulk of RHS work is contracted out.
- 14.9 RHS training, including computer database training, is provided for in-house staff and external contractors in good time for the 1995/96 season.

15 IS REQUIREMENTS

- 15.1 The IS Report on RHS recommends that the best option is to develop the existing stand-alone RHS working prototype software as a quickly deliverable interim measure with integration into WAMS in the longer-term.
- The total IS-related cost of this option would be £73k of which £22k would be included in the R & D contract, £21k as a worst case scenario for upgrading existing hardware to the required specification, and £10k for integration with WAMS in 1996/97.

16 COST OF RECOMMENDED OPTION

- The total cost of Option 3 over two years (1995/96 and 1996/97) is estimated to be £405k apportioned as: NRA staff time, £120k; R & D project, £200k; IS support, £50k; training requirements, £15k, and publications, £20k.
- The main tangible benefit is the hitherto unavailable capability of classifying sites on the basis of habitat features. The cost savings in terms of improved decision-making cannot be estimated but should provide for better value for money regarding the NRA's annual £18m spend on conservation related activities.
- There will be the potential for a 75% cost saving on future strategic surveys for catchment plan purposes equivalent to £225k annually on current national spend. On a national basis the cost of implementation could be recovered within 2-3 years and significant savings made in the longer-term.

17 <u>TIMETABLE FOR IMPLEMENTATION</u>

17.1 Annex 2 provides a summary implementation plan from 1 April 1995 to 31 March 1997.

5. OPERATIONAL ACTIVITIES

5.1 Guidelines

Recommendations in the Code of Practice and Conservation Guidelines for Drainage Authorities should be followed, and published technical manuals referred to where appropriate.

The procedures involved in project design and implementation should be outlined in all cases. The MAFF publication "Environmental Procedures for Inland Flood Defence Works" should be followed. For coastal works, MAFF guidance is provided by "Coastal Defence and the Environment".

All NRA operational work should be conducted in sympathy with the environmental character and sensitivities of the area. Works should be designed and implemented in a way that minimises adverse impacts on localities, sites and features of conservation interest, if necessary by avoiding them completely. These include not only sites, localities and features given statutory protection, but others which may be important, such as County Wildlife Trust nature reserves, unscheduled ancient monuments, or unlisted historic buildings.

Both direct and indirect effects should be taken into account when evaluating the potential for adverse impacts. For instance, alterations to the water table can affect archaeological sites as well as wetland flora and fauna.

Every effort should be made to incorporate features that enhance the value of the site in terms of visual attractiveness, harmony with the landscape, and wildlife. This should include the use of native species in tree planting programmes.

Trees are important features both from a landscape and a nature conservation point of view. Wherever possible they should be retained, particularly if in a Conservation Area or covered by Tree Preservation Orders. Where appropriate, tree-planting should be encouraged.

Routine maintenance programmes should be regularly reviewed with conservation objectives in mind. These objectives should include preservation of archaeological sites and enhancement of natural beauty as well as nature conservation.

The effectiveness of conservation input in particular specific recommendations for achieving environmental objectives should, wherever possible, be monitored by post-project appraisal.

Wherever possible, operational work should be timed to minimise disturbance to breeding wildlife and to flowering or seed-setting in plants.

Because of possible adverse effects, the use of herbicides and other chemicals should be kept to a minimum, and should proceed in accordance with statutory requirements (SI 1986 No 1510 Control of Pesticides Regulations). Aquatic herbicides should only be used when control by mechanical means is not possible. Refer to "The Use of Herbicides In or Near Water" available from Water Quality.

6. NRA LANDHOLDINGS

6.1 Code of Practice on Conservation, Access and Recreation

Where the NRA owns land, site management plans, with conservation objectives, should be developed. Where the NRA owns or occupies an SSSI, a management plan should be agreed with EN/CCW. A management plan will be as long and detailed as necessary according to the type of site involved. The Countryside Management System (CMS) provides a relevant standard format. Tenants and licensees of land in NRA ownership should be required to exercise their rights in a way consistent with the conservation objectives in the management plan.

If NRA land or property is to be disposed of, existing or potential conservation interest should be drawn to the attention of relevant conservation organisations prior to any disposal action.

The NRA must conform to the Code of Practice on Conservation, Access and Recreation issued by the Department of Environment (DoE) Standing Committee, under section 18 of the Water Resources Act 1991. To meet the reporting requirements of the Code of Practice on Conservation, Access and Recreation the NRA must report annually on its Recreation and Conservation activities.

A National database has been compiled from information provided by the Regions on NRA owned or leased sites. This database provides National and Regional information; on the type of sites; whether they are used for conservation or recreation; what activities and facilities exist on these sites etc. The database also holds information on recreation and conservation projects either undertaken by the NRA or in conjunction with other organisations.

The "1993/94 Conservation, Access and Recreation Annual Report" has been produced and concentrates on a National overview of the NRA site data and includes examples of Regional projects.

This report breaks down the data into Regions and provides more specific site detail than the National report. Regional staffing structures, numbers of NRA projects including collaborative projects and Recreation & Conservation actual spends for 1993/94 are also included. This report is for internal distribution only.

6.2 Species Protection

All NRA staff should be aware of the legislation regarding specially protected plant and animal species under Schedules 5 and 8 of the Wildlife and Countryside Act 1981 (as amended). Damage or disturbance to these species or their habitats must be avoided. Special licences must be obtained through Species Protection Officers at EN/CCW via NRA Conservation Staff.

6.3 Archaeology

If impact on an important archaeological site is unavoidable, then full consideration should be given to conducting appropriate archaeological investigation. Alternatively, a qualified archaeologist could be invited to be present on a 'watching brief'. The level of involvement should reflect the importance of the site.

Procedural arrangements should be established to call in local archaeologists should any artifacts be discovered by accident during the course of operational works. This is most likely to occur in urban areas, particularly in Areas of Archaeological Interest (AAIs).

Wherever possible, sufficient flexibility should be incorporated into NRA work programmes to allow the suspension of operations as a result of any major finds. In practice thorough consultation at an early stage in planning the works programme should make this unlikely.

The NRA should safeguard any artifacts found on NRA sites and ensure their conservation, publication and placement in museums where appropriate. Artifacts found on other land should be returned to the landowner.

For further details please see section 8.

6.4 Architecture and Cultural Heritage

All Listed Buildings for which the NRA has a responsibility should be maintained and repaired in accordance with an agreed management plan, involving outside bodies where appropriate.

Records should be kept of all buildings, features and items of historic interest (eg documents) in NRA ownership. These items should be preserved, publicised and/or made available for study purposes as appropriate.

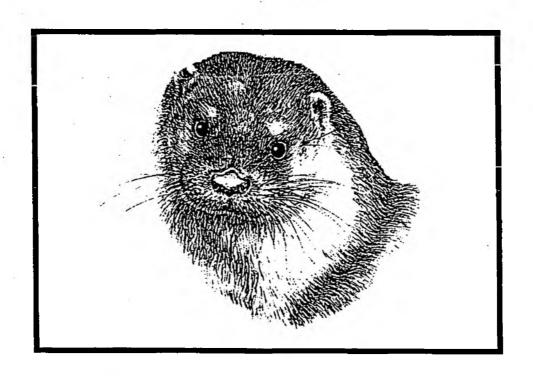
Obsolete plant, machinery, items or features of historical or cultural interest should not be disposed of without contacting potential new keepers.

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OTTER CONSERVATION IN ENGLAND AND WALES: THE NRA'S CONTRIBUTION TO A NATIONAL STRATEGY



FIRST EDITION
31 MARCH 1994

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Cover illustration by Gabrielle Bordewich

NATIONAL RIVERS AUTHORITY

OTTER CONSERVATION IN ENGLAND AND WALES:

THE NRA'S CONTRIBUTION TO A NATIONAL STRATEGY

FIRST EDITION

1. OVERALL OBJECTIVE

To contribute to otter conservation in the UK through implementation of an NRA otter strategy in England and Wales.

2. SPECIFIC OBJECTIVES

To provide a publicly available internal guidance document which identifies management actions and priorities to:

- protect existing otter populations;
- assist the recovery of otters through improvements in riverine habitats and water quality;
- contribute to the pooling of available resources and advice by all organisations with an interest or responsibility for otter conservation;
- raise awareness of otter conservation generally and the NRA's role in particular.

3. THE NRA'S ROLE IN OTTER CONSERVATION

- 3.1 The NRA has a statutory duty to further conservation in carrying out all its regulatory, operational and advisory activities. It also has a duty generally to promote the conservation of flora and fauna of inland and coastal waters and land associated with them.
- 3.2 By implementing environmentally-sensitive flood defence techniques, improving water quality through pollution control measures and supporting collaborative projects with both statutory and voluntary nature conservation organisations, the NRA contributes significantly to otter conservation. Indeed, since being established in 1989, the NRA has invested a considerable amount of time, effort and financial resources toward otter conservation, mainly on a regional basis.
- 3.3 To ensure that otter conservation country-wide is achieved in the most effective manner, a national policy is required to ensure that resources are targeted in a manner which will produce the greatest chance of success.

- 3.4 On a national scale, resources can only be channelled effectively if agreed standard criteria which identify specific management actions are followed.
- 3.5 The NRA is not responsible for statutory habitat or species protection per se. This is the remit of English Nature and Countryside Council for Wales. However, the Authority through its river management activities has unparalleled opportunity, through integrated catchment planning, to further otter conservation objectives identified by relevant organisations with nature conservation responsibilities.
- 3.6 The Joint Nature Conservation Committee (JNCC) with its remit for coordinating nature conservation across the UK is the responsible organisation for producing a national otter strategy. The NRA will contribute to otter conservation in England and Wales by implementing its own strategy consistent with, and in support of, a national approach.
- 3.7 The NRA otter strategy is set out below and provides both a framework for internal guidance and a clear public statement on how the Authority will continue to promote otter conservation.
- 3.8 The strategy will be regularly reviewed, but ultimately implementation will depend on the availability of resources. In this respect, continued partnership with statutory and voluntary nature conservation organisations, for example that established with Otters and Rivers Project, will continue to be the key to success.

4 THE NEED FOR A NATIONAL STRATEGY

- 4.1 The otter population of Great Britain and Ireland is of international importance. The otter is a protected species and one which requires a national management plan under the EC Species & Habitat Directive.
- 4.2 After a significant decline in England and Wales, during the late 1950s, and a downward trend which continued into the 1970s, the otter is now starting to recolonise former haunts. A unified approach agreed by all interested parties will assist this recovery.
- 4.3 A national approach provides a guidance framework by identifying the most effective way to invest resources to benefit otter conservation. Doing nothing will perpetuate the current ad hoc approach, which although successful on a local or regional basis, has produced inconsistencies with respect to matching effort and need.
- 4.4 Clear strategic objectives are required for the NRA otter strategy to provide the basis for funding, national reporting and measurement of success.
- 4.5 A national approach is consistent with the objectives outlined in the NRA conservation strategy.

5. KEY PLAYERS AND RESPONSIBILITIES

- 5.1 The key players involved and their respective responsibilities in implementing a nationally consistent otter conservation strategy in England and Wales are:
 - National Rivers Authority (NRA): to continue to incorporate otter requirements into aspects of its operational work, particularly through catchment planning, to promote and undertake otter conservation work and to support relevant research;
 - Joint Nature Conservation Committee (JNCC): to develop, oversee and monitor the effectiveness of a UK otter strategy;
 - English Nature and Countryside Council for Wales (CCW): to continue to promote otter conservation as part of the Species Recovery Programme, and ensure that legislation protecting otters is effectively enforced;
 - Vincent Wildlife Trust (VWT): to continue to play a major role in otter conservation, notably through the national otter survey programme;
 - voluntary groups such as RSNC, the Wildlife Trusts, Otters and Rivers Project, BTCV etc: to continue to provide advice, experience and willing labour input to otter projects and to promote otter conservation;
 - local planning authorities: to continue to incorporate river corridor protection policies which benefit otter conservation into local plans;
 - e landowners and land managers: to protect and improve riverside and wetland habitats in such a way as to be beneficial to otters and other wildlife;
 - members of the public who use rivers for recreation, including fishing: to continue to be eyes and ears on the river bank with respect to reporting environmental damage, including pollution.
- 5.2 Only by closely working together will all these key players contribute to the success of a national otter strategy.

6. RATIONALE

6.1 A national approach needs to be based on standard criteria and procedures which provide, within an overall framework, clear guidance and direction at regional and local level. In effect, management or other action will be determined by these criteria. National, regional and local catchment priorities can be more objectively identified. Without this guidance, effective targeting of available resources will not be fully achieved.

An important underlying principle is that river habitat enhancement measures undertaken as part of the NRA's work, whether specifically for otters or not, will contribute to improved conditions for riverine wildlife in general. Consequently, the NRA otter strategy naturally builds on this ongoing activity. However, specific management for otters per se which incurs extra resources over and above general enhancement work needs to be targeted in areas where success is likely to be highest.

7. THE GENERAL APPROACH

- 7.1 A building block approach, based on best available information is needed to underpin the strategy. The approach firstly is to determine as far as practically possible:
 - information on otter distribution;
 - the general needs and requirements of otters in respect of water quality, habitat and food supply;
 - the current status of factors potentially limiting otter populations, and
 - likely future trends.
- Only at this stage can: (i) effort needed to produce suitable conditions be assessed; (ii) priorities determined; and (iii) precise management action identified.
- 7.3 This sequence is crucial so that specific management action appropriate to the agreed priorities can be implemented. Monitoring management action and reviewing priorities is an essential part of the NRA strategy. In this respect, methods for assessing and monitoring limiting factors and an implementation programme need to be consistent with those across the whole of the UK.

8. THE MECHANICS OF IMPLEMENTATION

- 8.1 The first step is to establish and implement criteria for identifying management action. These criteria need to be consistent with a UK-wide otter conservation strategy. Following this:
 - the approach needs to be promoted;
 - actions need to be costed;
 - performance needs to be measured and reported;
 - the strategy needs to be regularly reviewed.

9. PRINCIPAL DETERMINING FACTORS FOR MANAGEMENT ACTION

- 9.1 The principal factors determining the criteria for management action are:
 - otter distribution;
 - water quality and toxic pollution loading in fish;
 - habitat quality;
 - food supply, principally fish;
 - level of disturbance, and
 - mortalities, notably those resulting from fyke nets and road traffic.
- 9.2 The first four factors in particular require information in the form of survey and monitoring. More importantly, water quality, habitat and food supply need to be better defined in terms of the otters' requirements, that is, conditions suitable for supporting a sustainable population.
- 9.3 Assessing the difference between current habitat quality and food supply and that required by otters is relatively simple since dietary and habitat requirements are reasonably well known. However, otter requirements related to water quality, and the impact of toxic pollution loading in particular, are less clear, as is the impact of disturbance. Nevertheless, despite these constraints, the rationale of comparing current and suitable conditions provides a sound basis for determining management action.
- 9.4 A simple framework for this approach is illustrated by Table 1. Although precise requirements may be difficult to define, a general assessment of current and suitable conditions can be made provided that this process is based on best available information and consistent guidance is given on how to interpret this information. Priorities can best be determined when this simple matrix is completed.

10. CRITERIA TO DETERMINE MANAGEMENT ACTION

- 10.1 The following sequence provides the necessary discipline for determining NRA priorities on a catchment basis.
 - STEP 1 Confirm what information on water quality, toxic pollutants, habitat availability, food supply and proximity of otter population is readily available.
 - STEP 2 If basic or fundamental information is lacking, plan appropriate survey/monitoring.
 - STEP 3 If the information base is adequate, Table 1 should be completed.

- STEP 4 Identify priorities based on effort required to maintain/create suitable conditions for otters over and above that already planned as general river enhancement work.
- STEP 5 Identify appropriate management action and where necessary draw up an otter action plan. Include relevant otter management action in catchment management plans.
- 10.2 The most effective overall strategy for ensuring a consistent approach is, in all cases, to obtain adequate information using agreed standard methodologies.

11. MANAGEMENT ACTION

- 11.1 The following approach provides clear guidance on overall management action and the investment of effort (see Table 2). It is clear that regular periodic review is essential because, as otters continue to recolonise, so the management action for particular areas will change. Overall management action categories are:
 - monitor/protect stronghold: protect existing otter strongholds by (i) ensuring that current management practices maintain suitable conditions and (ii) lowlevel monitoring of otter distribution;
 - monitor/encourage recolonisation: in areas near strongholds, protect and improve conditions specifically for otters (eg where appropriate, building artificial holts) over and above general river habitat enhancement works;
 - monitor as resources allow: in areas remote from otter strongholds continue river enhancement works to improve conditions for wildlife generally, but where resources are limited, expend no special extra effort such as building artificial holts.
- 11.2 If there is evidence of an otter decline, then monitoring should be increased to ascertain probable factors, and action taken to rectify the situation.
- 11.3 Where available, detailed prescriptive actions such as those produced by Otter Project Officers will be the keystone to regional and catchment otter management plans. However, the national approach provides the necessary guidance on the appropriate management action and investment of effort (Table 2). Regional strategies will need to be consistent with this overall approach.
- 11.4 Overall management action, using one of the categories in Section 11.1 above needs to be clearly identified in catchment management plans.

12. MAJOR POLICY ISSUES

Otter guards and fyke nets

- 12.1 As part of its conservation responsibilities, current NRA advice is that otter guards are fitted to fyke nets in areas where byelaws which enforce this currently do not exist.
- 12.2 The NRA will, as part of its fisheries byelaws review, appraise regional policy requiring the fitting of otter guards to eel fyke nets, to provide national consistency.

Fish tissue and other analysis

- 12.3 It is widely agreed that fish tissue analysis provides the best way of determining the likely loading of toxic pollutants in top predators (including otters) in the aquatic environment. However, any analysis programme needs to be carefully planned, properly targeted and adequately resourced. Standard methodologies are an essential pre-requisite in this process.
- 12.4 The NRA currently monitors toxic chemicals in the water and certain dangerous substances in sediment at several hundred freshwater sites. Any monitoring of fish tissue needs to be fully justified in terms of needs and the effectiveness of follow-up action. In this respect, interpretation of analytical results is often very difficult. It is likely therefore that any monitoring effort will closely reflect regional requirements based on opportunities and needs. Furthermore, research is required to ascertain the effectiveness of sampling sediments, fish tissue and spraints.
- 12.5 Although the NRA has a role to play, MAFF is also an important player, notably through its coordinating role for the Working Party on Pesticide Residues (WPPR).

Otter releases

- 12.6 The NRA considers that the fundamental underlying principle is to allow natural recolonisation thereby maintaining the genetic integrity of otter stocks. As a result, the NRA cannot support any otter releases which do not conform strictly to the IUCN criteria and any UK criteria developed by JNCC for reintroductions (cf. Appendix). Furthermore, any proposed introductions should be preceded by liaison with NRA.
- 12.7 As part of the controlling framework for releases, the NRA will continue to press for the inclusion of otters under Schedule 9 of the Wildlife & Countryside Act 1981.

13. NATIONAL OTTER CONSERVATION PLAN

- 13.1 Using the approach and criteria in Sections 10 and 11, a provisional management action plan for otters for catchments in England and Wales needs to be prepared at the earliest opportunity.
- 13.2 As a first step, the overall management strategy for each catchment will be summarised as part of the NRA otter strategy.

14. EXPLOITING OPPORTUNITIES

- 14.1 A national NRA approach, by definition, provides a broad guidance framework, within the context of consistent criteria. There will be local variations on a catchment or reach scale. Each NRA region should, in association with relevant outside bodies, produce a regional otter strategy based on the national guidance criteria.
- 14.2 Opportunities for small scale projects (eg building artificial otter holts) should be taken up **provided they are appropriate** to the area and do not unnecessarily divert resources from other enhancement activities which would produce better results. This applies equally to NRA operational work and development by third parties in which the NRA is involved as a consenting authority or providing advice.
- 14.3 Since road deaths represent a significant mortality factor in certain areas, the NRA will encourage the incorporation of underpasses into new road schemes wherever appropriate.
- 14.4 Provided that brushwood can be disposed of satisfactorily as logpiles, this can be used as an opportunity to benefit other wildlife. These piles may then be occupied by otters at some point in the future.
- 14.5 There are major educational opportunities related to a national strategy, particularly with respect to reporting national status of the otter and measures to encourage its recovery.

15. GAPS IN KNOWLEDGE

- 15.1 There are still major uncertainties regarding the factors limiting the recovery of otters, particularly those associated with water pollution. A major gap in knowledge is the toxic pollutant loading in fish and the significance of this to otters. More data are required to refine the precise methods needed for monitoring. Monitoring pollutants either directly or through fish tissue analysis is therefore a key issue to be addressed.
- 15.2 Relevant R&D is required to provide the necessary information, particularly the most appropriate analytical techniques for assessing pollutant levels in fish tissue, water, and sediments. The NRA will, wherever justified, contribute to relevant research through its R & D programme.
- 15.3 Post-mortems and tissue analysis of dead otters provide valuable information on pollution loading. The NRA will press for the establishment of an independent, recognised national centre of expertise to achieve this as part of a UK-wide strategy.

16. PROMOTING THE STRATEGY

16.1 The NRA will include a summary statement of otter management action consistent with that set out in Section 11 in all its catchment management plans.

- 16.2 The strategy needs the full support of all the key partners identified in Section 5 and the NRA will continue to maintain close liaison with all relevant parties.
- 16.3 The NRA will continue to promote otter conservation publicly through publications such as Conservation Technical Handbook No.3 (Otters & River Habitat Management) and leaflets produced internally or in collaboration with others.
- 16.4 The NRA will continue to support ofter related projects in collaboration with key partners and commercial sponsors provided that the objectives are consistent with management actions determined by the criteria within the NRA strategy.

17. CONCLUSION

17.1 This strategy provides the necessary national NRA overview for a coherent approach to otter conservation. Ultimately, its success will be measured as part of a UK otter strategy, by the spread of the otter, which in turn depends upon appropriate management action on the ground at a catchment and reach scale.

FURTHER READING

See Part 3, section 15.

ABBREVIATIONS AND ACRONYMS

See Part 4, section 20.

TABLE 1

A SIMPLE GUIDANCE MATRIX FOR SUMMARISING INFORMATION

PRIOR TO IDENTIFYING MANAGEMENT ACTION FOR OTTER MANAGEMENT

	QUAL	TATIVE ASSESSM	ENT BASED ON BEST	AVAILABLE INFOR	MATION
CATCHMENT/RIVER/REACH	WATER QUALITY	HABITAT QUALITY	FOOD SUPPLY (FISH)	DISTURBANCE LEVELS	OTTER POPULATION
CURRENT STATUS including 'unknown'					
TREND					
improving					
no change					
deteriorating					
LIMITING FACTORS: Specify most likely factors.					
EFFORT REQUIRED TO MAINTAIN/ACHIEVE SUITABLE CONDITIONS (LOW, MODERATE, HIGH)					

TABLE 2 OTTER SPECIFIC MANAGEMENT ACTION RELATED TO OVERALL MANAGEMENT TRATEGY AND DETERMINING CRITERIA

		CRITERIA		OVERALL OTTER MANAGEMENT	MANAGEMENT ACTION: SPECIFIC ACTIVITIES							EFFORT	
	OFTIONS ERION	OTTER POPULATION CRITERION	PROXIMITY CRITERION	ACTION	Survey/ monitor otters	Monitor pollutants	Artificial holt building	Otter guards on fyke nets*	Underpasses	Protect/ improve river habitat	Protect/ improve water quality	Otter release	Otter specific resource input (relative)
(RH)	Habitat and Water y (WQ) ions*	Otter population in catchment/reach	Proximity to otter stronghold	Catchment Management Plans Otter Action Plans	NRA, Wildlife Trusts	NRA, MAFF, HMIP	NRA, Wildlife Trusts	NRA	Local Authorities, developers	NRA	NRA	EN CCW Otter Trust	
RH	WQ										<u></u>		<u> </u>
1	1	√√ or √	n/a	Monitor/protect stronghold	1	1	x	1	?	1	1	x	low
1	1	√ or x	1	Monitor/encourage recolonisation	1	1	1	1	?	1	1	х	medium
1	1	х	x	Monitor as resources allow	?	1	?	1	?	1	1	@	nil or low
1	х	х	1	Monitor/encourage recolonisation	1	1	1	1	?	1	1	х	medium
x	1	х	1	Monitor/encourage recolonisation	1	1	1	1	?	1	1	x	medium
1	x	х	х	Monitor as resources allow	x	1	x	1	?	1	1	X	nil or low
x	1	x	x	Monitor as resources allow	x	1	x	1	х	1	1	x 0	nil or low
х	x	х	1	Monitor as resources allow	/ 3.1 -	1	х	1	х	1	1	X 0	low
x	x	х	х	Monitor as resources allow	x	1	x	1	х	1	1	x	nil
✓ suita x unst		✓✓ stronghold ✓ low numbers x absent	✓ close x remote			ption for ption against onsible bodies			ces allow byelaw review	@	•	ed IUCN	

Environmental Pollution loading

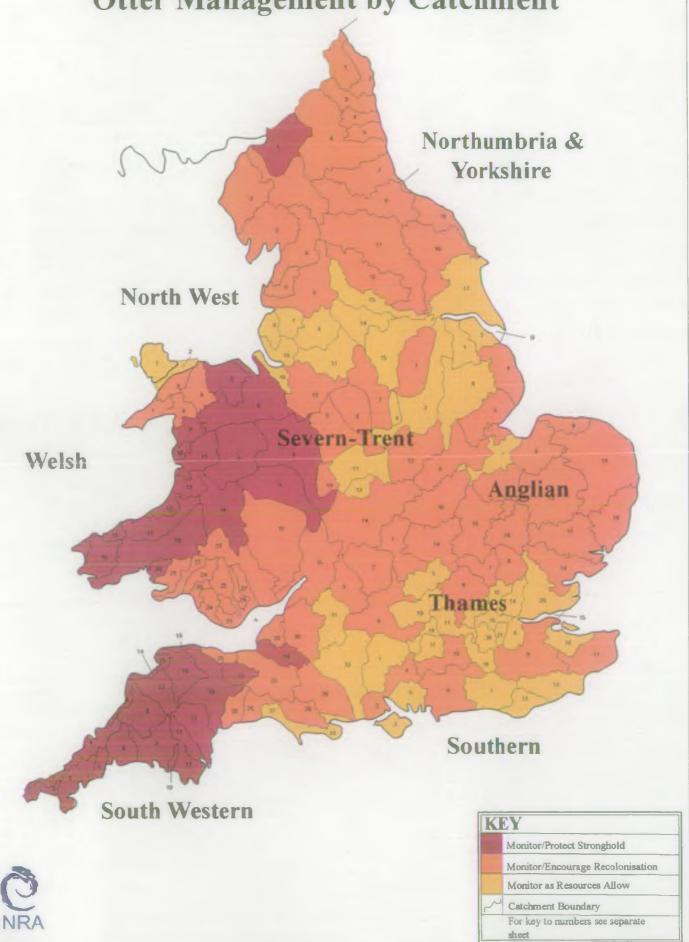
APPENDIX

CRITERIA FOR THE REINTRODUCTION OF SPECIES

There is a need to consider every proposed reintroduction programme very carefully. IUCN criteria must be met and reintroduction programmes should thus satisfy the following criteria:

- good historical evidence of former natural occurrence;
- an understanding of why the species was lost to the area;
- a removal of those factors causing extinction;
- the presence of suitable habitats of sufficient extent for the reintroduction;
- reintroduced individuals to come from a population as close as possible to the native population and,
- the taking of individuals to be reintroduced should not prejudice the survival of the population from which they were taken.
- NB These criteria will be developed in greater detail as part of "A Framework for Otter Conservation in the UK: 1995-2000" under the auspices of JNCC.

NATIONAL RIVERS AUTHORITY Otter Management by Catchment





7.3 Guidelines on Procedure for Dealing with Dead Otters

Regrettably most of us lucky enough to have otters on our patch are occasionally faced with the problem of dealing with dead otters.

Historically the costs associated with conducting post mortems and carrying out tissue analysis have been met by the Vincent Wildlife Trust. VWT have now withdrawn funding.

Turning a Loss into a Gain

The discovery of a dead otter provides us with a rare opportunity. It is a chance to obtain vital information on the levels of toxic pollution that the animal may have been exposed to during its lifetime and reveals a good deal of the animal's basic biology. Currently little is known about otter mortality. It is therefore important we continue to collect this information, in order that we retain a national perspective, and can contribute to a central data base of dead otter statistics when this is set up.

Interim Arrangements

Pending arrangements for more permanent grant aid funding, Hazel Hansen (ex Monks Wood) has agreed to continue carrying out post mortems and arrange for chemical tissue analysis at ITE Monks Wood.

This has a number of advantages:

- Retains historical PM and analysis methodology maintaining scope of comparative data;
- Provides a single point contact for both PM and chemical analysis;
- Hazel's PM is far more detailed than a standard MAFF veterinary investigation.

Recording Data

Record information on the standard form (attached). These can be put on to local Wildlife Trust paper and should have your contact address added at the end. They are intended for use by the Wildlife Trusts' staff, other agencies and the public. Send a copy to J and R Green, who collate road casualty data nationally. Address: Barjarg, Barrhill, Girvan, Ayrshire KA26 ORB, telephone: (046582 225).

Collection and Storage

Place the animal in a strong plastic bag - bin liners are ideal for this purpose, tied at the top. If the otter is smelling use two or more bags. Freeze the body as soon as possible (this prevents it deteriorating and kills any parasites) unless it will be dealt with within a fortnight, in which case it should be kept cool. Freeze inside the plastic bag to prevent freeze drying.

The bag should be clearly labelled to allow easy identification and reference when in cold storage. This is best achieved by placing a copy of the recorded information in a clear plastic bag and fixing it to the outside of the black plastic bag.

Do not freeze the animal stretched out - it makes storage and packaging more difficult. It is better to curl nose to tail if possible. If freezer space is a problem, local vets are usually helpful over freezer storage.

Dead otters go to Hazel Hansen who should be contacted on 073 129 478 in order to arrange for autopsy and chemical analysis.

Before sending the otter, telephone Hazel to make sure she is in to receive the package, this is important to ensure freezer space is available and to avoid the possibility of a decomposing otter sitting on the doorstep!

Package and Dispatch

It is important that the otter is well packed for dispatch. The otter in its tied plastic bag should be placed in a strong cardboard box (or plastic box) and packed around with newspaper or polystyrene chips to prevent it rolling around. This acts as insulation and helps keep the body frozen. The details of the animal should be with the body. Use packaging tape to reinforce the box.

Keep the body frozen until it is picked up by the carriers. Send the package express/next day delivery - most commercial carriers offer guaranteed 24-hour delivery over mainland UK. There is usually no need to tell the carrier personnel what is in the package.

Cost of transportation depends on the weight, but is usually about £15.00.

Results

Hazel carries out a detailed PM and (if requested) removes organs for chemical analysis. This latter work is carried out by ITE at Monks Wood. Copies of both PM and chemical analysis are usually received about 4-6 weeks later.

Costs

The total cost covering PM and tissue analysis is about £200 per animal, less if PM only is requested. The problem is WHO PAYS?

Since VWT have withdrawn funding, several NRA regions have met the full cost of this work. The NRA Regional ACRO (Area Conservation and Recreation Officer) is usually the best contact. The NRA have no statutory obligation to carry out this work. However, it is usually recognised as a rare opportunity to obtain valuable data on contamination burdens carried by fish.

General Notes

If illegal killing or poisoning is suspected then the police should be contacted. In these circumstances the ADAS Wildlife Biologist (via local MAFF Office) has a legal obligation to investigate the cause of death, and a full veterinary pathological examination should be requested. A possible drawback of this is the limited local specialised knowledge and the introduction of different PM and analysis methodologies. Clearly the individual circumstances (or difficulties in funding) will determine the best approach).

If they have not already been involved remember to notify agencies like other relevant Wildlife Trust Staff, EN, NRA, RSPCA of any dead otters. Similarly they should be aware that dead otters should undergo PM and tissue analysis and that the Wildlife Trust's ORP has a standard procedure for handling this.

Reproduced from the River Severn Otter Project

INFORMATION ON OTTER ROAD CASUALTIES

Your	contact name and address/phone:
1.	Date found, exact if possible, month is not:
2.	Sex:
3.	Source of information:
4.	Weight (kg):
5.	Length from nose to tail tip (cm):
6.	Degree of tooth wear and general condition of the animal (fat/thin) condition of coat, scars etc):
7.	Exact location, including grid reference:

8.	Road type, classifica	tion number:				
	7	146				ш ф.
9.	Number of animals	involved:				
10.	Is this a known accid	dent blackspot	for otters?			
11.	Anything else of into water course, where					m nearest
	7					
		s		n 50,20	((v) •)	- H
Thank	you very much for y	our help.				
Please	return this form to:				Đ	
Reproduc RSNC, T	ced from the River Severn Otter he Wildlife Trusts Partnership o	Project and the Worcestershire	: Nature Conserve	ntion Trust Ltd		
					1. (4)	

7.4 Mink

1. Background

- 1.1 Following escapes or releases from fur farms, feral American mink (Mustela vison) are now established across most of mainland Britain, with the possible exceptions of Gwynedd and Northern Scotland. They have acquired a reputation of being a ferocious predator and a menace to the countryside. Given their close association with aquatic habitats, the NRA is often seen as the body which should "be doing something about them". Indeed, the NRA receives many enquiries from anglers, landowners and the general public regarding mink.
- 1.2 Concerns about mink relate primarily to the effects of their predation upon native animal species. This is particularly so in relation to waterfowl and small mammals; mink have been blamed, at least on circumstantial evidence, for local declines in moorhens and for the general decline across the country of water voles. There are also concerns about mink preying upon fish, and especially about the effects upon fish farms.
- 1.3 A recent report on the water vole in Britain (Strachan and Jefferies 1993) places much emphasis on a correlation between presence of mink and absence of water voles to explain the declines in the latter's populations. It appears that the greater the mink population in an area, the greater the rate of loss of water vole sites in the last two decades.
- 1.4 However, Dunstone (1993), suggests that mink are not as much of a problem as originally thought, with a large proportion of their diet in Britain consisting of rabbits. In many areas, mink have probably reached an optimum population density and will not increase in numbers any further. Additionally, the suggestion of competition between otters and mink has been discounted; in fact, mink may be displaced by otters.
- 1.5 One further issue related to mink is that of mink-hunting. Following the banning of otter-hunting, some hunts moved on to the pursuit of mink. There is much concern that this activity causes disturbance to riverine habitats, especially significant where otters are beginning to recolonise. It is also a very inefficient method of control, particularly for a species which is readily trapped (though trapping tends to concentrate on the population of non-territorial individuals and thus probably has little effect in the long term).
- 1.6 The American mink is included on Schedule 9 of the Wildlife and Countryside Act 1981. This makes it an offence to release the species into the wild or allow it to escape into the wild. Any authorised person, as defined by Section 28 of that Act, can kill or take mink using any method not prohibited by the legislation.

2. The role of the NRA

- 2.1 Section 2(2) of the Water Resources Act 1991 gives the NRA a duty generally to promote the conservation of flora and fauna which are dependent on an aquatic environment.
- 2.2 If mink control is required, it is **not** a responsibility of the NRA. The Ministry of Agriculture Fisheries and Food's position is that responsibility for the control of feral mink falls to those who benefit most from that control, ie the individual landowner/occupier. MAFF's interest in feral mink extends to the damage they cause to agriculture through predation of small livestock and poultry, and to fisheries if this was proven; other concerns are a matter for the statutory nature conservation agencies.
- 2.3 MAFF's former mink eradication programme, which required notification of sightings and lending traps to people wishing to control them, has been abandoned. However, ADAS continues to offer advice on control and on trap design.
- 2.4 The NRA's position relates only to providing advice on measures to prevent significant damage to native wildlife at especially vulnerable sites:
 - the NRA is not responsible for mink control; enquiries on control measures and impact on fisheries will be referred to MAFF;
 - the NRA will, where appropriate and in collaboration with other bodies, seek to prevent spread of mink to vulnerable off-shore islands;
 - the NRA will seek to discourage mink-hunting where otters may be disturbed and where damage is caused to wildlife generally; and
 - the NRA will, if appropriate, and in collaboration with other bodies support further research on the ecology and diet of feral mink and the feasibility of local control options.

3. Rationale

- 3.1 Mink are now so widespread that little can probably be done to control them generally. In most cases it is probably a question of letting populations settle down and reach an equilibrium.
- 3.2 At certain very vulnerable sites, such as wildfowl reserves, intensive local control of mink is probably necessary and effective providing it is carefully planned and humanely undertaken. Mink are readily caught in cage traps, which are available commercially.

- 3.3 Mink hunting is not an effective way of controlling mink populations, and the use of dogs potentially causes disturbance to riverine wildlife. In general, this practice is not conducive on rivers with special wildlife interest, and certainly not where otters are present.
- 3.4 If further research is required on the ecology of mink and on possible control measures, the NRA will consider supporting such work in collaboration with other interested parties.

4. Summary

- 4.1 The NRA accepts that there is circumstantial evidence that mink may have a detrimental effect upon populations of certain native animals, notably water voles and possibly some waterfowl. Mink may also cause problems at certain fish farms and hatcheries.
- 4.2 General control of mink is probably not possible, and thus a national mink management strategy is not appropriate. However, local control at vulnerable sites may be necessary.
- 4.4 The NRA does not have responsibility for control of mink, but is prepared to give general advice on the problem, referring those who wish to undertake control measures to MAFF.

Further Reading

See Part 3, section 15.

Abbreviations and Acronyms

See Part 4, section 19.



NRA STATEMENT ON FISH-EATING BIRDS

- 1.1 The NRA, faced with increasing concern and a growing volume of circumstantial evidence that fish-eating birds are causing serious damage to certain fisheries, has taken a number of initiatives with the object of assessing the significance and extent of what appears to be a growing problem and to seek ways of dealing with it.
- 1.2 As part of this process it has now published a Report it commissioned from the Institute of Terrestrial Ecology. This Report makes a valuable contribution to our knowledge of the subject, but because of the lack of controlled scientific experiments no firm conclusions can be drawn from it. The authors conclude that "There is no hard experimental evidence that fish-eating birds seriously damage fisheries, nor that licensed killing effectively prevents damage...The lack of such evidence does not necessarily mean that fish-eating birds do not have an effect, merely that to date the appropriate experiments have not been carried out". The authors believe that "The criteria for "serious damage" must involve measured losses". The authors do NOT dismiss anecdotal and circumstantial evidence, and they accept that cormorants could "well cause losses, particularly of stocked fish on small put-and-take fisheries, on larger stillwater sites and possibly rivers". But they suggest that "in most instances sawbills in England and Wales will prove to have little impact on fisheries". They recommend that controlled experiments should be carried out. They also recommend "That the current NRA position of not supporting licensed killing until serious damage has been established" should remain unchanged.
- 1.3 The NRA has taken note of that advice but in deciding its action in individual cases it will take account of all the evidence that becomes available, including that provided by anglers and owners and from other studies.
- 1.4 In addition to the work carried out by the Institute of Terrestrial Ecology the NRA has, since 1990, funded desk studies and field surveys of breeding and wintering numbers and population trends of cormorants and goosanders in its Northumbria, North West and Welsh Regions. These reports are publicly available.

- 1.5 The NRA is currently providing funding towards a research project on the impact of cormorants on the River Ribble being carried out by John Moores University of Liverpool in collaboration with the Authority. This project is assessing the impact of cormorants in terms of anglers' perceptions, comparing the type and size of fish caught by birds and anglers, and investigating secondary effects such as scarring and behavioural changes of fish caused by cormorants. This work is already providing valuable evidence not just in relation to the legal definition of serious damage but in terms of more general impact on the maintenance, improvement and development of fisheries, and on anglers.
- 1.6 The NRA's contribution to these surveys and R & D to date has been £58,000.

2.0 THE ROLE OF THE NRA

- 2.1 The NRA has both a duty to maintain, improve and develop fisheries and a duty to further conservation.
- 2.2 Cormorants and sawbills (goosanders and mergansers) are protected by law and may only be killed (under licence) in order to prevent "serious damage" to fisheries if alternative control measures are ineffective. Under current law, licensed killing can only be an aid to scaring and not as a means of culling the population.
- 2.3 The NRA has no legal powers to issue licences to control cormorant or sawbill-related predation. Any inquiries on this issue will continue to be forwarded to the Ministry of Agriculture, Fisheries & Food, or to the Welsh Office Agriculture Department as appropriate.
- 2.4 The NRA's role is solely an advisory one with respect to licence applications. So that it can provide relevant advice the NRA has already invested considerable time, effort and money in determining numbers of birds and assessing impact. In all cases the NRA advice will be consistently based on the best available information both on fisheries and bird numbers, whether this information is obtained directly by the NRA or by others. Other bodies such as English Nature and the Countryside Council for Wales have a statutory role in providing advice.
- 2.5 There is a clear role for the NRA to advise anglers, and where appropriate MAFF and the Welsh Office, as to when and how fisheries should be safeguarded.
- 2.6 This involves the identification of criteria by which the impact of fish-eating birds on fish populations and/or fisheries can be assessed and the level at which such impacts could be deemed to be serious. Because the NRA has a conservation duty it also has to consider whether the conservation of fish-eating birds should take precedence in particular situations.
- 2.7 Clearly this is not a simple task and varies according to the species of fish-eating birds, the species of fish preyed upon, the type of fishery and the location. In particular the difference between stocked stillwaters and rivers is considerable.

- 2.8 The NRA's advice on such matters must be based as far as is practicably possible on hard experimental evidence, but other evidence may be relevant. Some research has already been carried out but more is required. This will take time and resources. The NRA is now considering the specific recommendations of the Institute of Terrestrial Ecology and whether suitable R & D programmes could be developed, preferably in partnership with other interested organisations.
- 2.9 Anglers and owners could play a valuable role in contributing to this process and are invited to provide the NRA with any evidence they might have that cormorants are having a serious impact on their fishery/fish stock.

3. <u>FUTURE MANAGEMENT STRATEGY</u>

- 3.1 Shooting as an aid to scaring has not been proved to be effective in controlling cormorant numbers. Furthermore scaring, whether reinforced by shooting or not, inevitably shifts the problem elsewhere. Little is gained if cormorants simply move to another fishery and continue to cause damage.
- 3.2 The ultimate aim must be to achieve the proper balance between numbers of cormorants and safeguarding fisheries. If it becomes evident that these birds are having a significant impact, then this would almost certainly require the active management of the numbers of cormorants on a national, if not international, basis.
- 3.3 Consequently the NRA believes that in the long-term a national cormorant management strategy is required; and it recommends that planning for that strategy should begin now and involve all interested parties; namely the relevant Government Departments (the Department of the Environment, MAFF, the Welsh Office and the Scottish Office); the nature conservation agencies, and the NRA. An integrated approach underpinned by sound science is the core management philosophy of the NRA and this can provide the basis for a wider plan.
- 3.4 As part of an integrated strategy, full account will be taken of all other factors affecting water and habitat quality and biological processes. In this respect collaboration with fisheries and angling interests is essential.
- 3.5 The NRA will play its full role in funding relevant research which will provide the information needed for planning a management strategy, and will collaborate with MAFF and the nature conservation agencies accordingly. However, the various component items of work need to be identified in the near future. Recommendations from the Institute of Terrestrial Ecology review and the Ribble study are particularly pertinent in this respect, and the Ribble study provides a useful model which can be developed and refined elsewhere.

4. **SUMMARY**

- 4.1 The NRA accepts that in certain situations there is strong circumstantial evidence that fish-eating birds can cause serious damage to fisheries. The NRA also acknowledges the considerable concern of anglers at the recent increase in both numbers and the distribution of cormorants.
- 4.2 The NRA intends to carry out further research itself and recommends that joint work should be undertaken with Government Departments and the relevant agencies to develop a national management strategy for cormorants.
- 4.3 The NRA considers that at present there is little need for a similar management strategy with respect to sawbill ducks.
- 4.4 In the meantime any action must be consistent with the existing legal framework. To this end the NRA's position of not supporting killing unless and until serious damage to fisheries has been established and killing proved an effective means of preventing that damage, still holds. The NRA accepts that it may be possible to obtain adequate evidence on a case by case basis of individual fisheries and it will work positively with owners and anglers to establish the full facts in each situation. Where the damage is proved to be economically significant the NRA will support the granting of licences.

APRIL 1994



ong-term WBS trends

We celebrate the completion of two decades of WBS by including index graphs in this report for all 19 of the species monitored. A long-term view such as this is essential to put year-to-year changes into context. The graphs show population changes, separately for each species, relative to an arbitrary value of 100 set in 1980 (the 'datum year'). To aid comparisons, all are shown to the same vertical scale. This is a logarithmic one, so that the shape of each graph is

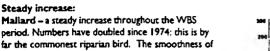
independent of the (arbitrary) choice of datum year. At least 12 plots contributed to each estimate of annual change. For four species (Little Grebe, Oystercatcher, Curlew, Redshank) the mean number of plots lies below the ideal annual minimum of 20.

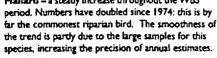
Interpretation of the patterns and classification of the trends must necessarily be tentative, especially where recent upturns or downturns are apparent but remain to be confirmed.

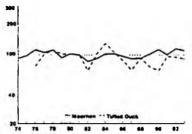
Whitethroat - initially, the Whitethroat index was similar to that for Sedge Warbler but with a lower amplitude of change. From the low point of 1985, Whitethroats have been increasing and are now much commoner than before. Strong divergence from Sedge Warbler trends occurred in 1990 and 1993.

wintering grounds has been higher. The driest years there have been 1983 and 1984, marking a trough in

the population in 1984-85.







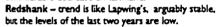
Dipper - numbers have been comparatively constant despite small samples, perhaps reflecting its habit of establishing territories at traditional sites. There is a suggestion of increase in the early 1980s, and a return during the 1990s towards the earlier level.

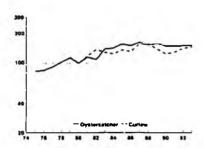
Some decrease:

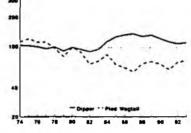
Some increase:

Coot - In contrast to Moorhen, Coot has more than doubled in numbers since 1974, with increases interrupted by plateaux in 1980-87 and since 1990. Oystercatcher - increases evident in the first half of the period, but has been very stable since.

Lapwing - sample sizes prior to 1979-80 were too small for us to calculate valid indices. Readers should infer nothing from this, for it was surveys, and not necessarily birds, that were then in short supply. The index values suggest an increase up to 1985, followed by a shallow decrease to reach lowest-ever levels in 1992 and 1993. However, index changes have been small; it is therefore difficult to argue that any real change has occurred. The CBC has demonstrated considerable decrease on farmland.

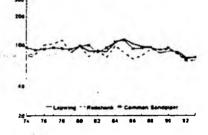






Cold weather fluctuations:

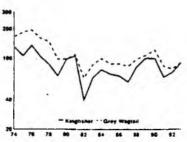
Pied Wagtail - many similarities between the trends for Grey and Pied Wagtails, although the changes for the latter are much smaller. The shallow decrease may be linked to winter weather, with the series of mild winters in the early 1970s and the greater frequency of unusually cold winter periods since then. Kinglisher - susceptible to severe winter weather. decreased markedly during 1978-79, 1981-82 and February 1991. Sharp upturns followed each decrease,



Common Sandpiper - trend has been remarkably similar to that for Lapwing on WBS. As for Lapwing and Redshank, numbers have been lower than before in 1992 and 1993.

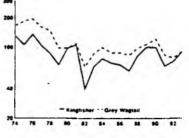
Reed Bunting - the trend has been smooth, with little fluctuation. A decrease of around 50% during 1978-83, followed by stability at the new lower level.

Curlew - shallow increase is apparent since 1979, although this may now have levelled off. Mute Swan - numbers have varied rather little, but have been highest in 1992-93.



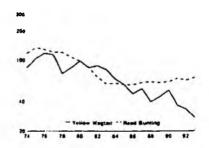
Apparently stable:

Little Grebe - trend essentially flat, but this year's drop in numbers brings the population to a level marginally lower than previously recorded.



and further recovery in 1993 from the most recent setback, but numbers well shore of those recorded in the mid-1970s after a series of mild winters. Grey Wagtail - especially susceptible to harsh winter weather; indices for this and the Kingfisher show the

same sharp drops and phases of recovery. The high levels of the mid 1970s have not yet been regained.

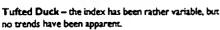




Fluctuating migrants: Sedge Warbler - the population changes of both warbler species monitored by the WBS have been linked to West African rainfall. For Sedge Warbler, results from constant effort ringing demonstrate that overwinter survival rates increase when rainfall in the

Steady decrease:

Yellow Wagtail - with the possible exception of the first one or two years, strong decrease has been evident throughout the two decades under review. Numbers in 1993 are just a quarter of the peak level in 1976. The trend towards more rainfall in the West African Sahel since 1984 has not had any noticeable effect on the numbers appearing on waterways each spring.



Moorhen - the second most abundant waterside bird. It has been remarkably stable in population, despite local losses that some observers have attributed to the arrival of mink

IDENTIFYING FRESHWATER CRAYFISH IN BRITAIN AND IRELAND

White-clawed (native) (Austropotamobius pallipes)

Seldom greater than 10 cm in body length. Size

Sides smooth, converging towards base of small Rostrum

triangular apex (> 1). Dorsal surface covered in fine mat of hairs. Median ridge discrete.

Smooth, but carapace with pitted appearance. Body Pale to dark brown or olive in colour. Single pair of post-orbital ridges with a spine (/ 2).

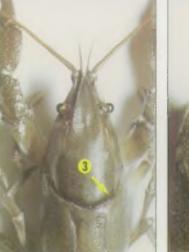
Prominent spines on shoulders of carapace, just behind cervical groove (> 3). These are present in juveniles as small projections.

Claws Top side rough. Underside dirty-white colour in

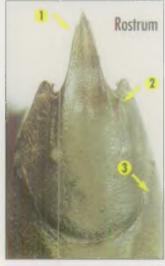
adults, although in juveniles may be pink. More robust in males than females.

Habits/habitat Fairly docile. Occupies streams, rivers, lakes,

> reservoirs, water-filled quarries. Distribution see Figure 1.



Underside of claw



white-clawed crayfish



Signal (Pacifastacus leniusculus)

May reach 15 cm in body length. Heavier than other species due to massive claws.

Sides smooth and more or less parallel. Median Rostrum

ridge smooth. Apex very pointed and prominent, sides sloping down to prominent shoulders (> 1) some way from tip.

Smooth, generally bluish-brown or reddish-Body brown, may be almost black in colour in some

habitats. Two pairs of post-orbital ridges, first with spine (> 2), although the second ridge may be insignificant.

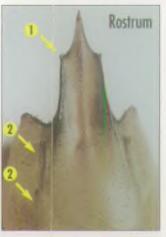
Large, robust and smooth all over; red Claws underneath. White to turgoise patch at joint of moveable and fixed finger (- 3) gives the signal crayfish its common name.

Habits/habitat An aggressive, invasive North American species.

Will burrow extensively into suitable substrates. Very good at climbing and escaping. Lives in same habitats as native species. Distribution widespread, particularly in south.



Underside of claw







Narrow-clawed (Turkish) (Astacus leptodactylus)

Size Males often reaching 15 cm but may get larger.

Rostrum Basal part with toothed margins (/ 1). Apex

very pointed and prominent.

Pale yellow to greenish in colour. Sides of Body carapace rough. Two pairs of post-orbital ridges,

both with spines (/ 2). Prominent tubercle on shoulder of carapace (> /3).

Long and narrow. Longer than body in males. Claws Rough on upper surface. Biting edges almost

straight.

Habits/habitat Fairly docile, especially males with large

claws. Favours relatively still water as in lakes and canals.



Underside of claw





Male narrowclawed crayfish



Red swamp (Procambarus clarkii)

Size May reach 15 cm in length.

Rostrum Similar to that of native crayfish but with edges

below apex thickened and turning inwards (/ 1).

Generally red to reddish-brown all over. Body Carapace rough. Branchio-cardiac grooves

abutting in mid-line († 2) (other species have

space between).

Red on both surfaces, covered in tubercles. Claws

Large spine on inner margin of carpus (/ 3). Habits/habitat Aggressive. Wide tolerance of environmental

conditions. Burrows. Prefers relatively still waters. Has been found in the wild in Britain, but not known if breeding. On sale in aquarist

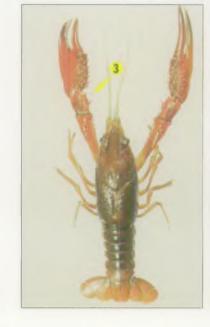
shops as "Red lobsters."

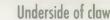


Upperside of claws

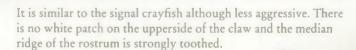








The only other foreign species of crayfish recorded from British waters is the noble crayfish, Astacus astacus, introduced from mainland Europe. Currently this is restricted to a few osed ponds.





National Rivers Authority





A GUIDE TO IDENTIFYING FRESHWATER CRAYFISH IN BRITAIN AND IRELAND

Alderman, D.J. & Wickins, J.F. (1990). Crayfish culture. MAFF Laboratory Leaflet N. 62, 16 pp. Lowestoft. Holdich, D.M. (1991). The native crayfish and threats to its existence. Brush Wildlife 2(3): 141-151. Holdich, D.M. & Reeve, I.D. (1991). Distribution of freshwater crayfish in the British Isles, with particular reference trayfish in the British Isles, with particular reference of the plague, alten introductions and water quality.

Further reading

The MRA has commissioned Mottingham University to undertake a 3 year RecD project to assess the impact of nonnative crayfish on freshwater ecosystems and to formulate a strategy for the conservation of the native species. This leaflet is an important part of the research in that it allows biologists and others sampling rivers to more accurately identify crayfish and thereby provide sound information on species distribution.

The NRA and Crayfish Conservation

N.B. There is different legislation covering species protection in both Northern Iteland and the Republic of Ireland.

Mon-native species - the signal, narrow-clawed (Turkish) and noble crayfish are listed on Schedule 9 of the Wildlife & Countryside Act, which effectively classifies them as pests in Britain. If the red swamp crayfish is found to be breeding in the wild, then it too is likely to be added to the list. Animals listed under Schedule 9 cannot be released into the wild without a licence seven though they are considered to be ordinarily resident.

Malive species - Austropolamobius pallipes is listed on Schedule 5 of the Wildlife & Countryside Act, 1981, giving it protection against "taking and sale" in Britain. It is also included in the IUCN Red Data List and in Appendix III of the Bern Convention and Annexes II and V of the European Habitats and Species Directive Designation of protected areas is required for species on Annex II.

Legislation ond Protection

In order to monitor the distribution of native and non- native crayfish a computerised database of records, which is continually updated, has been set up. Accurate information is needed for the database and can be sent to David Holdich or David Rogers, Dept. of Life Science, The University of Mottingham, Mottingham NG7 2RD.

seedatab lanoitaM

It is particularly important to realise how virulent crayfish plague is. Equipment, waders etc. used in waters where there are signal crayfish, or where a native crayfish mortality has occurred, should be left to dry out thoroughly or, better still, should be treated with malachite green or an iodophore-based disinfectant. This procedure should always be followed before sampling is carried out in waters containing native crayfish.

Crayfish are the only host for the crayfish plague fungus, so if all the crayfish have been eliminated, then it should be possible to restock previously affected waters with native crayfish. However, if signal crayfish are in the vicinity then further disease outbreaks may occur.

There is no clear evidence that native British crayhsh populations had been affected by crayhsh plague until very recently. Outbreaks started in the early 1980s and have continued ever since. Many populations of Austropotamobius pallipes have been wiped out, particularly in southern England. The disease can be spread by signal crayhsh but, in addition, spores of the fungus can be transmitted in water, on damp equipment and mud, and attached to fish. A serious outbreak in entries I Iteland in the mid-1980s is thought to have been due to visiting anglers using contaminated equipment.

Crayfish plague is a virulent disease caused by the fungus, Aphanomyces astact Schikora. North American crayfish can carry the fungus but, unless put under stress, seem to suffer no ill effects from it. However, native European crayfish are highly susceptible to the disease. It is thought that crayfish plague was introduced into Italy in the early 1860s and from there it spread rapidly throughout much of Europe, devastating native crayfish populations, particularly those of Astacus astacus. One of the reasons Pacifastacus lentusculus has been introduced into Europe is to develop stocks of crayfish immune to crayfish plague but with similar characteristics to the noble crayfish. However, as the signal crayfish can act as a vector of the disease this has assisted its spread.

Crayfish plague

The native crayfish

The British Isles has a single species of native freshwater crayfish - Austropotamobius pallipes (Lereboullet), the white-clawed crayfish. Whether this is a glacial relict or has been introduced by man from mainland Europe since the last ice-age is not known.

Austropotamobius pallipes has a wide distribution in the British Isles but tends to be confined to areas with relatively hard, alkaline water. It is absent from western Wales, western England and parts of Ireland (Figure 1). It is also naturally absent from Scotland although there are areas with suitable water - indeed one artificially introduced population has survived since the 1940s in the north-west.

The native crayfish occupies a range of habitats, including streams, rivers, lakes, reservoirs and water-filled quarries. It prefers streams and rivers without too much sediment and is sensitive to biocides and other pollutants, particularly those lowering the oxygen concentration of the water. Shelter, e.g. rocks/stones, macrophytes and tree roots, or a bank into which it can burrow, are important for its survival. It is omnivorous, feeding on a wide variety of vegetable and animal matter. It is eaten by certain fish, e.g. perch, trout, chub, pike and eel, as well as birds, rats, mink and otters. In some areas such as the River Wye in Wales, it forms an important dietary component of the otter. The young also fall victim to carnivorous insect larvae and nymphs (e.g. beetles and dragonflies).

Native crayfish mate in October/November and the female then lays her eggs, which become attached in a cluster to the underside of her abdomen (tail). She overwinters with her brood and in the spring the eggs hatch into relatively immobile, miniature crayfish without a tailfan, which cling to the mother. They then moult to form a second stage, with a rounded, hairy tailfan, and become more active, eventually leaving the mother in May/June. At the next moult they develop a typical crayfish form with an outspread tailfan. During their first year such juveniles may undergo seven or more moults, but by the time they are mature, after 3-4 years, they may moult only once a year.

Male crayfish species tend to have larger claws than females and they are more territorial, particularly in the breeding season. Females develop a broader abdomen to accommodate the brood. Males can be distinguished from females by the appendages on the underside of the abdomen (Figure 2).



Figure 1 - Native crayfish records for the period 1970-93 on a 10km square basis.

Figure 2 - Underside of abdomen to show difference between sexes





Introduced species

Other crayfish species have been artificially introduced into the British Isles in the past although no self- sustaining populations appeared until the 1970s. In that decade and subsequently, large quantities of the narrow- clawed (Turkish) crayfish, Astacus leptodactylus Eschscholtz were introduced from mainland Europe for the restaurant trade. Some escaped from fish markets and others were deliberately introduced into the wild. Rapidly expanding populations are now known in and around London, particularly in the Grand Union Canal, the Serpentine lake in Hyde Park and Aldenham Reservoir. Their abundance is causing problems for anglers as the crayfish often take the bait before the fish.

In the mid-1970s the North American signal crayfish, Pacifastacus leniusculus (Dana), was introduced into England for aquacultural trials. Due to the success of these it has been widely distributed since then and over 300 sites have been stocked in England and Wales. As with the narrow-clawed crayfish, some have escaped or been deliberately introduced into the wild where they now form large rapidly expanding populations, again causing problems for anglers. The signal crayfish is a highly fertile, aggressive, invasive species. Consequently, as it spreads into new areas, other crayfish are usually eliminated, probably by competitive exclusion, predation or disease (see section on Crayfish plague).

The noble crayfish, Astacus astacus (L.), has also been introduced into England from mainland Europe and has flourished in a number of enclosed sites. Although not as aggressive as the signal crayfish, this species has similar characteristics and could be expected to be a serious competitor for resources if it were to mix with native populations.

The most widely introduced crayfish globally, *Procambarus clarkii* (Girard), the red swamp crayfish, has found its way into Britain via the aquarist and restaurant trades. This prolific, burrowing North American crayfish has caused environmental problems in many countries. It has been found in the wild but it is not known whether it can breed successfully in Britain.

7.8 The NRA and Dragonfly Conservation

1. Introduction

- 1.1 Within the field of species conservation, a particular group of interest to the NRA is represented by the Odonata-dragonflies and damselflies
- 1.2 Of the species of dragonflies (including damselflies) recorded from Britain, 41 are breeding or have bred in recent times (Appendix 1). Of these 3 have become extinct, whilst a further 4 are confined to Scotland, thus leaving 34 species of which the NRA needs to be aware. Dragonflies are a particularly important group in conservation terms: along with butterflies, they are the group of insects of which the general public are most greatly aware; being sensitive to water pollution, they are a useful group for monitoring the health of watercourses and wetlands, being sensitive to water pollution; and, as predators, they play a significant role in aquatic ecosystems.

2 Role of the NRA

2.1 NRA Operations and Authorisations

2.1.1 In considering any proposals related to its operational and regulatory activities, the NRA is under a statutory duty to further the conservation of flora and fauna. This means that the NRA needs to fully consider the implications of any proposed river management works or applications for authorisations (discharge consents, abstraction licences, land drainage consents, fisheries consents) to determine the potential impact on wildlife, including dragonfly populations in the area concerned. In practice, such assessments focusing on dragonflies will generally concentrate on the effects on wetland habitats, with the expectation that if the habitat is not threatened, then dragonflies will also be protected. However, there may be instances, especially where rare species are concerned, when the implications for dragonflies will be a critical factor in the NRA's decision.

2.2 NRA Promotion of Conservation

- 2.2.1 In addition to the statutory responsibilities detailed above, the NRA has a general duty to promote the conservation of flora and fauna which are dependent on an aquatic environment. In promoting conservation, the NRA may undertake practical habitat creation projects (quite apart from the enhancement and mitigation works connected with the Authority's own operations) which will directly benefit dragonfly populations wetland creation or the digging of ponds, for example.
- 2.2.2 In other instances, the best way for the NRA to promote dragonfly conservation will be through collaboration with other bodies: assistance with the management of nature reserves, publication of literature and interpretive materials relating to dragonflies, etc. At a strategic level, has may include to collaborating with bodies such as the Joint Nature Conservation Committee and the British Dragonfly Society to produce a national conservation strategy for dragonflies.

2.3 Catchment Management Plans

2.3.1 The preparation of catchment management plans will enable the presence of notable dragonfly species and the management required for their conservation to be highlighted, as well as the identification of key dragonfly sites amongst the other designated sites of the catchment concerned. The use of Water Quality Objectives to protect important populations of dragonflies also needs to be considered.

3 Legislation

3.1 Protected Species

3.1.1 One species of dragonfly, the Norfolk aeshna (Aeshna isosceles), is given full protection through being listed in Schedule 5 of the Wildlife and Countryside Act 1981. Coenagrion mercuriale is listed in Annex II of the EC Habitats Directive.

3.2 Sites of Special Scientific Interest

3.2.1 The 1989 Nature Conservancy Council publication "Guidelines for the Selection of Biological SSSIs" details a system of using dragonflies as indicators of potential Sites of Special Scientific Interest. This section is reproduced as Appendix 2. Essentially, a site of high ecological value may be indicated by the presence of one or more of a list of 15 uncommon species, or by the existence of an outstanding assemblage of different dragonfly species. As dragonfly diversity decreases from south to north in Britain, the definition of an outstanding assemblage varies from a minimum 17 species present in central southern England, to at least 9 species in Northumberland.

4 Conservation of River Species

4.1 Background

4.1.1 All British dragonflies have aquatic larvae and are sensitive to water pollution. Most species require static or nearly static water to breed in, but six British species are virtually confined to running water. Of these, Oxygastra curtisii was confined to the Moors River and River Tamar and is now extinct; Gomphus vulgatissimus and Libellula fulva are very local; Platycnemis pennipes is fairly widespread in the southern half of England but is locally threatened. Calopteryx virgo is abundant west of the line Mersey to Romney Marsh and Calopteryx splendens is abundant in much of lowland England and Wales. Both the Calopteryx species have interesting isolated populations outside their main ranges which require protection.

4.2 Habitat Requirements

- 4.2.1 The exact distribution of river species within a river system depends on substrate, rate of flow and fringing vegetation. Thus the distribution of species is patchy and small areas such as sheltered backwaters can be crucial. For exact localities the Biological Records Centre (BRC) at Monks Wood should be consulted. The Key Site Register for dragonflies will be particularly useful for this purpose.
- 4.2.2 Rivers, dykes and ditches in alluvial floodplains are important for many species of dragonflies. Three species, Coenagrion armatum, Coenagrion scitulum and Aeshna isosceles were/are confined to these waterbodies and most or many localities of Coenagrion pulchellum, Lestes dryas, Brachytron pratense and Sympetrum sanguineum also occur in floodplains. Alterations in the water regimes of these areas could have serious effects on dragonfly populations; for example, C. armatum and C. scitulum have been extinct since the 1950s, and L. dryas has become much rarer.
- 4.2.3 Some canals are rich in dragonfly species, but none is restricted solely to canals. Dragonfly populations in canals and navigable rivers can be extirpated or greatly reduced by increases in boat traffic, especially when it is fast moving.
- 4.2.4 Many of the rarer British species of dragonflies depend upon small pools and rivulets in acid heathlands. These are rarely affected by changes in the management or rivers nearby; however they can be very vulnerable to those water abstraction schemes in the vicinity which lower water tables.

4.3 Priority River Sites for Dragonfly Conservation

- 4.3.1 The NRA's greatest direct influence on river dragonfly habitats is through flood defence maintenance operations, which have the potential to affect the dragonflies' essential environmental requirements. It is vital that the Authority should be aware of those rivers which are of particular importance for dragonflies, in order that river management works are undertaken with particular care. Table 1 lists priority rivers, based upon the extent to which they support rare or local species; measures taken to conserve these species will support common species as well.
- 4.3.2 As well as rare species, there are rivers which are important as they hold populations of the common river/stream species (Calopteryx virgo and C.splendens) at the edge of their range. Notable amongst these are, for C.virgo, the mid-Colne and mid-Stour in Anglian Region, rivers rising in the Cumbrian mountains in North-West Region, and the upper Derwent in Northumbria/Yorkshire Region. For C.splendens, the streams between Carlisle and Silloth, in North-West Region, are significant.
- 4.3.3 Looking more broadly at river catchments, there are certain alluvial floodplains which are of particular significance for dragonfly communities including the river species. These are shown in Table 2.

5. Conservation of Wetland/Stillwater Species

5.1 Background

5.1.1 The majority of British dragonflies are dependent upon open water or wetland environments. Whilst the NRA's direct influence upon such habitats may be less than upon rivers, the habitat requirements of dragonflies should be fully considered when determining authorisations, particularly abstraction licences and discharge consents. Opportunities of habitat restoration, particularly through water level management plans, will have major potential benefits for dragonflies.

5.2 Habitat Requirements

- 5.2.1 Certain general principles apply to the conservation of all wetland habitats. All dragonfly species are dependent both on the condition of their aquatic breeding site and on the nature of the surrounding area frequented by the adults; for larger species, the surrounding area may extend to a radius of a kilometre or more. Hydrological continuity of suitable conditions is critical. Wetland habitats are vulnerable to drainage, but if they are to support dragonflies, it is essential that breeding sites do not dry out. Equally, elimination of vegetation, or modification of the surrounding area used by adults can also result in elimination of the dragonfly fauna.
- 5.2.2 The majority of British dragonflies are to be found in lowland ponds, lakes and canals Warm, shallow acid ponds and lakes have the greatest diversity of species. Essential requirements include plenty of aquatic vegetation, a good fringe of emergent reeds and a sheltered situation. Dense shading of margins by trees will be detrimental though Somatochlora metallica does need some overhanging trees. Certain plant-dragonfly associations are evident: Erythromma najas with floating leaves of Potamogeton and water-lily, Sympetrum sanguineum often with bur-reed and reedmace.
- 5.2.3 Gravel pits, which have areas of bare sandy bottom and open sandy banks, are colonised with great success, notably by Orthetrum cancellatum, Enallagma cyathigerum and Aeshna mixta, providing the water is shallow near the banks. The adults sunbathe on the bare banks and paths. Similarly, the creation of new ponds on farms and nature reserves can be very beneficial to at least the more common dragonfly species.
- 5.2.4 Certain bog species breed in very small ponds or see pages, or even amongst the waterlogged *Sphagnum* mass at pond margins (such as *Leucorrhinia dubia*). Bulbous rush *Juncus bulbosus* can also form valuable aquatic vegetation in acid habitats.

5.3 Priority Wetland Sites for Conservation

The following are areas of general importance for dragonflies which could be seriously affected by changes in water regime or water quality:

Anglian
 - Whole area (especially Breckland and other heathland

areas of west Norfolk)

• Severn-Trent/NW - Shropshire and Cheshire meres and canals

Southern - Weald heathlands
 New Forest

South Western - Heathlands on Bagshot Beds
 Cornwall - mainly heathlands

Thames - Heathlands on Lower Greensand and Bagshot Beds

Basingstoke Canal

Welsh
 Canals on English border

Coastal areas of West Wales including the whole of

Anglesey

5.4 Odonata Key Sites

In recent years, the Odonata Recording Scheme has been running a key sites project to identify those sites of greatest importance which support large assemblages of breeding dragonflies. Nationally important sites include Thursley NNR in Surrey, which supports two-thirds of the British resident species. Information on these key sites should be available to the NRA from the Biological Records Centre.

6 Species Conservation for Dragonflies

6.1 Red Data Book

6.1.1 "British Red Data Books 2: Insects" gives details of six dragonflies. Three of these (Coenagrion armatum, C. scitulum and Oxygastra curtisii) are thought to be extinct, one (Aesna isosceles) is endangered and two (C. hastulatum and Lestes dryas) are categorised as vulnerable. Threats identified for the three surviving species include both drainage and pollution.

6.2 Species Recovery Programmes

6.2.1 The Norfolk aeshna is the only dragonfly species included in the 1990 NCC document "Recovery: A proposed programme for Britain's protected species". The goal for the recovery programme is 10 sites holding self-sustaining populations for at least 10 consecutive years, backed by research into and implementation of site management measures for sites in Suffolk and Norfolk.

- 6.2.2 "Biodiversity Challenge: an agenda for conservation in the UK", produced by a consortium of voluntary bodies in 1994, sets targets for seven dragonfly species, as follows:
 - Aeshna isosceles (Norfolk Aeshna) Maintain existing populations. Expand suitable areas of grazing marsh ditches by 50%.
 - Coenagrion hastulatum (northern blue damselfly) Maintain all populations at current levels.
 - Coenagrion mercuriale (southern damselfly) A globally threatened species.
 Maintain all current UK populations. Found in the New Forest, Dorset and south Wales.
 - Lestes dryas (scarce emerald damselfly) Feared extinct in 1970s, but has made a come back. Ensure continued existence on all optimum sites.
 - Leucorrhina dubia (white-faced dragonfly) Maintain range in Scotland and populations on lowland bogs in England.
 - Libellula fulva (scarce chaser dragonfly) Maintain populations of this scarce species of slow flowing rivers in southern and eastern England.
 - Oxygastra curtissi (orange-spotted emerald) Extinct in Britain. A globally threatened species. Formerly found in the New Forest and Devon. Consider possibility of reintroduction.
- 6.2.3 It may be appropriate for the NRA to collaborate with other bodies in drawing up local recovery programmes for dragonfly species of particular Regional concern.

6.3 Reintroductions

6.3.1 Attempts may be made by the British Dragonfly Society to reintroduce extinct species from the continent in the future. The NRA may wish to assist with any such projects.

7 Research on Dragonfly Conservation

7.1 NRA R&D

7.1.1 The NRA R&D project 461, "Species Management in Aquatic Habitats", has, in its first phase, highlighted seven dragonfly species as being of special concern to the NRA. These are Aeshna isosceles, C.mercuriale, Cordulia aenea, Ischnura pumilio, Lestes dryas, Libellula fulva, and Somatochlora arctica. The intention is that later phases of the project should describe the distribution of these species, produce conservation guidelines and consider translocations as an option, as well as informing relevant managers of key sites and promoting habitat maintenance and creation.

7.1.2 In broad terms, it is known that (i) dragonflies cannot breed in grossly polluted water, (ii) some dragonflies species are more sensitive to pollution than others, and (iii) dragonflies are less sensitive than *Plecoptera* and *Ephemeroptera*. The main requirement is to determine the relative sensitivity of different species to different pollutants. R&D on the effects of water pollution on dragonflies will be considered.

7.2 Distribution and monitoring

- 7.2.1 A national recording scheme for the Odonata is co-ordinated by the Biological Records Centre at ITE Monks Wood. A national distribution atlas is to be published shortly. The NRA will give greater consideration as to how dragonfly records from conservation staff, biologists and others are fed into the national scheme.
- 7.2.2 A number of counties (eg Suffolk, Cheshire and Leicestershire) and similar areas have produced local dragonfly distribution atlases in recent years, generally combining dot-distribution maps and descriptive texts, sometimes including illustrations for identification purposes. Further details are available from the British Dragonfly Society.
- 7.2.3 A standardised monitoring scheme for dragonflies, similar to the national butterfly monitoring scheme, is being considered by the British Dragonfly Society. When the procedures have been defined the NRA might give support to such a project.

8 Publicity for Dragonfly Conservation

8.1 General

8.1.1 With the increasing interest in dragonflies recently, a number of steps have been taken in making the public more aware of the group and its need for conservation measures. Interpretation of wetland reserves generally now tends to include more information on dragonflies (RSPB, notably, are taking an interest in dragonflies on their reserves). The British Dragonfly Society has produced booklets: Dig a pond for dragonflies (1992) and Managing habitats for dragonflies (1993). The 1980 NCC leaflet on "The Conservation of Dragonflies" is shortly to be updated by EN/JNCC. WATCH has organised several projects which have involved observations of dragonflies by young people.

8.2 NRA involvement

8.2.1 The NRA has already assisted in publicising the conservation requirements of dragonflies, for example, through Thames Region sponsoring reserve interpretive boards for the British Dragonfly Society and Severn-Trent Region funding the Leicestershire atlas. Other such collaborative projects should be considered by NRA Regions, particularly interpretation at visitor centres and high-profile sites, as well as schemes which will encourage a greater interest in dragonflies by those willing to submit records to local biological records centres, since the acquisition of such information provides the basis for conservation action. NRA publications on dragonflies, either on a regional or national basis, might be considered.

Further Reading

See Part 3, section 15.

Abbreviations and Acronyms

See Part 4, section 19.

TABLE 1. PRIORITY RIVERS FOR DRAGONFLIES - PRELIMINARY LIST

NRA Region	River	Local Species					
		PP	GV	ос	LF		
ANGLIAN	Nene (upper)	1	х				
	Ouse (mid)	✓			/		
	Chelmer	•					
SEVERN-TRENT	Avon	✓	1				
	Severn (mid-upper)	✓	1				
	Grand Union Canal	✓					
	Teme	✓	1				
	Eye	✓					
SOUTHERN	Arun (mid)	1	1		1		
	Eden* (tributary of Medway)	✓					
	Medway	✓					
	Rother (West Sussex)	✓	1				
SOUTH WESTERN	Bristol Avon	1			1		
	Avon (mid)	✓	1		/		
	Dorset Stour	✓	1		1		
	Frome (lower)				1		
	Moors (mid)	x	х	X	× 1		
	Stour (mid-upper)	*	1		/		
	Exe & Tributaries (mid)	✓	1				
	Tamar	✓	1	x			
	Taw	✓	✓				
	Torridge	✓	1				
THAMES	Cherwell and Oxford/Banbury Canal						
	Lea (with canal)	✓	1				
	Thames (mid-upper)	1					
	Wey	✓	1				
		✓					
WELSH	Dee (lower)		1				
4	Tywi (mid)		✓		1.		
	Wye (mid-upper)	✓	/				
	Lugg	✓	1				

✓	ni 4 in	present	PP	-	Platycnemis pennipes
X	1.4	extinct	GV	-	Gomphus vulgatissimus
				OC	- Oxygastra curtisii
				IE	Liballula fulsa

also supports Somatochlora metallica which is very local

TABLE 2. PRIORITY FLOODPLAINS FOR DRAGONFLIES - PRELIMINARY LIST

NRA Region	Floodplain Area River					Spe	cies	-			
		PP	CA	CM	CP	CS	LD	BP	AI	LF	SS
ANGLIAN	Essex Coast The Fens Norfolk and Suffolk Broads, rivers and levels		X		111	X	✓ X	V V	X 🗸	<i>f</i> •	111
SOUTHERN	Arun floodplain Itchen floodplain North Kent Marshes Pevensey Levels Romney Marsh Test floodplain	1		1	>		✓ x	1 111			1 1
SOUTH WESTERN	Somerset Levels (river, rhynes and ditches)	1			1			1			1
WELSH	South Wales South Coast		1		1			1			1

✓ X	-	present extinct Great Raveley Drain			
PP	_	Platycnemis pennipes	CA	-	Coenagrion armatum
CM	-	Coenagrion mercuriale	CP	-	Coenagrion pulchellum
CS	-	Coenagrion scitulum	LD	-	Lestes dryas
BP	-	Brachytron pratense	AI	-	Aeshna isosceles
LF	-	Libellula fulva	SS	-	Sympetrum sanguineum

Reproduced from Guidelines for Selection of Biological SSSIs (1989), Nature Conservancy Council

DRAGONFLIES

1. Introduction

The British dragonfly (Odonata) fauna numbers 44 species, of which three are believed to be extinct and several are wholly or partly immigrants. A list of 15 resident species, ranging from the endangered to the scarce, has been selected as deserving individual representation in site selection. The remaining, more widespread species are to be represented according to outstanding assemblages. Distribution patterns of species are given by Hammond (1983), and these have been revised in interim distribution maps of dragonflies compiled by Merritt (1986). Despite the fact that Scotland has a few species which are absent from England and Wales, dragonflies decrease in numbers of species with distance north in Britain, so allowance has to be made for this trend in site evaluation. All species need water for breeding, but as adults they also utilise terrestrial habitats.

- 2. Site selection requirements for individual species
- 2.1 Nationally rare and scarce species

	Site selection should cover	the following individual species:	
2.1.1	.1.1 Believed extinct in Great Britain (Red Data Book category		
	Oxygastra curtisii) Coenagrion armatum) C. scitulum)	If rediscovered, all sites qualify for selection	
2.1.2	Endangered in Great Britain	n (Red Data Book category 1)	
	Aeshna isosceles (listed in Schedule 5 of the Wildlife & Countryside Act 1981)	All sites qualify for selection	
2.1.3	Vulnerable in Great Britain	(Red Data Book category 2)	
	Coenagrion hastulatum Lestes dryas) Use guidelines under 2.2	

)

2.1.4 Rare in Great Britain (Red Data Book category 3)

Somatochlora arctica

Libellula fulva

Use guidelines under 2.2

	Coenagrion mercuriale)	Internationally endangered (see 2.1.6 and 2.2)					
2.1.5	Nationally scarce (known or press Britain, but not RDB species).	Nationally scarce (known or presumed to occur in 16-100 10km squares in Great Britain, but not RDB species).					
	Aeshna caerulea Brachytron pratense Coenagrion pulchellum Cordulia aenea Ischnura pumilio Leucorrhinia dubia Somatochlora metallica Ceriagrion tenellum Gomphus vulgatissimus	Use guidelines under 2.2 Internationally vulnerable (see 2.1.6 and 2.2)					
		(See 2.1.6 and 2.2)					
2.1.6	Threatened in Europe and breeding	g in Britain (Tol & Verdonk 1988)					
	Coenagrion mercuriale) (endangered in Europe) Gomphus vulgatissimus) (vulnerable in Europe))	Use guidelines under 2.2					
2.2	Guidelines for selection of sites f	or nationally rare and scarce species					
2.2.1	The aim should be adequately to conserve strong populations of all nationally rare and scarce species present within each AOS. The number of sites chosen for each species will vary, but sites containing combinations of species are especially valuable.						
2.2.2	A single internationally threatened, RDB category 2 or 3 nationally scarce species qualifies a site for selection if it contains:						
	(a) the largest or only populati	on of this species in the AOS;					
	- · · ·						

(d) a strong population on the edge of the species' geographical range.

proportion of localities for the species; or

3. Outstanding assemblages

(c)

3.1 Figure 8 shows total numbers of all dragonfly species regarded as outstanding assemblages in different parts of Britain. All sites which reach or exceed the relevant qualifying number should be considered for selection.

a strong population of the species in an AOS supporting a substantial

- 4. Further guidelines for site selection
- 4.1 All records should be within three years of the selection data. Only confirmed breeding records should be considered. Transient populations should not be considered.
- 4.2 If possible, every breeding species firmly established within the AOS should be present in at least one SSSI.
- 4.3 In the definition of site boundaries, semi-natural terrestrial habitats used for feeding and resting should be included, as well as the breeding sites themselves. It may also be necessary to include part of the catchment in order to protect water quality or quantity.

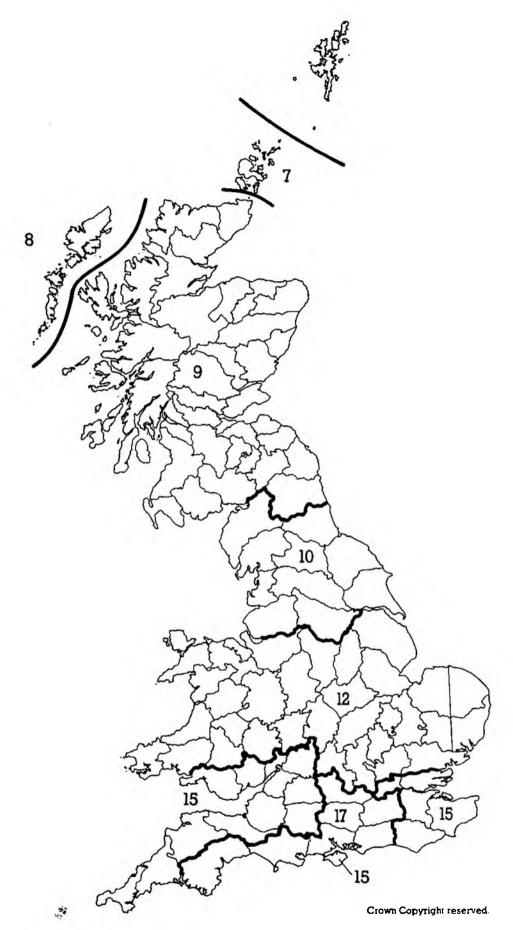


Figure 8 Total numbers of dragonfly species regarded as outstanding assemblages in different parts of Britain

(Note that the total number of species in Shetland is too small for this concept to be valid.)

Appendix 1

Information on the habitat, distribution and status of dragonflies in Great Britain. The table supplements the text and maps given in Hammond 1978. Table from NCC leaflet "The Conservation of Dragonflies" (1980).

Species	Typical Habitat	Distribution	Status
Aeshna cyanea	Still water habitats	Southern	Common
Aeshna juncea	Still water habitats mainly acid	National	Common
Aeshna grandis	Lakes, large pools, canals	England & N Wales	Very common (Local in SW)
Aeshna isosceles	Lowland levels and ponds on	Norfolk Broads	Rare
967	fenland		
Aeshna mixsa	Still water	Southern	Common
Aeshna caerulea	Sheltered acid pools and	W Scotland	Locally common
1001010	seepages adjacent to woodland	5,,,,,,	
Anax imperator	Still water	Southern	Common (rare Norfolk)
Cordulegaster boltonii	Acid streams	National	Common
Brachytron pratense	Lowland levels and pools	Southern	Locally common
Gomphus vulgatissimus	Open sluggish rivers and	Southern	Locally common
Comprus vuiganssimus	streams	Southern	Locally common
0.1		C41	Common
Orthetrum cancellatum	Gravel pits and ponds with bare	Southern	Common
	sandy areas	0 4	71
Orthetrum coerulescens	Bogs	Southern	Local
Libellula depressa	Newly cleared ponds, ditches,	Southern	Common
	etc.		
Libellula	Ponds, especially mildy acid	National	Common
quadrimaculata	ones		
	Sluggish rivers and streams and	Southern	Very local
Libellula fulva	adjacent ponds and lakes		n g
	Ponds and lakes	Southern	Locally common
Cordulia aenea	Sluggish rivers	Southern	? Extinct
Oxygastra curtisii	Lakes, canals etc. with	SE England	Common (S. England)
Somatochlora metallica	overhanging trees or shrubs	W Highlands	Local (Scotland)
	As A. caerulea	Scottish Highlands	Locally common
Somatochlora arctica	Bogs	National	Local
Leucorrhinia dubia	Bogs, pools, acid ponds and	National	Common
Sympetrum scoticum	lakes	*	
	Marshes, dykes, rarely sheltered	Southern	Local
Sympetrum sanguineum	ponds		147
bympen am sungameam	Any still water habitat	England & Wales (rare in	Common
Sympetrum striolatum	Any aim water hathat	Scotland)	Common
Symperium sirrounum	Bog pools, acid pools	NW Scotland	Locally common
Sympetrum nigrescens	Sluggish open rivers	England & Wales	Locally common
	Tree lined rivers and streams	Mainly Southern	Locally common
Agrion splendens		Eastern	? Extinct
Agrion virgo	Lowland levels, occasionally	Eastern	? Extinct
Lestes dryas	ponds	NT IT I	
	Stillwater habitats - more	National	Common
Lestes sponsa	common in acid areas		
	Sluggish rivers and canals	Southern	Locally common
Platycnemis pennipes	Lakes with water lillies or	Southern	Common
Erythromma najas	floating Potamogeton leaves		
	Ubiquitous but mainly acid	National	Common
Pyrrhosoma nymphula	Bogs and boggy pools	Southern	Local
Ceriagrion tenellum	Ubiquitous	National	Common
Ischnura elegans	Acid pools and seepages	sw	Very local
Ischnura pumilio	Sheltered ponds and pools	Scottish Highlands	Rare
Coenagrion hastulatum	Lakes, ponds, canals	National	Common
Enallagma cyathigerum	Ubiquitous	Mainly England & Wales	Common
	Lowland levels and adjacent	England & Wales	Locally common
Coenagrion nuella			
Coenagrion puella	I mande and lakee		
Coenagrion puella Coenagrion pulchellum	ponds and lakes	Norfolk	2 Extinct
Coenagrion pulchellum	Shallow pools in marsh	Norfolk	? Extinct
-	_	Norfolk Essex Southern & Wales	? Extinct Extinct Very local



Research Information Note 258

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PHYTOPHTHORA ROOT DISEASE OF COMMON ALDER, by John Gibbs

Summary

Recent studies have shown that a Phytophthora root disease of common alder is widespread in southern Britain and that thousands of trees are affected. The current situation is outlined.

Introduction

- 1. Common alder (Alnus glutinosa) is a native tree with a great ability to tolerate wet sites. It has considerable landscape value along waterways, where in addition its root system helps to stabilise the banks. It is important in river ecology both in the riparian and aquatic environments. Grown on a coppice system in woodland it is used for the production of hardwood pulp and charcoal.
- 2. Concern about the health of alder in Britain was first raised in early summer 1993 by Dr G B J Dussart of Christ Church College, Canterbury (G B J Dussart in lit.; Anon., 1993). Phytophthora root disease was diagnosed by staff of the Forestry Authority Research Division, initially at sites in Kent and Worcestershire, and subsequently at a site in Gwent. In September 1993, a fungus in the genus Phytophthora was obtained from necrotic alder bark at the Worcestershire and Gwent sites. As little is known about the pathology of alder, it was not clear whether the disease was new or whether it had been long present but previously unrecognised. Further work was therefore conducted in 1994 and this Note has been produced to provide a description of the disease and some information on its behaviour.

Symptoms of the disease

3. Symptoms are those typical of Phytophthora root disease on other broadleaved trees (see Strouts and Winter, 1994): leaves are abnormally small, yellow and sparse, and frequently fall prematurely. Dead roots can be found, and examination of the base of a stem with severe crown symptoms usually reveals the presence of strips of dead bark extending up from ground level. These are often marked externally by the production of a tarry or rusty exudate. Alder stems showing these symptoms will either die or suffer severe dieback.

Current knowledge of disease severity

- 4. During 1994 a more systematic approach to the collection of data on disease distribution has been instituted following commencement of a research project funded jointly by the Forestry Authority and the National Rivers Authority. This has involved the establishment of a series of sample plots on rivers over 8 m wide in the southern half of England and in parts of east Wales. In addition, reports from the public have been followed up, many of these being generated by an item in the BBC TV programme "CountryFile" in May.
- 5. It is now clear that the disease is widespread in southern Britain (Figure 1). Preliminary analysis of the survey results indicates that in the sample plots approximately 5% of the alders are showing current symptoms of the disease. By extrapolation this could well amount to more than 20 000 trees in the whole survey area. Very few dead alders have been found near the currently affected ones and this lends support to the view that the disease is a new phenomenon.

- 6. No quantitative data are available for smaller streams or for other types of alder site. However, observations would suggest that disease levels are very much lower. There are no records for Scotland where such damage to alder as has been investigated has proved to be due to other causes.
- 7. It is evident that a high proportion of the trees suffering from Phytophthora root disease are in close proximity to streams and rivers, often being located at intervals along substantial sections of bank. The disease has also been found in plantings of alder in sites subject to flooding from adjacent rivers on the banks of which signs of infection are present. However, some instances of disease have been found on sites not liable to flooding, as for example, in an orchard shelterbelt on sloping soil far from any stream. While most of the records are from common alder, instances of disease have also been found in grey alder (A. incana) and Italian alder (A. cordata).

Disease biology

8. The 'alder' *Phytophthora* is a form of *P. cambivora* (Brasier *et al.*, in preparation), a well-known pathogen which causes root and stem diseases of a wide range of tree species in this country and abroad. As yet very little is known about the biology of the alder *P. cambivora* although experiments have established its ability to invade and kill bark on the stems of common alder (Gibbs, in press). As with many other *Phytophthora* species, it produces water-bome spores and it seems certain that these are important in the infection process. A programme of detailed research is being initiated.

Future progress of the disease

9. Any comments on future disease progress must inevitably be very tentative. Although high river and ground water levels during the 1993/94 winter may well have been particularly favourable for infection, it seems probable that the disease will develop further in future years. The survey plots established in 1994 will provide a basis for monitoring future change.

Possibilities for control on affected sites

- 10. In none of the sites investigated so far has there been any case for attempting sanitation operations. Cutting the stems on affected root systems would not have any effect in eliminating the fungus. Stump removal would cause considerable bank erosion, and in any case, would be expected to leave significant parts of the diseased root system in the ground. Moreover, it is probable that some symptomless trees in the vicinity would have fungus-colonised roots capable of providing inoculum for further infection.
- 11. No chemical treatment of any kind can be recommended and indeed there seems to be no likelihood that any chemical could be found that would be suitable for use in a riparian setting. Other approaches to control must await research on the disease. For example, it is not yet known if any common alder are resistant to the disease.

Long distance dissemination of disease

12. While there is now circumstantial evidence from the data on disease distribution that the fungus can be disseminated in moving water, nothing is known about other mechanisms for long distance spread. By analogy with crayfish plague, another disease present on British rivers that is caused by a water-borne fungus (see Holdich and Reeve, 1991), it seems feasible that movement of the pathogen between river catchments could be facilitated by man. Activities such as inter-basin water transfer, movement of fish stocks and the use of contaminated fishing equipment could all be important. Natural spread by wading birds, etc., also seems possible. In addition, although the disease has not been reported from nurseries, consideration of other Phytophthora root diseases suggests that carriage of infected plants and infested soil could be important. Investigation of the possible role of these processes is in progress.



Figure 1. Map of England and Wales showing rivers on which symptoms characteristic of Phytophthora root disease of alder have been observed.

Numbers refer to river catchments opening on to salt water. Parts of the following rivers are affected:

- 1. Great Stour (Kent)
- 2. Rother (Kent)
- 3. Ouse, Uck (East Sussex)
- 4. Arun, Rother (West Sussex)
- 5. Stour (Dorset)
- 6. Exe, Culm (Devon)
- 7. Parrett, Yeo (Somerset)
- 8. Avon, Frome (Avon, Somerset)
- 9. Eden, Teise (Kent)
- 10. Thames, Lea, Stort, Mole, Way, Kennet, Windrush (various counties)

- 11 Colne (Essex)
- 12. Great Ouse, Ouse (Cambridgeshire, Bedfordshire)
- 13. Trent, Derwent, Churnet, Tame (various counties)
- 14. Don, Deame (South Yorkshire)
- 15. Mersey, Goyt (Cheshire)
- 16. Sevem, Leadon, Avon, Teme, Clun, Salwarpe (various counties).
- 17. Wye, Lugg, Arrow (various counties)
- 18. Usk, Lwyd (Gwent, Powys)
- 19. Taff, Cynon (South Glamorgan, Mid Glamorgan)
- 20. Teifi (Dyfed)

The situation abroad

13. The world scientific literature includes an enormous list of trees that can suffer from Phytophthora root diseases. However no reference has been found to any other cases of the disease on alder. It may well be that recognition of the current situation in Britain will prompt a more detailed investigation of diseased trees in this genus elsewhere.

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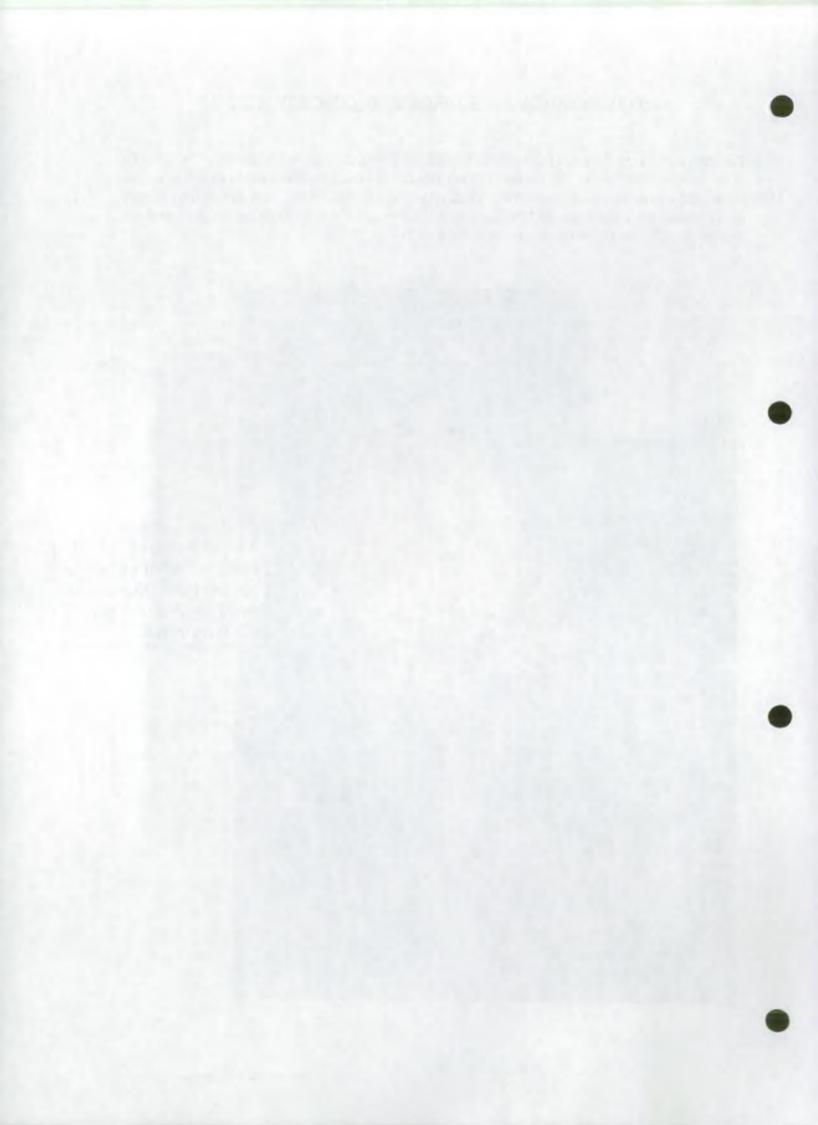
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NOT TO BE REPRODUCED WITHOUT FORESTRY COMMISSION PERMISSION

PHYTOPHTHORA ROOT DISEASE OF COMMON ALDER

The characteristic outward symptom of Phytophthora root disease is the presence of tarry or rusty spots on the bark of the trunk. These spots are not usually found more than 2m up the stem, and more commonly are within 50cm of ground level. If the bark is cut into deeply at this point, the inner bark will be found to be brown and dead (though please note that cut tissues quickly discolour on exposure to the air).





	TREES NATIVE TO THE B	RITISH	ISLES
Field Maple	Acer campestre		
Common Alder	Alnus glutinosa		
Strawberry Tree	Arbutus unedo		Native in Ireland only.
Silver Birch	Betula pendula		
Downy Birch	Betula pubescens		
Box	Buxus sempervirens		Native on chalk in S E England.
Hornbeam	Carpinus betulus		Native in S E England
Hazel	Corylus avellana		
Midland Hawthorn	Crataegus laevigata		
Hawthorn	Crataegus monogyna		
Beech	Fagus sylvatica		
Ash	Fraxinus excelsior		
Holly	Nex aquifolium		
Common Juniper	Juniperus communis		Native on chalk and limestone.
Crab Apple	Malus sylvestris		
Scots Pine	Pinus sylvestris		Native in Scotland.
Aspen	Populas tremula		
Black Poplar	Populus nigra var betuli	folia	
Wild Cherry	Prunus avium		
Bird Cherry	Prunus padus		
Sessile Oak	Quercus petraea		
Pedunculate Oak	Quercus robur		
White Willow	Salix alba		Establishment should be by cuttings from local sources. See also shrubs.
Goat Willow	Salix caprea		
Grey Willow	Salix cinerea		
Crack Willow	Salix fragilis		
Bay Willow	Salix pentandra		Native in N Wales.
Whitebeam	Sorbus aria	}	15 other species of sorbus are
Rowan	Sorbus aucuparia	}	native to Britain. They are very rare and localised and should
Wild Service Tree	Sorbus torminalia	}	not be planted.
Yew	Taxus baccata		0.0
Large Leaved Lime	Tilia platyphyllos		Native on limestone.
Small Leaved Lime	Tilia cordata		
Wych Elm	Ulmus glabra		
English Elm	Ulmus procera		

SHRUBS NATIVE TO THE BRITISH ISLES

Barberry Should not be planted because Berberis vulgaris

of wheat-rust

Heather Calluna vulgaris

Travellers Joy Clematis vitalba Climber

Dogwood Cornus sanguinea

Broom Cytisus scoparius Spurge laurel Daphne laureola

Mezereon Daphne mezereum Rare

Bell Heather Erica cinerea Dry heaths

Cross Leaved Heath Erica tetralix Wet heaths

Spindle Euonymus europaeus

Alder Buckthorn

Petty Whin Rare Genista anglica

Ivy Hedera helix Climber - should not generally

be planted

Frangula alnus

Sea Buckthorn Hippophae rhamnoides Coastal - should not generally

be planted

Wild Privet Ligustrum vulgare

Honeysuckle Lonicera periclymenum

Bog Myrtle Myrica gale Wet peat soils only

Blackthorn Prunus spinosa

Buckthorn Rhamnus cathartica Calcareous soils only

Black Currant Ribes nigrum Other rare Ribes species omitted

Red Currant Ribes rubrum

Gooseberry Ribes uva-crispa

Field Rose Rosa arvensis

Dog Rose Rosa canina sp Other dog rose species omitted

Bramble Rubus fruticosus spp Other rare Rubus spp omitted

Raspberry Rubus idaeus

Willows Salix spp Several species of shrub willows

> occur in Britain. Establishment should be by cuttings from local

sources.

Elder Sambucus nigra

Gorse Ulex europaeus

Western Gorse Ulex gallii

Bilberry Vaccinium myrtillus Acid soils only

Wayfaring tree Viburnum lantana Southern Britain only

Guelder Rose Viburnum opulus

SUGGESTED LIST OF SPECIES FOR HEDGES						
Hawthorn	Crataegus monogyna } Should be 80% of plants					
Blackthorn	Prunus spinosa }					
Field Maple	Acer campestre					
Hazel	Corylus avellana					
Holly	Nex aquifolium					
Crab Apple	Malus sylvestris					
Wild Cherry	Prunus avium					
Bird Cherry	Prunus padus					
Black Currant	Ribes nigrum					
Gooseberry	Ribes uva-crispa					
Dog Rose	Rosa canina spp					
Bramble	Rubus fruticosus spp					
SPECI	ES TO BE PLANTED IN SMALL NUMBERS*					
A <u>very</u> small number of certain heatherings.	n willows can be included in a hedge because they are useful for					
Goat Willow	Salix caprea					
Grey Willow	Salix cinerea					
Bay Willow	Salix pentandra					
Only small numbers of the foll	lowing species should be included.					
Dogwood	Cornus sanguinea					
Spindle	Euonymus europaeus					
Red Currant	Ribes rubrum					
Field Rose	Rosa arvensis					
Raspberry	Rubus idaeus					
SPE	CIES SUITABLE AS HEDGEROW TREES					
Wild Pear	Pyrus pyraster					
Sessile Oak	Quercus petraea					
English Oak	Quercus robur					
Whitebeam	Sorbus aria					
Wild Service Tree	Sorbus torminalis					
Rowan	Sorbus aucuparia Only suitable in upland areas.					
Large Leaved Lime	Tilia platyphyllos					
Small Leaved Lime	Tilia cordata					
Wych Elm	Ulmus glabra					
English Elm	Ulmus procera					
*	approximately 1 plant every 25m					

SPECIES WHICH SHOULD NOT BE PLANTED IN HEDGES

Common Alder Alnus glutinosa

Strawberry Tree Arbutus unedo

Barberry Berbis vulgaris

Silver Birch Betula pendula

Downy Birch Betula pubescens

Box Buxus sempervirens

Heather Calluna vulgaris

Hornbeam Carpinus betulus

Travellers Joy Clematis vitalba

Broom Cytisus scoparius

Mezereon Daphne mezereum

Bell Heather Erica cinerea

Cross Leaved Heath Erica tetralix

Beech Fagus sylvatica

Alder Buckthorn Frangula alnus

Ash Fraxinus excelsior

Pretty Whin Genista anglica

Ivy Hedera helix

Spurge Laurel Hippophae laureola

Sea Buckthorn Hippophae rhamnoides

Juniper Juniperus communis

Wild Privet Ligustrum vulgare

Honeysuckle Lonicera periclymenum

Bog Myrtle Myrica gale

Scots Pine Pinus sylvestris

Black Poplar Populus nigra var betulifolia

Aspen Populus tremula

Buckthorn Rhamnus cathcarticus

Crack Willow Salix fragilis

Elder Sambucus niera

Elder Sambucus nigra
Yew Taxus baccata

Gorse Ulex europaeus

Western Gorse Ulex gallii

Bilberry Vaccinium myrtillus

Wayfaring Tree Viburnum lantana

Guelder Rose Viburnum opulus

In all instances contact the local Wildlife Trust to confirm whether proposed trees/shrubs are appropriate to the area.

A Revival for Ancient Pollarding Techniques

Dr. Helen Read provides some practical pointers to successfully re-pollarding ancient trees.

ncient pollards are an integral part of the historical landscape of Britain where they are often greatly revered and respected because of their great age. They can be found singly, standing as sentinels marking boundaries, or in groups of high densities on wooded commons and in parklands. All are remnants of a form of tree management which was once common place, but in recent years has been neglected to the point where the methods have all but been forgotten. Existing pollards have grown older without having been cut regularly and new skills are required to deal with them.

Many attempts at re-pollarding failed dismally, leading to a sense of untouchability. Interim measures were often taken to prevent loss of limbs by using props and braces to strap the tree together but these do not address the problem in the longer term. Very recent experiences in the last 5–10 years are rather different and re-pollarding has been attempted again in a variety of places. Gradually we are learning other ways to approach the problem.

Box A: History at a glance

? 9th to late 17th century: Pollards were a widespread form of woodland management and were also common as boundary markers.

18th century: Pollarding declined in most areas predominately due to the increase in other fuels.

19th century: Pollarding practically ceased except isolated trees occasionally cut for domestic use and rare sites such as Mersham/Hatch Park in Kent.
20 century: Increase in numbers of street trees some of which were pollarded for

safety/ornamental or economic reasons.

Late 20th century: Rise in awareness of ecological value of old trees. Revival of old methods for conservation and historical reasons.

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A 450yr old beech pollard at Burnham Beeches which has not been cut for approximately 200 years. Many attempts at re-pollarding ancient trees have failed dismally leading to a sense of untouchability with these trees. (H. Read)

Box B: What is a pollard?

A pollard is a tree which has been lopped or beheaded at a height of approximately 2.5 to 4.0m above the ground. From the cut surface, or just below it, new shoots grow. The reason for cutting the branches well above the ground was so that animals could graze under the trees without being able to reach the shoots. The type of stock traditionally used can often be guessed by the height at which the pollard is cut. The branches and the associated foliage were used traditionally for a wide range of products depending upon the species of tree and the region – fuel wood, small scale timber and animal loader being the primary ones.

Where the branches are cut book repeatedly every 10-25 years the trees become swallen and gnarled. This, together with the fact that the act of pollarding rejuvenates the tree enabling it to live much longer than maiden (uncut) trees of the same species, results in a wide range of habitats for invertebrates and plants which is why pollards are biologically so important.

Types of pollards

- Marker or boundary trees.
- Street trees and ornamentals.
- Trees on a wooded common, in a forest or parkland (pasture woodland).

- Willow pollards along water courses.
- Old coppice left to grow a single stem which is then pollarded.

18

AND LANDSCAPE

Why re-pollard trees?

One of the original reasons for pollarding a tree was to produce a crop of timber. In the present economic climate this is not usually commercially viable except perhaps for willow or firewood for domestic use but modern man now has some rather different values for example:

- Biological: Many tree-living invertebrates and epiphytic plants depend on old trees for their survival.
- Historical: To maintain the character of a particular landscape or parkland.
- Safety: Old rotting branches overhanging roads, paths or car parks may need to be dealt with on the grounds of safety. Hollow trees themselves are often considered a hazard.

There are three major methods of dealing with the historical and to some extent biological aspects.

- 1. An existing tree can be re-pollarded, thus prolonging its life.
- A suitable younger tree of the same species can be pollarded for the first time (see Box C).
- A suitable younger tree can be planted nearby (ideally transplanted from the local area) which is then pollarded when it reaches a suitable size (see Box C).

To ensure continuity, a young tree should be pollarded nearby even if the old pollard seems reasonably strong and has responded well to cutting. The old tree should be maintained as long as possible. Remember, as Rackham says, 'Ten thousand oaks of 100 years are not a substitute for one 500 year old oak'!

Box C: Pollarding a tree for the first time

Look for a tree of approximately 25-35 years old, 10-15cm or so in diameter with at least some branches below the point at which the cut is desired. Ensure the new pollard will not be overhung by surrounding trees afterwards. Ideally, make the cut above a whorl of branches which should then be left intact for at least the next two growing seasons, the tree can then be shaped a little if necessary. The cut can be made on a slant but no treatment of the cut surface should be carried out. It is possible to cut beech trees of approximately 150 years old successfully as long as plenty of branches are retained after cutting. Remember, if pollarding to maintain an historical pattern make the cut at a similar height to existing old pollards.

THE PERSON OF THE PERSON

Trible II States	Mikely respond Powel and the	Signification sparks of continuing (2).
Willow Lime	1	Unless trees are very old and a very long time has elapsed since last cutting, it is probably safe to remove all branches.
Holly Hombeam Ash		Although pollarding has been successful when all branches are removed it is prudent on old trees to leave one or two.
Oak	1	Traditionally this is considered an easy species to pollard but it may not respond as well as expected. Leave some branches on, selectively thin the crown on ancient and long neglected trees.
sBeech /		Always leave at least one brands on Light crown reduction for old trees

Problems of re-pollarding

- The trees themselves are usually old (200+ years), and the older they are, the more important it is to leave some branches.
- The last time the tree was pollarded may have been up to 200 years ago. The more time that has elapsed since pollarding the more difficult it is to deal with.
- Different species respond in different ways often unpredictably (see Table 1). It is impossible to give an accurate prescription which fits all trees.
- There are very few written records of how to pollard. Re-pollarding of old trees is a new skill which we are still learning.

Box D: Legal aspects

- Felling licence may be required from Forestry Authority.
- Tree preservation orders and trees within conservation areas e.g. SSSI's: Approval is required prior to tree surgery. Contact local district and Borough Councils and English Nature.
- Bats: All bat roosts are protected. Contact local bat group or local English Nature office prior to work on trees where a roost is suspected.

A 450 yr old beech at Burnham Beeches at completion of re-pollarding. Large branches are removed and smaller ones left leaving a balanced crown. See diagram (a) on page 20. (H. Read).

Further reading

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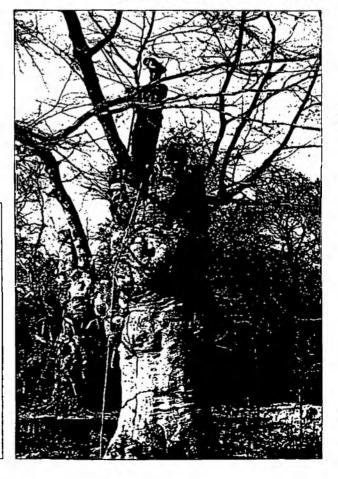
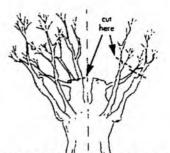


Diagram: To illustrate different pollarding techniques for different trees

---- Denotes pollarding cut



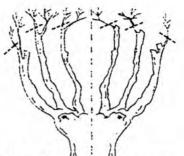
(a) Pollard with mixed age branches

First cuts

124 Initially, remove larger branches leaving smaller branches behind to photosynthesize.

Later cuts

After some successful regrowth, return and cut the smaller branches retained previously.



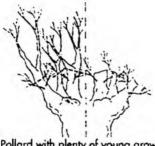
(b) Pollard with foliage high up on tree

First cuts

lini Difficult. If branches are forked, consider cutting one side of the fork, leaving long stubs, leave others uncut

Later cuts

Return later and repeat with more branches.



(c) Pollard with plenty of young growth low down the branches (eg lime).

First cuts

11. to. Possible to cut lower, but keep cuts above the existing foliage.

Illustrations: Alen

Maximising re-pollarding

The chances of re-pollarding being successful are maximised if:

- The growth habit of the tree is optimal:
 - A mixture of different sized branches with plenty of foliage.
 - A well balanced crown, or one that can be well balanced after cutting.
 - Small branches around the entire trunk.
- The tree is looking healthy and vigorous before the work is done.
- The tree is not densely shaded by others.
- The tree has been pollarded regularly up to the present (only likely in street trees and some farm trees).
- The stubs left after cutting are at least 50 cm long and are not cut flush with the trunk. The larger the diameter of the branch, the longer the stub should be left. Cut surfaces should not be treated as this hinders regrowth.
- The trees are cut on a more regular basis once pollarding has been initiated again.
- The early part of the winter may be best.
- A very dry spell follows cutting, watering the tree, may be helpful.
- Several trees are available for repollarding try an easier looking one first.
- At least one branch is retained when cutting (see diagram above). This is the most important point when dealing with old beech and oak pollards and advisable when cutting species such as hornbeam too. When dealing with such old trees it is much better just to reduce the crown by 50%, or less, (depending on the shape of the tree) by removing selected larger branches and then to return again in a few years, after successful regrowth, and to cut those branches retained previously. It is very likely that in some places, pollarding of trees such as beech and oak never did

take the form of removing all the branches in one go.

When all the branches are tall and clean, with no foliage low down, the trees are very difficult to deal with. It may be possible to cut some branches if they are forked so that one side of the fork remains and the cut side has a very long stub left. This will result in problems if all the new growth is close to the cut surfaces but may be worth experimenting with.

Problems arising after pollardina

- Unbalanced crown: If branches are left on, ensure that the remaining crown is well balanced.
- Not enough light reaching the pollard: Surrounding trees may need to be topped or coppiced, rather than felled.
- Too much light reaching the pollard resulting in sun scorch: This may arise if the tree has recently been opened up from dense shade, and can check growth in the first year.
- Fungal infection: It is very difficult to predict problem fungal infection. The presence of large heart-rotting bracket fungi, such as Ganoderma and Fistulina. are not usually a problem because they simply decay the heart wood which is dead anyway. Species to look out for are those such as Dierkandia (eg in hornbeam in dry years) which appear as a line of pustules and attack living wood, causing the bark to crack and flake off.
- Frost damage: This may be a problem on young shoots eg of holly.

Dr Helen Read, editor of Pollard and Veteran Tree Management (1991), is the Ecologist for the Corporation of London, Towerwood, Park Lane, Burnham Beeches, Bucks. SLI 8PN. Tel: (0753) 647358.

Box E: Costs, Grants and Practicalities of pollarding

- Re-pollarding cost tree surgeon:-1 tree = 1/2 day = approx.£100
- Revenue from wood obtained: If sound £15-£20/tonne roadside as firewood/pulp.
- Grant aid: 40-50% if costs or standard payment from Local Authorities or under Countryside Commission Countryside Stewardship agreement.

Pollarding is potentially a very dangerous activity - ensure it is done as safely as possible. Old pollards may seem to have flattish surfaces to stand on but remember that the heart rot may not always be visible under a thin layer of bark. Access platforms are extremely useful and provide safe stable places to stand in order to use a chain saw. Platforms are also helpful when it is necessary to avoid domaging the undergrowth under the trees and also to prevent falling limbs from breaking branches which are to be retained. The use of climbing irons does not adversely affect old trees and may actually be beneficial where the trees have very thick bark.

Contracting tree surgeons is often the best option and increasing numbers have undertaken pollarding work. It is essential to discuss carefully beforehand exactly what is to be done. Pollarding is not suitable work for volunteer conservation groups.

Updated annually, the Arboricultural Association's Directory of Consultants and Contractors provides a useful free list of qualified consultants and tree surgeons around the UK, tel (0794) 368717.

The state of the s

7.12 Procedure for Dealing with Dead Animals/Birds

The corpses of certain species of animals and birds (see list below) are required for research, principally into the level of pesticides in the environment. all specimens sent to analysis will be given a post mortem examination to determine the cause of death followed by tissue analysis for pesticides.

Specimens should be put in a plastic bag, chilled or frozen, then posted first class in a jiffy bag or insulated box labelled "biological specimens - urgent".

Please include a note of:

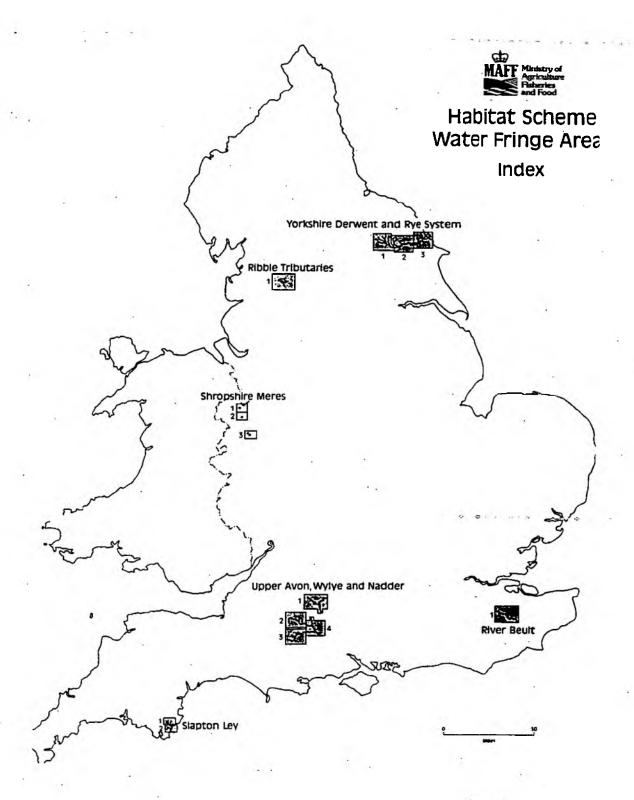
- (i) your name and address;
- (ii) location (include 6 figure grid reference) at which specimen was found;
- (iii) circumstances;
- (iv) cause of death (if known).

Then send to the address listed below:

Barn Owl }		
Great Crested Grebe }	To:	Mrs Anne Asher
Heron }		Monkswood Experimental Station
Kestrel }		Abbots Ripton
Kingfisher }		Huntingdon
Long Eared Owl }		PE17 2LS
Merlin }		# * # * * * * * * * * * * * * * * * * *
Peregrine Falcon }		Tel: 048 73 381
Sparrowhawk }		

Polecats (not required from Wales) - To: Local County Museum mammals curator

Otters Contact Area Conservation & Recreation staff.



7.14 Availability of Financial Support for Conservation-Related Activities

Organisation/Scheme	1 River Use	2 Land Use	3 Land scape	4 Habitat	5 Access	Comments
NRA/IDBs Functional Powers only Conservation duties (not grant-aiding body)	ale .					Other objectives may be supported in conjunction with river use
MAFF Farm and Conservation Grant ESA Set-Aside Extensification Farm Woodlands Farm Diversification	*	* * * *	*	* * * *		In designated areas only Reduced stocking rates 1 HA minimum Non-agricultural use
COUNTRYSIDE COMMISSIO Countryside Premium Countryside Stewardship Landscape Conservation	NON *	*	*	*	*	On set-aside land. In designated counties only. (7 No all in NRA Anglian Region Specified landscapes only (includes river valleys) Includes woods < .25 Ha
COUNTRYSIDE COUNCIL FOR WALES Tir Cymen	OR *	*	*	*	*	Equivalent to Countryside Stewardship
ENGLISH NATURE Project Grants Wildlife Enhancement	*			*	*	Public Bodies are eligible SSSIs only. Limited application at present
LOCAL GOVERNMENT L G Act 77 S.137 W & C Act 81 S.39 N Parks & Countryside S.89 N Parks & Countryside S.64		44 44 46	* *		* * *	General Powers - mainly Tcs General Powers - DCs & CCs Land restoration powers Access to countryside

8. ARCHAEOLOGY. ARCHITECTURE AND CULTURAL HERITAGE

8.1 NRA and Archaeology

Under Section 16(1) of the Water Resources Act, the NRA is entrusted with the protection, enhancement and wise management of archaeological features. These responsibilities relate to all inland and coastal waters and to land associated with such waters in England and Wales.

These statutory duties are in place due to the wide range of activities which the NRA undertakes and their potential impact on archaeology.

There are very few areas where the presence of archaeology can be totally ruled out. "If you don't look for archaeology you won't find it."

However by following simple guidance, knowing who to consult and when, and ensuring archaeology is given equal weighting to nature conservation, archaeology can also be fully safeguarded.

8.1.1 What is Archaeology?

Archaeology refers to mans past activities within the landscape. It is difficult to arrive at a single definition for archaeology due to the subjects breadth and depth. There is a wide range of archaeology and different types often overlap, therefore you should be aware of the following:-

٠	marine	evidence on the sea bed including wrecks.
•	inter-tidal	evidence found in the area between high and low water including beaches, mud-flats and estuarine areas, eg abandoned coastal defence systems, submerged forests etc.
٠	freshwater	evidence found in lakes and rivers, eg crannogs, log boats, fish weirs
•	wetlands	evidence found in the waterlogged conditions associated with marshes, bogs and fens eg trackways, organic material, preserved settlements
•	dryland	evidence found as above ground features, eg earthworks, built structures, standing stones
•		evidence as seen in aerial photographs eg cropmarks
٠	environmental	evidence of past environments identified through pollen, invertebrates, soil profiles etc

historic

archaeology of land form, land cover and land-use eg industrial landscape, relict medieval, picturesque

8.2 Protecting Archaeological Sites

Current archaeological records for England and Wales amount to 660,000 sites and monuments, of which 15,600 are scheduled and therefore of national importance. These records relate to known archaeological sites. It is the unknown resource which is at greatest risk, the vast majority being associated with wetland areas. Therefore rivers and wetlands must be viewed as areas of **POTENTIAL** archaeological importance.

Water power and water transport were important ingredients of the Industrial Revolution and there are large numbers of features listed for archaeological or historical interest associated industrial archaeology. Others, although not scheduled or listed, are still of considerable industrial significance in the locality. Associated with rivers and waterways, it is likely that the Authoritys work will have an impact on these sites, therefore conservation staff should be aware that these sites are of equal importance to those sites of more conventional archaeological interest.

Practically every aspect of the work carried out by the Authority has a potential impact on archaeology eg the installation of a fish pass may restore or destroy an archaeological feature, the alleviation or re-distribution of water to maintain and raise water levels, may protect sites by maintaining the water level, but fluctuations in water level, changes in water quality and sedimentation patterns may damage sites. For the full extent of impacts that the Authority's work might have on archaeology see R & D Project Record 506/1/W

Each site is unique and ideally should be preserved, however this is not always feasible, and it must be accepted that minimal damage may be done. In extreme circumstances a site may be totally destroyed, but only after it has been fully recorded. The key question is where and how to strike the right balance.

8.2.1 **Aim**

The NRA is therefore entrusted with the protection, enhancement and wise management of archaeological features. These responsibilities relate to all inland and coastal waters in England and Wales.

8.2.2 Strategic Archaeological Objectives

In order to achieve its aim, the NRA will:-

- ensure that the NRA's regulatory, operational and advisory activities take full account of the need to protect archaeological sites and remains
- promote awareness of its duty to archaeology within the Authority

• promote the NRA and its work as an Authority within the archaeological community

8.3 Scope of Archaeological Duties

Key archaeological legislation relevant to the NRA includes:-

- * Ancient Monuments and Archaeological Areas Act 1979
- * National Heritage Act 1983
- * Planning (Listed Buildings and Conservation Areas) Act 1990
- Protection of Wrecks Act 1973
- * Water Resources Act Section 16 (1)

There are also orders, circulars, Codes of Practice and guidance relevant to the Authority's activities and duties to protect archaeology available. These are outlined in Part 2.

As with our conservation role (see Conservation Duties section) archaeology must be taken into account in proposals relating to all of the NRA's regulatory, operational and advisory functions.

8.4 Archaeological Assessment Flow Chart

See page 8-4.

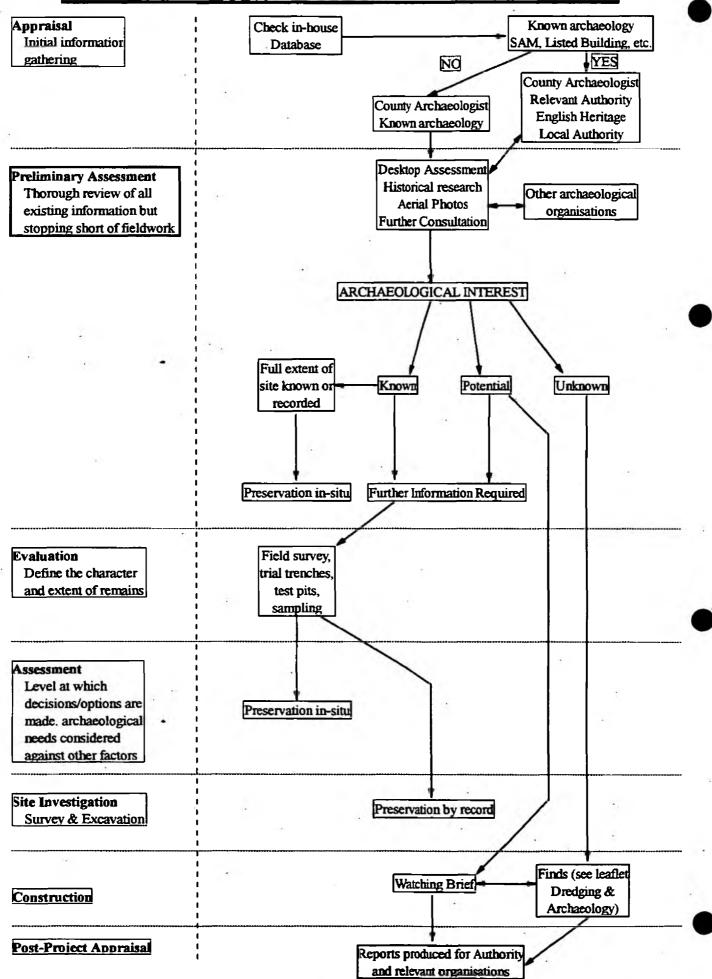
8.5 Liaison and Consultation

(a) <u>Internal Liaison</u>

All conservation staff should now be aware that archaeological considerations should be given an equal weighting to those of nature conservation, therefore effective internal liaison is essential and the guidelines for conservation (see Conservation section) apply equally but with the following additional considerations:-

- All other staff and operatives should be made aware of the importance of archaeology.
- We do not have in-house archaeologists therefore conservation staff although having access to archaeological data and do not have the expertise to take decisions with regard to archaeology. Do consult your County or Trust Archaeologist for advice. Consideration could also be given to the contracting in the services of a retained archaeologist.

ARCHAEOLOGICAL ASSESSMENT FLOW CHART



- On some occasions there is potential conflict between protecting archaeology at the expense of nature conservation and vice versa.
- On some occasions there is potential conflict between promoting water based recreation at the expense of protecting archaeological features eg water ski-ing
- All conservation staff should have at a minimum, information relating to SAM's and access to other relevant data.

(b) **Procedures for External Liaison and Consultation**

Procedures with regard to designated sites/areas

There are a variety of archaeological and historic site designations, offering differing degrees of protection, some of which are site specific, others applying to landscapes.

The NRA must notify in advance relevant bodies before carrying out, or authorising any activities which are likely to have an impact on a designated site or area eg SAM or Conservation Area.

The relevant organisation must be consulted at the earliest possible stage, in particular all forms of work involving consultation with English Heritage should allow for a prolonged response time.

As much information as possible should be provided, preferably illustrated with a 1:10,000 plan. This saves time for us and them.

Similarly the NRA must notify in advance the relevant organisation of any activities which may have a direct or indirect impact on designated sites which incorporate archaeological/historical features, eg AONB's, National Parks, Special Landscape Areas

This does not apply in an emergency where notification must be given as soon as it is practicable after the action has been taken.

Table 1 lists site designations and associated organisations.

Table 2 lists available databases

Table 3 is a simple checklist of who to consult with, and in what situation, and covers most eventualities.

The full range of archaeological organisations with addresses are found in Section 2

NRA Operations - Archaeological Guidelines

These guidelines can provide only a suggested method of working and not a set of national procedures. As a result of the working parties undertaken during Phase 2 of the Project, it became obvious that due external influences, independent working methods and procedures have evolved in the Region. Allowances have therefore been made for this with the following flow chart indicating a general procedure which can be integrated into existing Regional procedures. This also allows for archaeological variations in terms of type of archaeology encountered, organisations involved and scale of works.

To ensure best practice for archaeological assessment with regard to our operations the following must be considered:-

- All archaeological activity resulting from NRA work is the responsibility of the NRA
- Archaeology must be given equal consideration to that of nature conservation and landscape
- Consultation must take place at the earliest possible stage and carry on throughout the work
- County Archaeologists are the NRA's link with the archaeological community and therefore the first point of contact
- Archaeologists must be provided with as much information as possible, preferably illustrated with a 1:10,000 plan. This saves time for us and them.
- When important remains are known to exist, or when archaeologists have good reason to believe they exist, this MUST be recognised and appropriate action taken.
- Preservation of archaeological sites/remains 'in situ' is the ideal objective and designs should take this into account eg a Flood Defence embankment on top of remains is preferable to a wall, the foundations of which would cause damage.
- Excavation means the total destruction of evidence. It is expensive and time consuming and must be viewed as a last resort. If this action is absolutely necessary the site must be preserved by recording, which must be timetabled to take place prior to construction.
- Outside contractors should be fully briefed on procedures they should follow with regard to archaeology and these should become part of the contract

- Watching briefs a timetable of work must be agreed and contractors alerted to possible delays.
- A draft brief for field archaeological services is included in Section 2.

 This may not be suitable for all occasions additional or alternative guidance is available from the IFA and ACAO (see guidance list)

 Whilst we should ensure that we follow best practice to protect archaeology by complying with the requests of archaeological consultants, the question as to what is reasonable, practicable and financially acceptable may warrant the obtaining of a second opinion to ascertain the validity of those requests.

Archaeological Consultants and Contractors

County Archaeologists must be viewed as the first point of contact, but there are situations where archaeological assessment must be undertaken by other archaeologists. In these situations comparison of cost and quality is difficult although there is general agreement on best practice. The following must be considered during tendering:-

- Recognised membership of the IFA or recommendation by a County Archaeologist.
- Experience relevant to the project and locality eg an industrial archaeologist would be inappropriate for work on a wetland.
- Knowledge of the NRA and working methods.
- An individual will only have a certain level of knowledge and facilities therefore they should have access to good contacts, specialist advice and facilities.
- Insurance Professional Indemnity and Public Liability must be obtained to an adequate level
- Quality Assurance few archaeological consultancies or contractors have applied for BS 5750 therefore to achieve consistent work of the highest quality consider the employment of an in-house or retained archaeologist

Archaeological Techniques

To investigate the presence of archaeological remains in an area several methods of fieldwork can be carried out either selectively or together:

• Fieldwalking - methodical walking along recently ploughed fields collecting and plotting artifacts. Analysis of the material found and its distribution can indicate areas of settlement, burials or industrial activities.

- Geophysical Surveys sensitive electrical surveys used to locate buried features and designed to suit the scale of the project and the type of features suspected.
- Aerial Photographs features already noted are mapped and can also prove an analysis of land-use over the past 50 years which may not only explain the presence or absence of archaeological features but also be of assistance to other environmental disciplines. Sometimes additional aerial photography may be considered and various forms of heat sensitive film used.
- Environmental sampling auguring or test pits can recover environmental indicators such as pollen, beetles etc as well as identifying deposits which may mask buried features.
- Historical research detailed analysis of historical documents and maps can assist in interpreting identified archaeological remains
- Test pits excavation of small holes down to bedrock usually done at regular intervals in areas of grassland, not available for fieldwalking. This process, with total or sample sieving of all soil, is designed to find artifacts and environmental information.
- Trial excavations excavations of trenches to test the depth of stratification, and extent and survival of features on known archaeological sites.

8.5.3 Checklist of Archaeological Consultation

Who to Consult >>>>> Proposed Scheme or Consent	County Archaeological Or Welsh Trust	English Heritage CADW	Local Authority	RCHME RCAHMW	Countryside Commission	National Parks	Wetland Projects Universities Museums	National Trust
Is it on the site of, or adjacent to a:- Scheduled Ancient Monument (SAM)		*						
Listed Building Protected Wreck Site	-	•	•	*		<u> </u>		
Is it within or adjacent to a:- Historic Park or Garden	*	*						
World Heritage Site Conservation Area	T	•						
Area of Archaeological Importance	*		*					
Is the site identified on the:- NMR SMR	*	:	i =	*				
Is the site within a:- AONB National Park			,		•	*		i.
Heritage Coast Historic Landscape (Wales) National Trust Site		.	• • • • • • • • • • • • • • • • • • •		*	,		
Is the site of potential archaeological importance eg wetland sites	*		a a				¥	i
wettand sites	4.5			.				
Is the site or area associated with past industrial activity			· v	·			,	ł
Is the site within an inter-tidal zone	*			*			*	1

8.5.3 <u>Checklist of Archaeological Consultation (cont)</u>

Who to Consult>>>>> Proposed Scheme or Consent	County Archaeological Or Welsh Trust	English Heritage CADW	Local Authority	RCHME RCAHMW	Countryside Commission	National Parks	Wetland Projects Universities Museums	National Trust
Does the scheme require planning permission	*							
Is it a big or extensive scheme or development	**							
Will it disturb the ground or will banks be re-profiled	+							
Is there dredging involved	*	i.						
Will it affect the water table	*						*	
Are there associated discharges eg: long distance outfalls	*			*			*	,
Will it involve spoil disposal or borrow pits	*							
Will it involve heavy machinery or tyred vehicles	*							
Will it involve tree planting	*							
Will it have an impact on an existing structure/feature	•							÷
Will it increase public access/useage	**			}				

8.6 Draft brief for Field Archaeological Services

1.0 Description of work

- 1.2 [for example] The Contractor shall excavate trial pits and trenches in an archaeological manner to record remains and features in advance of the main construction works.
- 1.3 The position of all trial pits, trenches or excavations will be agreed before commencement with the Resident Engineer/Project Manager.
- 1.4 A report of the investigation suitable for publication shall be produced.

2.0 Personnel

- 2.1 The supervision of the investigation and recording of remains and features shall be undertaken by a Member or Associate of IFA.
- 2.2 A suitably qualified member of the Contractor's staff shall be present during all excavation work.

3.0 Attendance

3.1 The Contractor's staff shall report to the Resident Engineer upon arrival on site to confirm the operations for the day. The Contractor's staff shall also inform the Resident Engineer when they leave site each day.

4.0 Notification of Finds

- 4.1 If any feature or remains are discovered, the Contractor shall inform the Resident Engineer/Project Manager immediately. The Contractor shall also inform the County Archaeologist.
- 4.2 No information regarding the site for finds shall be released to third parties without the prior consent of the Project Manager and the Landowner. The Authority will not unreasonably withhold approval.

5.0 Recording

- 5.1 Archaeological features and finds shall be recorded using English Heritage style context recording forms or equivalent.
- 5.2 All trenches, trial pits, features and finds shall be photographed in detail using both 35mm film and 35mm colour slides.
- 5.3 All trenches, trial pits, features and finds shall be plotted in place at scales between 1:10 and 1:1000 as is appropriate. This information shall then be plotted onto an Ordnance Survey base map at 1:500 or 1:2500 scale.

6.0 Reporting

- 6.1 Within one month of the completion of the investigation, a factual, archive report shall be produced. Copies shall be submitted to the Project Manager and the County Archaeologist.
- 6.2 The Contractor shall expect to produce a comprehensive report, suitable for publication, if the investigation yields substantial archaeological information. The timetable for this report shall be agreed with the Project Manager.

7.0 General

- 7.1 Whilst undertaking the watching brief, the Contractor shall take care not to disrupt the working of the Engineering Contractor. The Contractor shall have no powers to instruct the Engineering Contractor except through the Resident Engineer/Project Manager.
- 7.2 If any waterlogged features or finds are discovered, they shall be safeguarded as specified in the English Heritage guidelines for waterlogged sites and finds, with which the Contractor shall be familiar.
- 7.3 Providing the Landowner is in agreement, any finds shall be deposited in a registered museum. The Contractor shall agree with the County Archaeologist at which museum finds shall be deposited. The contractor shall make all necessary arrangements for depositing finds, which shall be boxed and catalogued in accordance with the requirements of the museum. A copy of the site archive report shall also be deposited with the museum.

8.7 Archaeological Database

Information regarding designated archaeological sites can be obtained from the following databases:

The Royal Commission on the Historical Monuments of Englands task is to compile, access and make available the National Record of Englands Ancient Monuments and Historic Buildings, this is known as the NATIONAL MONUMENTS RECORD which comprises of:

The National Archaeological Record (NAR)
The National Buildings Record (NBR)
National Library of Air Photographs (NLAP)
The National Monuments Record - Maritime

The Royal Commission on the Historical Monuments of England also holds archival collections, including maps.

The Royal Commission on Ancient and Historical Monuments in Wales performs the same function in Wales.

All County/Metropolitan Councils in England and Archaeological Trusts in Wales maintain a SITES AND MONUMENTS RECORD (SMR). Its principal purpose is to supply Local Planning Authorities with information on the location and importance of archaeological sites within their administered areas. The SMR is primarily archaeological records, map and text based. A number also contain information on historic buildings, whether listed or not. Some SMRs also record natural elements of the historic landscape e.g. ancient hedges and woodland.

A database of LISTED BUILDINGS is held by District Councils, County Councils or Archaeological Trusts.

English Heritage holds and maintains the database of all SCHEDULED ANCIENT MONUMENTS in England, a register of HISTORIC PARKS AND GARDENS and the SMR for Greater London.

CADW performs a similar function in Wales.

Other archaeological information is held by the following organisations:
National Parks
Countryside Commission
National Trust
Universities/Archaeological Projects
Local and National Museums
Local and National Libraries

It must be noted that any database can never be complete.

9. ENVIRONMENTAL ASSESSMENT

9.1 Executive Group Paper - Environmental Assessment (EA)

1. PURPOSE

- 1.1 The purpose of this paper is to:
 - (i) obtain the Executive Group's support for the need for good practice on Environmental Assessment (EA) for both NRA projects and external projects by developers. (Note projects include proposals for abstraction licences, discharge and land-drainage consents etc.)
 - (ii) obtain the Executive Group's support for the adoption of guidelines for EA for internal projects;
 - (iii) obtain Executive Group's support for the testing of guidelines on EA for external projects.
 - (iv) obtain the Executive Group's support for the recommended management of EAs within the NRA.

2. BACKGROUND

- 2.1 Environmental Assessment applied at project level is a process intended to ensure that environmental impacts of schemes are identified prior to the work being carried out, so that proposals can be modified or managed in such a way that adverse impacts can be avoided or minimised.
- 2.2 EC and UK legislation requires EAs to be carried out on schemes which could have significant environmental impacts and requires formal Environmental Statements (ES) to be produced. On small projects which do not have significant impacts, informal EAs are acceptable.
- 2.3 As a promoter of schemes, the NRA is required to carry out EAs, and as a Licensing Authority and Statutory Consultee, the NRA is able to request 'reasonable' information from developers in the form of EAs.
- 2.4 Currently, there is no standard framework for EA within the NRA as a whole. This has produced inconsistencies in approach towards internally and externally generated projects.
- 2.5 R & D projects have been carried out in the NRA, and these have shown that improvements are necessary in the way EAs are handled on both internal and external projects. In general, they are too restrictive in scope, too reactive, unstructured and poorly documented.

3. PROPOSALS FOR THE MANAGEMENT OF EA ACTIVITIES IN THE NRA

- 3.1 The requirement for EAs could occur in all NRA core functions, but they are mainly relevant to Flood Defence and Water Resources. However, this potential need in other functions must be catered for in the management arrangements for EA within the NRA. Many staff need to be aware of the requirement for EAs for NRA projects and of how these should be carried out. NRA staff dealing with external projects need to be able to advise developers of the information they need to provide in the form of EAs. This would save time and effort for both the NRA and the developers.
- 3.2 There is a need for a nominated officer in each region to act as a focal point for EA work and who has the responsibility for being aware of the procedures and requirements for EAs, and disseminating this information to other regional staff where necessary. The designation and location of this EA coordinating officer will vary from region to region, but an existing officer in FRCN would be the most appropriate. The Conservation Officer at Head Office would be the national focal point for this subject.
- 3.3 An overall framework for the EA of NRA projects, based substantially on the results of R & D Note 52, is being prepared as an EA handbook, and will be ready by June 1993. This handbook will be distributed to appropriate staff and should form the basis of EAs for NRA projects.
- 3.4 R & D Note 76 is intended as an interim handbook for EAs on external developments. The proposed Phase II of the R & D project, successfully tendered for by WRc, will test the use of the handbook in at least 4 regions, and then refine the guidelines for 1994/5. It outlines good practice of EA, the legal requirements, and provides a range of useful guidance material. It is estimated that the resource implications for each region involved in the trial would be 75 man-days for 10 EAs. The cost of this phase of the R & D is £50K.
- 3.5 Use of the output from R & D Notes 52 and 76 will help ensure consistency of approach and appropriate standards for EAs.
- 3.6 The various staff involved in EA work will need appropriate training. The Head of Training will need to be involved to determine the most effective way of achieving this.
- 3.7 The R & D work is currently managed through a multi-functional Steering Group, chaired by the Director of Water Management, with Andrew Brookes of Thames Region as R & D Project Leader. This arrangement should continue.

4. CONCLUSIONS AND RECOMMENDATIONS

4.1 EA should be seen as integral to the work of the NRA and not as an 'add-on'.

- 4.2 It is essential that the NRA follows good practice for EAs for both internal and external projects.
- 4.3 Each region should identify an EA nominated officer. RGMs are asked to support this proposal and send nominations to the Director of Water Management.
- 4.4 The forthcoming EA handbook, based on the findings of R & D Note 52, should be used as the basis for EAs on NRA internal projects. This will be available from June 1993. The Executive Group is asked to support this recommendation.
- 4.5 Training will be necessary for staff involved in EA work. EG is asked to support the development of a suitable training plan by the Head of Training and the R & D Project Leader.
- 4.6 R & D Note 76 is an interim handbook for use by NRA staff in dealing with external projects. This should be tested in at least 4 regions and include some abstraction licence applications to ensure the final handbook on external projects adequately covers this aspect. The Executive Group is asked to support this recommendation. Nominations for the regions to test the Guidance Note are requested.
- 4.7 The Executive Group is asked to support the continued management of EA work in the NRA by the Steering Group chaired by the Director of Water Management.

Dr C J Swinnerton
Director of Water Management

ref. 3assess.pap

9.2 Construction of New Roads or Widening of Existing Roads

CONSERVATION CONSIDERATIONS

Guidance on Environmental Assessment in the NRA will be available in 1995/96. Procedures on for example road development will be addressed in which following the points should be considered:

- 1. New culverts on watercourses should be as short as possible. Culverts only for access if possible.
- 2. Where adjacent flood arches are not provided, culverts over streams should be slightly larger than required for flood water to allow for ledges approximately 500mm wide and 300mm above normal water level. These should be provided as "otter ledges". They should also link to the banks up and downstream to provide badger underpasses.
- 3. Culverts should be put in below existing bed level to allow for bed formation within the culvert.
- 4. There should be no deepening or widening of streams up and downstream of culverts.
- 5. Any river/stream diversions should contain features (meanders, pools, riffles and other features) and the opportunity should be taken to create these where previously straightened streams are affected by new roads.
- 6. Any lost habitat should be replaced as part of the mitigation measures. The creation of wetland areas within the flood plan should be encouraged.
- 7. Artificial bank re-enforcement should be avoided if possible. Where absolutely necessary, bioengineering techniques should be used if at all possible. Where hard engineering is unavoidable it must be kept to a minimum, screened with willows and/or reeds and/or covered with soil and seeded. Flood defence consents to deal with "knock-on" erosion caused by hard engineering works will normally be opposed in Conservation and/or Recreation grounds.
- 8. Artificial lining of new ditches should be avoided where possible.
- 9. Balancing ponds should be encouraged where possible. These should usually be the "inverted sombrero" shape ie a small deep pond and wide shallows/floodable areas.

- 10. Where material has to be "won" or stored/tipped locally, the location of borrowpits and storage areas should be decided prior to the commencement of the work to avoid sensitive areas. Where this is not possible all sensitive sites nearby, usually including all wet hollows, should be identified not excluded from the working area.
- 11. The provision of holes and/or ledges under bridges for use as nesting sites should be encouraged.
- 12. Where possible the provision of artificial otter holts should be encouraged.
- 13. Where bridges have sufficient clearance (normally > 2.1m) consideration should be given to the provision of pedestrian underpasses.

10. CATCHMENT MANAGEMENT PLANS

10.1 Conservation Issues in Catchment Management Plans (CMPs)

PURPOSE

The purpose of this brief paper is to provide NRA staff involved in catchment management plans with a checklist of items to ensure that conservation issues, namely (i) the location of sites of special importance, (ii) impacts and trends affecting conservation interest, (ii) opportunities for enhancement and (iv) key conservation objectives are included in CMPs.

It is not intended for the checklist to be included in CMPs per se because as its name suggests its role is for quality checking.

However, the checklist does provide the basic framework for a "Conservation Facts and Figures" for each catchment which could be used as a stand-alone summary for internal use and in response to external enquiries.

Further refinement of the checklist will be required and suggestions for improvements should be forwarded to Bristol.

CONSERVATION ISSUES IN CATCHMENT MANAGEMENT PLANS A CHECKLIST FOR NRA STAFF

B2.2	Other Categories f Nature Conservation Interest (number)							
P2 2	National Park area (km²)	<u>•</u>	Ramsar sites (number)	<u> </u>				
•	Scheduled Ancient Monuments (number)		Special Protection Areas (number)					
•	Areas of Archaeological Importance (number)	•	Special Areas of Conservation (number)					
•	Heritage Coast length (km)	•	Environmentally Sensitive Areas area (km²)					
•	Coastal/estuary SSSI area (ha)	•	Protected Wrecks (number)					
•	Wetland SSSI area (ha)	•	Marine Nature Reserve (number)					
•	River SSSI length (km)	•	Area of Outstanding Natural Beauty (km²)					
B2.1	Designated Sites associated with inland and coastal water and associated land							
B2.	Summary of Features of Special Interes	it						
•								
B1.1	Brief Descriptive Sentence (major characteristics eg landuse, landscape scale)							
B1.	Overview of Catchment							
<u>B.</u>	<u>STATUS</u>							
•								
A1.2	Importance of Catchment Nationally (key words only)							
•								
•								
A1.1	UK Biodiversity Action Plan Target(s)	Affectin	g Catchment (state as appropriate)					
A1.	National (International) Context							
A.	CONTEXT							

English Nature Natural Area(s) (names)

B2.3	Species of special wi	ildlife inte	rest		6 4 5 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
•	Internationally/nationally rare species (names)					
•	Regionally rare species (names)					
B2.4	Features of special a	ırchaeolog	ical int	erest in floodplain/coastal	fringe	
•	Nationally important					
•	Regionally important				· ·	
B2.5	Classification catego	ries				
•	SERCON scores		•	SSSI river types		
•	RHS habitat quality is	ndices	•	River landscape categor	ies	
	IMPACTS AND TR	ENDS				
C1.	Main Issues Affecting Conservation Interest					
C1.1	Key issues indicate order of importance (- nil)					
•	Water quality		•	Development pressure		
•	Water abstraction		•	Recreation pressure		
•	Habitat loss		•	Invasive/alien species		
•	Land use change		•	Mining		
•	Culverting					
C1.2	Key issues trends in status and pressures (+ improvement; 0 neutral; - deterioration)					
•	Water quality		•	Development pressure		
•	Water quantity		•	Recreation pressure		
•	Habitat quality		•	Invasive/alien species		
•	Land use change					
C2.	Potential Conflicts List key areas of potential conflict					
						

D.	OPPORTUNITIES AND ACTIO	N					
D1.	Opportunities						
D1.1	Main areas of opportunity. Indicate order of priority (0 = none)						
	River Rehabilitation Wetland Restoration		Species' Recovery Protection				
D2.	Action						
D2.1	Mechanisms for delivering improvements. (Tick appropriate box)						
	River Rehabilitation Works Water Level Management Plans Coastal zone management Shoreline Management Plans Water fringe habitat scheme Local authority strategies	0 0 0 0	Countryside Stewardship EC funded projects Collaborative projects Species Recovery Programme Saltmarsh habitat scheme Indicative forestry strategies	0			
D2.2	Main Partners in maintaining/i	nprovin	ng conservation interest (tick ap)	propriate boxes)			
•	English Nature/CCW County Wildlife Trust County Archaeologist Countryside Commission English Heritage/Cadw	•	RSPB Otters and Rivers Project FWAG Local authorities Other (state)	0 0 0			
D2.3	Otter Management Action (tick	appropr	riate box)				
•	Monitor/protect stronghold Monitor/encourage recolonisation		Monitor as resources a	allow 🗆			
—— Е.	NRA CONSERVATION ACTIV	/ITIES	WHICH PROTECT AND ENH	ANCE THE CATCHM	ENT		
E1.	ASSESSMENT, EVALUATION	AND N	MONITORING				
E1.1	Methods employed (= availab	ole; Ø	= required)				
• •	River Corridor Surveys River Habitat Survey Post-project appraisal	0	River Landscape Assessment SERCON Other (state)	0			
E2.	DEVELOPMENT CONTROL						
E2.1	Environmental Appraisal (indicate	ate numi	ber per year)				
•	Screening and design input to cap Screening applications	- disch: - abstra - land (rks arge consents drainage consents ries consents				
•	Screening planning applications	- 112HCI					

E3. ·	PROMOTION	-	. चंक का केवा का सामा कर कर है.
E3.1	Collaborative projects (list tit	ele and collaborative partners)	
•			
•			
•			
F	MATCHING EFFORT WITH	H NEED	
F1.	PRIORITY PLANNING		
F1.1	the top three conservation ob	jectives in the catchment (list)	
•			
•			
G.	WHO TO CONTACT (names		
Area FI	RCN Managers	:	
Area Co	onservation Officer	:	
	pe Architect	:	
Environ	mental Assessment Contact	•	



Royal Society for Nature Conservation The Green, Witham Park Waterside South

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SUMMARY OF CATCHMENT MANAGEMENT PLANS: GUIDELINES FOR WILDLIFE TRUSTS

June 1994

Wildlife Trusts' view of the Catchment Management Plan (CMP) process

- The Wildlife Trusts fully support the NRA in its catchment management planning programme and will urge others to do likewise
- CMPs should guide the work of all bodies with an influence over the water environment
- The CMP process must be a duty of the new Environment Agency and should become UK-wide
- Trusts welcome the earliest consultation possible over plans

Potential of the CMP process

- Should provide a framework for conserving and enhancing wetland biodiversity and therefore help deliver the UK's commitment to the Government's UK Biodiversity Action Plan
- Should achieve
 - (i) the sustainable use of water resources
 - (ii) ecologically appropriate statutory water quality objectives
 - (iii) environmentally sensitive land management
- should enable the NRA to play a greater role in the planning system
- should allow sensible development of priorities, focus of work and maximise input into strategies for habitats and species (eg Otters)
- will provide a better future for all wildlife including ourselves

Fulfilling the potential

In order to fulfil its potential, the CMP process must be both visionary and practical. Conserving and enhancing the biodiversity resource is crucial not only to benefit wildlife for its own sake, but to help improve and indicate the health of our own environment.

Managed sustainably and holistically, catchments can provide many of the benefits essential to the survival of people and wildlife such as plentiful and clean water, food, pleasing places to live and enjoy.

The plans themselves need to look further than the river corridor to the whole catchment. The biodiversity/wildlife resource should be an integral part of the plan. The importance of maintaining and enhancing biodiversity in terms of wildlife, water quality, water resources, fisheries, flood defence, recreation and navigation should be emphasised throughout. This will help reconcile potential differences between functions and user groups. Good cross referencing in each function will help achieve this integration, with consideration of the impacts of, or on, other functions, particularly on the biodiversity resource.

There should be a commitment to setting biodiversity targets. • Wherever knowledge of the resource permits, precise targets should be set in the first CMP. For example, targets for otters, breeding birds and certain habitats, eg culm grasslands, could be set for specific catchments from now. If setting detailed targets within the first plan is unrealistic, particularly since detailed national targets have yet to be identified, there should be a commitment to investigation to determine specific targets.

The "Issues and Options" section in any Plan is the most important because programmes not included (however generally) will not attract time or money in NRA five-year work programmes. It is therefore highly desirable to secure the inclusion in all appropriate plans of as many as possible of the main concepts summarised below.

1 Issue: Water Quality - threat of eutrophication

Option (a): Monitor for phosphate in sewage works' discharges, especially in SSSI rivers; and negotiate additional phosphate-stripping with water company.

Option (b): Monitor for biological indicators, to cross-check chemical quality data.

2 <u>Issue : Water Quality - diffuse source pollution</u>

<u>Option</u>: Explore creation of riparian bio-buffers extensively farmed in sensitive stretches, with MAFF, FWAG, CLA/NFU.

3 Issue: Water Resources - impacts of over-abstraction

Option (a): Establish and enforce statutory minimum flows

<u>Option</u> (b): Promote leakage-control and metering, as essential tools of demand management, (costs being met by savings on future capital works to develop or transport additional resources).

Option (c): Develop a programme of demand-management, to flatten demand curve before it reaches supply constraint.

<u>Option</u> (d): Monitor wetland SSSIs/nature reserves for damage from over-abstraction or low flows; and act to reduce abstraction, or re-engineer river (if canalised) to retain adequate water level.

Option (e): Promote extensive farming methods, with less intensive land-drainage, where aquifer recharge could be enhanced. (FWAG, MAFF)

Option (f): Review procedures for handling abstraction applications, to ensure all are considered publicly in light of total permitted abstractions.

4 <u>Issue : Land Use - degradation of riverine environment from earlier flood defence</u> works and dredging

<u>Option</u>: Undertake restoration schemes where feasible; re-engineering trapezoidal sections, re-creating meanders and riffles etc; notably around wetland SSSIs/nature reserves.

5 Issue: Land Use - siltation

<u>Option</u>: Develop long-term policies to reduce siltation, based on land-use changes and riparian bio-buffers (MAFF/FWAG/NFU/CLA)

6 Issue - Biodiversity

Option (a): Conserve, enhance or rehabilitate all identified valuable wetland and riverine sites:

Option (b): Increase total wetland resource over five years by ... ha; Individual habitats x, y, z by and species a, b, c, by

Option (c): Develop action plans for key habitats and species, in context of national and regional strategy:

Option (d): Introduce water level management plans in all appropriate designated sites;

Option (e): Create "necklace" of habitat enhancement measures meanwhile (on appropriate rivers) for otters; kingfishers, sand martins; water voles.

7 Issue: Flood Defence - cost effectiveness of maintenance

Option: Review needed for maintenance of agricultural land-drainage schemes in view of costs, economic COBA in current production-reducing CAP, and possiblity of flood storage on flood-plain as cheaper alternative to urban flood defences, offering wider benefits.

8 Issue: Planning - inappropriate development

Option (a): Object to all further development in floodplain;

Option (b): Require all major developers to propose environmentally acceptable solution to problem of additional water resource demand;

Ootion (c): Require major developers (eg car parks) to provide compensatory flood storage at least equivalent to that which they have destroyed.

Option (d): Require major developers for inessential purposes (eg golf courses) to be hydrologically self-sufficient in summer from on-site storage.

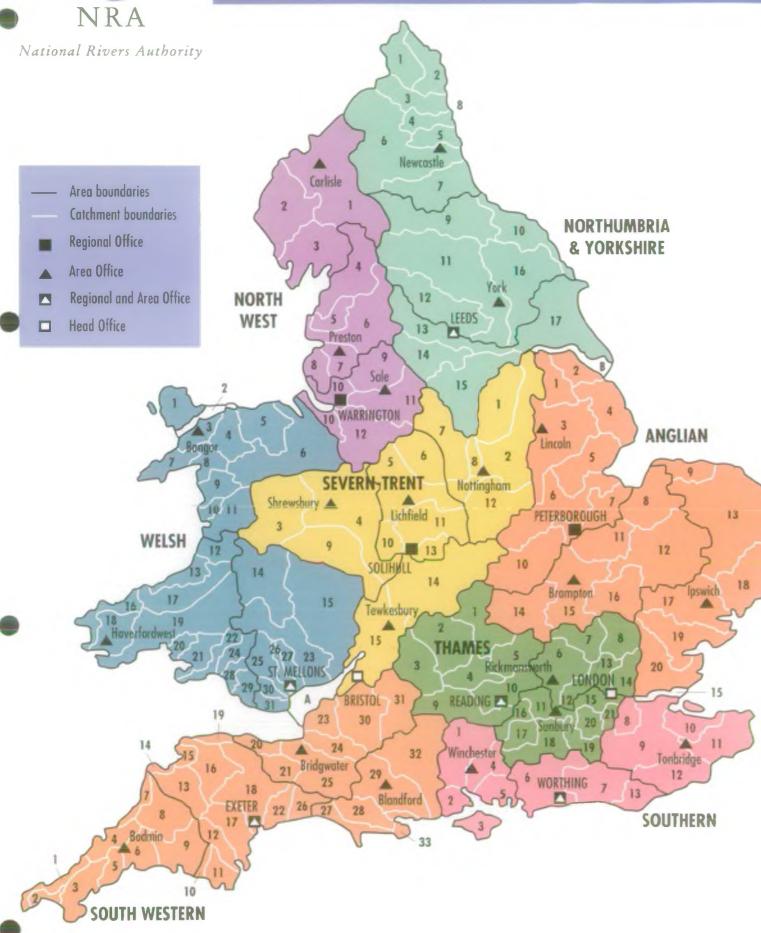
9 Prime Multi-Functional Issue - riparian bio-buffers

Option: (cf 2,4,5,6 (e), 7 above)

To seek throughout catchment appropriate areas for creation of buffer strips, giving benefits to: water quality; biodiversity; landscape; amenity; water resources. (MAFF, FWAG, CLA, NFU).



NRA REGIONAL, AREA AND CATCHMENT BOUNDARIES



Produced by Corporate Planning, Bristol Head Office, in liaison with NRA regions, June 1994.

This map has been compiled on the basis of information supplied by NRA regions to the Northumbria & Yorkshire Drawing Office. When preparing detailed catchment management plans for some locations, the precise boundaries may show minor variations when plotted on a larger scale.

Printed on Challenger Velvet TCF.

ANGLIAN REGION

Kingfisher House, Goldhay Way, Orton Goldhay, Peterborough PE2 OZR. Tel: (0733) 371811

- 1 Ancholme
- 2 Grimsby Area
- 3 Upper Witham
- 4 Louth Coastal
- 5 Lower Witham
- 6 Welland
- Lower Nene
- 8 North Norfolk rivers
- 9 Stiffkey, Burn & Glaven
- 10 Upper Nene
- 11 Old Bedford River
- 12 Ely Ouse
- 13 Yare
- 14 Upper Ouse
- 15 Bedford Ouse
- 16 Cam
- 17 Gipping & Stour
- 18 Alde, Blyth & Deben
- 19 Blackwater including Colne & Chelmer
- 20 Crouch & Thameside

NORTHUMBRIA & YORKSHIRE REGION

Rivers House, 21 Pork Square South, Leeds LS1 2QG Tel: (0532) 440191

- 1 Till
- 2 Aln
- 3 Coquet
- 4 Wansbeck including Lyne
- 6 Tyne including Ouseburn
- 8 Northumbria Area Coast
- 9 Tees, Leven & Skerne
- 10 Esk & Coastal streams
- 11 Swale, Ure & Ouse
- 12 Nidd & Wharfe
- 13 Aire
- 14 Calder
- 15 Don, Rother & Dearne
- 16 Derwent
- 17 Hull & Coast

NORTH WEST REGION

Richard Fairclough House, Knutsford Road, Warrington WA4 1 HG. Tel: (0925) 53999

- l Eden & Estuary
- 2 Derwent & Cumbrian Coast
- 3 Leven & Morecombe Bay
- 4 Lune
- 5 Wyre
- 6 Ribble 7 Douglas
- 8 Alt & Crossens
- 9 Irwell
- 10 Mersey Estuary
- 11 Mersey Basin
- 12 Weaver

SEVERN-TRENT REGION

Sapphire East, 550 Streetsbrook Road, Solihull B91 1QT Tel: (021) 7112324

- 1 Idle, Maun & Torne
- 2 Trent Dove to Humber
- 3 Severn Upstream of Perry

- 4 Severn Perry to Teme
- 5 Upper Trent, Sow & Penk
- 6 Dove & Churnet
- 7 Derwent
- 8 Erewash
- 9 Teme
- 10 Stour 11 Tame & Anker
- 12 Soar
- 13 Blyth, Cole & Bourne
- 14 Warwickshire Avon 15 Severnside

SOUTHERN REGION

Guildbourne House, Chatsworth Road, Worthing, West Sussex BN11 1LD. Tel: (0903) 820692

- 1 Test
- 2 West Hampshire
- 3 Isle of Wight
- 4 Itchen
- 5 Meon & East Hampshire
- Adur & Ouse Darent
- 9 Medway
- 10 North Kent
- 11 Stour
- 12 Eastern Rother
- 13 Cuckmere

SOUTH WESTERN REGION

Manley House, Kestrel Way, Exeter, EX2 7LQ. Tel: (0392) 444000

- 1 Havle & Red River
- 2 Cober & South Cornwall
- 3 Fal
- 4 Gannel & Camel
- 5 Parr. Crinnis & St Austell
- 6 Seaton, Looe & Fowey
- 7 North Cornwall Coast, Strat & Neet
- 8 Upper Tamar & tributaries
- 9 Tamar Estuary, Tavey, Lynher, Plym & Yealm
- 10 Erme
- 11 Avon
- 12 Dart
- 13 Torridge
- 14 Abbey River & Clovelly Stream
- 15 Taw & Torridge Estuary
- 16 Taw
- 17 Teign
- 18 Exe
- 19 North Devon Coastal & Lyn
- 20 West Somerset Rivers
- 21 Tone
- 22 Sid & Otter
- 23 North Somerset Rivers
- 24 Brue, Sheppey & Hartlake 25 Isle, Yeo, Cary & Parrett
- 26 Lim & Axe
- 27 West Dorset Streams
- 28 Frome & Piddle
- 29 Dorset Stour
- 30 Lower Bristol Avon 31 Upper Bristol Avon
- 32 Hampshire Avon 33 Poole Harbour

- Kings Meadow House, Kings Meadow Road, Reading RG1 8DQ Tel: (0734) 535000
- 1 Cherwell
- 2 Thames Buscot to Eynsham
- 3 Upper Thames to Buscot
- 4 Thames Eynsham to Benson
- 5 Thame
- 6 Colne
- 7 Upper Lee
- 8 Middle Lee
- 9 Kennet
- 10 Thames Benson to Hurley
- 11 Thames Hurley to Teddington
- 12 Brent & Crane
- 13 Lower Lee
- 14 Roding
- 15 Thames Tideway & Estuary
- 16 Loddon
- 17 Blackwater
- 18 Wev 19 Mole
- 20 Wandle, Beverley Brook & Hogsmill
- 21 Ravensbourne

WELSH REGION

Rivers House/Plas-yr-Afon, St Mellons Business Park, St Mellons, Cardiff CF3 OLT, Tel: (0222) 770088

- 1 Cefni & Braint
- 2 Menai Strait
- 3 Gwrfai, Seiont, Ogwen & Llyfni
- 4 Conwy
- 5 Clwyd
- 6 Dec
- 7 Dwyfor & Erch
- 8 Glaslyn, Dwyryd & Artro
- 9 Mawddach & Wnion
- 10 Dysynni
- 11 Dvfi & Leri
- 12 Rheidol, Ystwyth & Clarach
- 13 Aeron, Arth & Wyre
- 14 Upper Wye
- 15 Lower Wye 16 Nevern, Gwaun, Solva & Pembroke
- Coastal Rivers 17 Teifi
- 18 Cleddau
- 19 Tywi & Taf
- 20 Gwendraeth, Fach & Fawr
- 21 Llwchwr & North Gower Rivers 22 Tawe & South Gower rivers
- 23 Usk
- 24 Neath
- 25 Taff 26 Rhymney
- 27 Ebbw
- 28 Afan & Kenfig 29 Ogmore
- 30 Ely
- 31 Thaw

JOINT

- A Severn Estuary
- B Humber Estuary





PART 2: LEGISLATION AND DESIGNATIONS

11. LEGISLATION: A BRIEF OVERVIEW

11.1 ACTS OF PARLIAMENT

(a) WATER RESOURCES ACT 1991

Conservation in relation to the NRA's functions

Under Section 16 of the Water Resources Act 1991, and Section 12 of the Land Drainage Act 1991, the NRA is obliged, in formulating or considering any proposals relating to any of its functions, to:

- (i) further the conservation and enhancement of natural beauty and the conservation of flora, fauna and geological and physiographical (landform) features of special interest;
- (ii) have regard to the desirability of protecting and conserving buildings, sites and objects of archaeological, architectural or historic interest;
- (iii) take into account the effect which the proposals would have on the beauty or amenity of any rural or urban area or on any such flora, fauna, features, buildings, sites or objects.

These duties only apply so far as may be consistent with the purposes of any enactment (a single section of an Act) relating to the functions of the NRA. In other words, the NRA's powers under this section must be exercised so as to achieve improvement in terms of conservation, while being used consistently with achievement of the purposes (eg flood defence) for which those powers are granted.

General conservation duty

In addition to the above, Section 2(2) of the Water Resources Act 1991 makes it a duty of the NRA, to such extent as it considers desirable, generally to promote:

- (i) the conservation and enhancement of the natural beauty and amenity of inland and coastal waters and of land associated with such waters;
- (ii) the conservation of flora and fauna which are dependent on an aquatic environment.

Procedures in special areas

Under Section 17 of the Water Resources Act 1991, English Nature and the Countryside Council for Wales are obliged to inform the NRA of any land which, in their opinion, is both:

- (i) of special interest by reason of its flora, fauna or geographical or physiological features, and;
- (ii) may be affected by activities carried out or authorised by the NRA.

There is a similar obligation on National Parks Authorities and the Broads Authority in respect of land which they consider to be of special interest.

In turn, the NRA must notify in advance the above bodies before carrying out or authorising any activities which appear likely to damage the special interest of the land in question.

This does not apply to an emergency, where notification must be given as soon as it is practicable after the action has been initiated.

Code of Practice

Section 18 of the Water Resources Act 1991 refers to a Code of Practice giving practical guidance on conservation to the NRA and other relevant bodies. A contravention of this Code does not in itself constitute an offence under the provisions of the Act.

The Code of Practice on Conservation, Access and Recreation was issued under the provisions of the 1989 Water Act. Not all parts of the Code apply to the NRA, but three of the sections are relevant to conservation.

Section I deals with general policies and procedures for river basin management, including conservation.

Section II details recommendations for conserving and enhancing the environment in terms of landscape, wildlife, and the man-made heritage.

Section V makes recommendations for special sites and areas: SSSIs, National Parks, AONBs, ESAs, SAMs, and Listed Buildings.

PIN on Conservation

See overleaf

NRA POLICY IMPLEMENTATION NOTE

THE APPLICATION OF THE AUTHORITY'S CONSERVATION DUTIES UNDER S16 OF THE WATER RESOURCES ACT 1991

CE/LL/001

1. Introduction

1.1 Approach

Section 16(1) of the Water Resources Act 1991 (previously Section 8(1) of the Water Act 1989) requires the NRA to adopt a new approach when:

- preparing any proposals relating to all of its functions which are likely to have an effect on the water environment;
- considering any proposal, whatever its origin, where the NRA has a role to play as consenting or approving authority and in certain circumstances as consultee.

This new approach involves an assessment of the effect of a proposal on the environment.

1.2 Application

With regard to the NRA's own proposals, this new approach should be applied whilst the proposal is being formulated. With regard to other parties' proposals, it may often be that a proposal has to be considered, and hence approved or rejected, as submitted. However, wherever possible the NRA should seek to participate in the formulation of a proposal in order to ensure that its impact upon the water environment is adequately addressed at the earliest possible stage.

2. What Constitutes "A Proposal"

2.1 Definition

So far as the NRA is concerned, a proposal includes :-

a proposal by the NRA relating to its own functions, e.g. flood defence works.

a proposal put forward by any person (including a water undertaker, sewage undertaker and Internal Drainage Board) in which the NRA has a role to play, whether advisory or regulatory e.g. land development proposals and proposals in connection with discharge consents, or abstraction licences.

2.2 Application to Other Bodies

The new approach must also be adopted by the other bodies concerned with water, sewerage and land drainage functions as well as by the NRA. It is also applicable to the Secretary of State and the Director General of Water Services in relation to their functions including any proposals which may be put forward by the NRA itself.

3. The Environmental Duties in S16 of the 1991 Act

There are three duties which arise when the NRA is formulating its own proposals or considering proposals from other parties. These are:

- to TAKE INTO ACCOUNT any effect which proposals would have on the beauty or amenity of any rural or urban area or on any flora, fauna and geological or physiographical features of special interest and on buildings, sites and objects or archaeological, architectural or historic interest.
- to HAVE REGARD to the desirability of protecting and conserving buildings, sites and objects or archaeological, architectural or historic interest.

[This latter duty imposes a more positive requirement than the former, involving consideration whether, and if so, how such places or objects should be protected and conserved and will usually call for specialist advice]

to EXERCISE ANY POWER conferred on it (so far as may be consistent with the purposes of any enactment relating to the NRA functions) with respect to the proposals AS TO FURTHER the conservation and enhancement of natural beauty and the conservation of flora, fauna and geological and physiographical features of special interest.

This is the most active duty and is the one likely to create the best opportunities for enhancing the conservation values of water and associated land under NRA control but raises difficult issues. The guidelines are therefore directed mainly towards the application of this duty, which is referred to throughout as the "new conservation duty".

It is noted that the duty is qualified by the words "so far as may be consistent with the purposes of any enactment". A single section of an act of Parliament is an enactment. The general purpose of a particular section is usually reasonably clear. For example, the general purpose of Section 23 of the Land Drainage Act 1991 is to provide the means of controlling the erection of certain structures in a non-main river. The means of control is to require the consent of the drainage authority to be obtained before any such action is begun. It follows that a secondary or subsidiary purpose of the enactment is to permit actions whose obstructive effect on the flow of a watercourse are, or can be made, acceptable in land drainage terms.

So the requirement that the new conservation duty places on the NRA, often applied by individual officers, is to exercise the NRA's powers so as to achieve improvement in terms of conservation whilst recognising that the power has to be used consistently with achievement of the objectives (i.e. the purposes) for which the power is granted. The balancing exercise involved may not always be an easy one and the following guidelines may help.

4. The Application of the New Conservation Duty

4.1 Purpose

The general purpose of the particular legislation under which the proposal comes forward should be kept in mind throughout consideration of the proposal. There may be one or more subsidiary purposes also to be identified and kept in mind.

4.2 Refusal

If a proposal is inadequate or unsatisfactory in the context in which it is put forward then the most suitable course may be to refuse Consent or authorisation or to reject it without going on to consider the application of the new conservation duty.

4.3 Test

The new conservation duty can first be applied by asking "HOW DOES THIS PROPOSAL AFFECT CONSERVATION?".

This may be difficult to establish and work may need to be done in discovering or calculating the answer. The applicant will clearly have a role to play, in either providing additional information or undertaking or funding the necessary investigative work.

4.4 Categorisation

Once a provisional answer to the question of application has been reached it should be possible broadly to categorise the likely conservation effects as beneficial, neutral or harmful.

4.5 Beneficial Effects

Where the conservation effects are beneficial the new conservation duty will be fulfilled if the proposal goes ahead in the manner proposed. Any later variations of a proposal should be similarly assessed.

4.6 Harmful Effects

Where the effects on conservation are harmful there is obvious reason to query the proposal and indeed it may later be appropriate to reject it. There will, however, be cases where the proposal is of such significance in terms of a function of the NRA e.g. water resources, that the proposal ought, if at all possible, to be modified rather than refused. In these, and sometimes in other less sensitive cases, it will be necessary to identify the damaging features of the proposal and to raise the question whether such features need take the form in which they are proposed. Generally in these circumstances modifications should be sought on the basis that the unmodified proposal would not be acceptable.

4.7 Neutral Effects

Where the effect of a proposal is broadly neutral the desirable objective is to have some further input of conservation benefit brought into it so that the exercise of the power to consent or to approve is no longer held back by the new conservation duty. How substantial this input should be is a matter of judgement in each individual case.

4.8 Consequences of Failure to Satisfy

- A proposal which fails to satisfy the new conservation duty and is incapable of further modification or substitution to meet it may well be one that is inadequate to secure its particular objective in a reasonable way. In other words the application of the new conservation duty might formalise what might otherwise be a "gut feeling" about the unsatisfactory nature of such a proposal.
- There may be cases where the benefit of a proposal to flood defence, water resources, or some other function is so great that its failure to fulfil all the requirements of the new conservation duty, after all reasonable modifications have been considered, may be accepted.
- If the proposal is environmentally damaging and is one that has no significance for any NRA function (for example in an extraneous land development proposal) then consent or authorisation will have to be refused. This may be the only way to secure modification if the project is not then abandoned.

5. Making a Quantitative Judgement

The words of the new conservation duty express no obvious quantitative test. No answer appears to have to be given to the questions to what extent conservation must be benefited or "furthered" by a proposal. However, the whole basis of the concept of furthering or advancing conservation lies in its quantitative element. It is therefore important to have regard to the scale of the project when considering the benefits to conservation that it is expected to bring. There should be some element of proportionality. It is necessary to consider the overall consequences of a proposal in the context of the river catchment in order to assess its likely quantitative effects. This will be required even though it involves asking the applicant for more information than he may have expected to provide. An early warning to the applicant of the likelihood of such a request might help him.

THE CONSERVATION DUTIES OUTLINE HEREIN APPLY TO THE AUTHORITY IN THE EXERCISE OF ALL ITS FUNCTIONS AND NOT JUST THOSE RELATING TO LAND DRAINAGE.

CE/LL/001 JANUARY 1992

(b) PLANNING LEGISLATION

Local planning is governed by the Town and Country Planning Act 1990, which sets down procedures for the preparation of statutory Structure Plans and Local Plans, which include conservation-related elements. The NRA is a statutory consultee. In providing advice the Authority is bound by its duty to further conservation.

Town & Country Planning Act 1990

This Act empowers local planning authorities to formulate Tree Preservation Orders for amenity purposes. In Conservation Areas, all trees may be so protected. Local authority permission must be sought before works affecting these trees are carried out, but the NRA can avoid seeking such permission if the works are for operational purposes.

Planning (Listed Buildings and Conservation Areas) Act 1990

This Act provides for the maintenance of lists of buildings of special interest (Listed Buildings), for which local authority consent is required for any works potentially detrimental to their character. It also provides for designation of Conservation Areas (CAs) by local planning authorities. Within these areas, planning controls are stricter and all buildings and trees are protected, so demolition requires a special consent (Conservation Area Consent).

Planning and Compensation Act 1991

This Act requires development plans to include policies on the conservation of natural beauty and amenity. By replacing a general presumption in favour of development with a presumption in favour of development as defined in the development plan, it has greatly strengthened development control by local authorities.

(c) LEGISLATION RELATING TO CONSERVATION BODIES AND AREAS ADMINISTERED BY THEM

The responsibilities and functions of statutory conservation organisations, namely the NCC (and its successor bodies), the Countryside Commission, the National Parks Authorities and the Broads Authority, are set out in several acts which date from 1949.

National Parks and Access to the Countryside Act 1949

Establishment of National Parks, NNRs, and SSSIs. Local authorities empowered to create Local Nature Reserves (LNRs).

Countryside Act 1968

Duty imposed on government departments and public bodies with respect to conservation of natural beauty and amenity. Establishment of Countryside Commission. Provision for SSSI management by NCC.

Protection of Wrecks Act 1973

This Act established restricted areas around shipwrecks of historical, archaeological and artistic importance. The consent of the Department of National Heritage is required to survey or excavate these sites. Forms and advice is also available from ADU.

Ancient Monuments and Archaeological Areas Act 1979

This Act provides for the compilation and maintenance of a schedule of Ancient Monuments. Special consent (Scheduled Monument Consent) is required from DoE/WO (in consultation with English Heritage/Cadw) before any potentially damaging works are carried out.

Wildlife and Countryside Act 1981 (as amended)

The Wildlife and Countryside Act 1981, as amended, provides the cornerstone for nature conservation legislation. In addition to detailing procedures with regard to Sites of Special Scientific Interest (SSSIs), this Act gives protection to certain species. Much of this protection is contained in the Schedules to the Act, which are periodically updated.

Special protection, including protection from disturbance when breeding or sheltering, is given to certain plant and animal species under Schedules 5 and 8. These schedules include riverine and aquatic species.

Also provides general species protection as follows:

- all birds (with stated exceptions) together with their nests and eggs are protected from injury or destruction;
- there is a general prohibition to uproot any wild plant unless authorised;
- Schedule 1 offers certain bird species protection from disturbance. The Kingfisher is included in this Schedule;
- Schedule 5 offers special protection (including protection from disturbance) to certain animals (other than birds), insects and places used by them for shelter or protection. This Schedule includes the Otter, Water Shrew, Water Vole, Natterer's and Daubenton's Bats, Great Crested Newt, Swallowtail Butterfly and the Fen Raft Spider;

Schedule 8 offers special protection to certain plants, including several rare aquatic and wetland species.

Geological SSSIs are covered by legislation applying to SSSIs in general.

The 1985 amendment reaffirms and strengthens SSSI legislation and makes provision for the establishment of Marine Nature Reserves and Areas of Special Protection (replacing Bird Sanctuaries as defined by the Birds Protection Act 1954).

Planning authorities can designate Areas of Archaeological Importance (AAIs), within which six weeks' notice must be given of any proposals to disturb the ground, tip on it, or flood it. Development may then be delayed pending archaeological excavation. Five AAIs have been designated under the Act, all are historic town centres.

National Heritage Act 1983

Establishment of the Historic Buildings and Monuments Commission for England (English Heritage) and its Welsh equivalent, Cadw: Welsh Historic Monuments. Amendment of parts of the Ancient Monuments and Archaeological Areas Act 1979.

Environmental Protection Act 1990

The Environmental Protection Act 1990 established 3 conservation councils and the JNCC to replace the NCC.

(d) OTHER RELEVANT CONSERVATION LEGISLATION

Coast Protection Act 1949

Grant aid from MAFF/WO for coastal protection works; NCC (now EN/CCW) a statutory consultee.

Conservation of Seals Act 1970

Protection of Grey and Common Seals during close seasons.

Badgers Act 1973 (as amended)

Protection of badgers from killing or ill treatment.

Agriculture Act 1986

Implementation of EC Directive 797/85/EEC, setting up ESAs and introducing payment for farmers willing to maintain or introduce environmentally beneficial farming practices. Specification of conservation responsibilities of Agriculture Minister.

Norfolk and Suffolk Broads Authority Act 1988

Establishment of the Broads Authority, with functions similar to those of the National Park Authorities.

Badgers Act 1991

This extends the protection given by the Badgers Act (1973). In particular, bodies undertaking developments in areas known to have badger setts must first obtain a licence from EN or CCW. MAFF/WOAD is the licensing authority for disturbance to badger setts as a result of flood defence works.

Land Drainage Act 1994

An Act to amend the Land Drainage Act 1991 in relation to the functions of the internal drainage boards and local authorities.



Land Drainage Act 1994

1994 CHAPTER 25

An Act to amend the Land Drainage Act 1991 in relation to the functions of internal drainage boards and local authorities.
[21st July 1994]

BE IT ENACTED by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

1. After section 61 of the Land Drainage Act 1991 there shall be Duties with respect to the

Duties with respect to the environment. 1991 c. 59.

"PART IVA

DUTIES WITH RESPECT TO THE ENVIRONMENT AND RECREATION

Duties in relation to drainage boards.

61A.—(1) It shall be the duty of an internal drainage board, of each of the Ministers and of the NRA, in formulating or considering any proposals relating to any functions of such a board—

- (a) so far as may be consistent—
 - (i) with the purposes of any enactment relating to the functions of such a board; and
 - (ii) in the case of the Secretary of State, with his duties under section 2 of the Water 1991 c. 56. Industry Act 1991,

so to exercise any power conferred with respect to the proposals on the board, that Minister or, as the case may be, the NRA as to further the conservation and enhancement of natural beauty and the conservation of flora, fauna and geological or physiographical features of special interest;

LAND DRAINAGE ACT 1994 (HL)

GUIDE TO SUBJECT MATTER AND CONTENT

SUMMARY

- 1. The Act amends the Land Drainage Act 1991. The main provisions of the Bill which are in clause 1:
 - (i) transfer the existing environmental provisions that apply to internal drainage boards from sections 12 and 13 of the Land Drainage Act 1991 to a new part IVA of the Act (new sections 6aA and 61C);
 - (ii) extend the environmental provisions that apply to internal drainage boards to local authorities (new sections 61B and 61C);
 - (iii) empower Ministers to issue directions to internal drainage boards to avoid serious damage to environmental assets of national or international importance (new section 61D); and
 - (iv) empower Ministers to approve codes of practice giving guidance to internal drainage boards and local authorities on environmental matters related to their flood defence and land drainage activities (new section 61E).

NEW PROVISIONS

Environmental duties on local authorities

- 2. The new provisions place duties on local authorities to have regard to the environment and conservation when considering or carrying out land drainage and flood defence proposals and to consult statutory environmental bodies in relation to activities that could adversely affect sites of special interest notified to them by those bodies.
- 3. These provisions are similar to those that already apply to internal drainage boards. Since the National Rivers Authority is subject to similar duties under the Water Resources Act 1991, effectively they put all drainage bodies on a similar footing.

Ministerial power of direction

4. Ministers can influence proposals for capital works for flood defence and land drainage purposes by only grant aiding schemes which are judged to be environmentally acceptable. However, they have no similar powers in relation to the day to day operational activities of internal drainage boards, although they do have a power of direction over the National Rivers Authority under existing legislation.

5. The new provision allows the relevant Minister - defined in the 1991 Act as the Minister of Agriculture, Fisheries and Food or the Secretary of State (for Wales) - to direct the activities of an internal drainage board if it is considered that destruction or serious damage to an environmental asset of national or international importance would otherwise result. Except in an emergency, the Minister will have to consult the internal drainage board before issuing a direction.

Codes of practice on environmental matters

- 6. The new provision enables Ministers to issue codes of practice to internal drainage boards and local authorities giving guidance on how to discharge their environmental duties when carrying out flood defence and land drainage activities. Ministers are already empowered to issue such codes to the National Rivers Authority under the Water Resources Act 1991.
- 7. The codes are to be subject to consultation with interested bodies, including the National Rivers Authority and statutory environmental bodies. Minister will approve codes by order subject to negative resolution procedure.

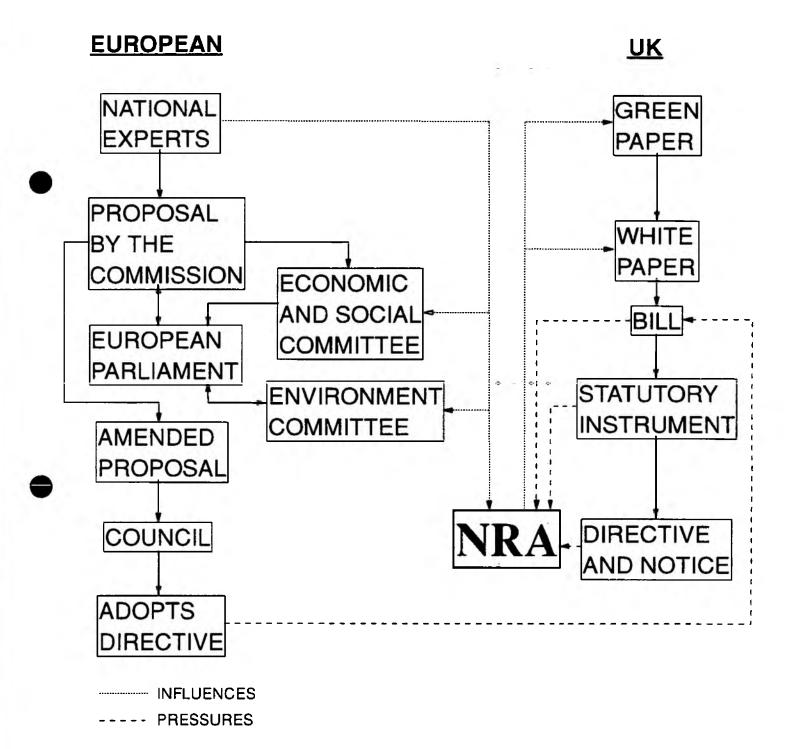
MISCELLANEOUS MATTERS

- 8. Sections 12 and 13 of the Land Drainage Act 1991will be repealed (clause 2) as the provisions will be transferred to new sections 61A and 61C.
- 9. Like the 1991 Act, the provisions in the Act will apply only in England and Wales.

Source: Ministry of Agriculture

Fisheries and Food

THE NRA. LEGISLATIVE PATHWAYS INFLUENCES AND PRESSURE POINTS



Flow diagram to demonstrate the NRA's position and influence with regard to Environmental legislation in Europe and the UK.

(b) EC DIRECTIVES AND ASSOCIATED REGULATIONS

Regulation 797/85/EEC on Improving the Efficiency of Agricultural Structures. Introduction of the concept of ESAs (Article 19).

Directive 79/409/EEC on the Conservation of Wild Birds. Amongst other protection measures, the establishment of SPAs to conserve habitats of rare or vulnerable species and regularly occurring migratory species. In the UK (not Northern Ireland), these are already notified as SSSIs under the Wildlife and Countryside Act 1981.

Directive 85/337/EEC on the Assessment of the Effects of Certain Public and Private Projects on the Environment. Establishment of methodology, scope and application of EA procedures for development projects.

Directive 90/313/EEC on the Freedom of Access to Information on the Environment. Environmental information collected by public authorities to be freely available.

Directive 91/271/EEC concerning Urban Waste Water Treatment. Requirement for more stringent waste water treatment in 'sensitive areas'. These have not yet been defined in the UK but may include some SSSIs and other conservation areas.

Directive 92/432/EEC on the Conservation of Natural and Semi-natural Habitats and of Wild Fauna and Flora. Introduction of special conservation measures for habitats of certain types and harbouring certain rare species. Also a more general requirement to maintain rare species and protect threatened habitats.

Draft Directive on Ecological Quality of Surface Waters. Will oblige Member States to draw up programmes for the assessment of all surface waters (including coastal waters) and their maintenance at or improvement to specified quality levels.

A PRECIS OF GUIDELINES FOR EC FUNDING AND THE NRA WITH PARTICULAR REGARD GIVEN TO FRCN FUNCTIONS

NRA AS A REGIONAL PARTNER

EC funding is based on the principle of partnership and the NRA can make a positive contribution to a regional strategy to regenerate a depressed area. Coordinating committees and specialist working groups have been set up in many authorities to unite public and private interest and define priorities. These committees need experts from organisations like the NRA, particularly in view of the importance now attached to the environment and the principle of sustainable development in the new Structural Fund regulations covering the period 1994-1999.

As an NDPB, the NRA has the right to make direct applications for Structural Funding via the Department of Environment without loss of its grant-in-aid.

NRA projects could benefit under the following criteria:

- environmental improvement projects to attract tourism: promotion of recreational water activities or river restoration projects.
- rural development projects: nature conservation and groundwater protection schemes.

THE NRA: FINANCIAL BENEFITS

The principle of "additionally" applies to all EC funding. This means that EC governments are obliged by EC law to match the amount of EC funding "in addition" to their national budgets. In practice, however, some national governments like the UK Treasury, have used EC funding as a way of topping up national budgets as opposed to offering "additional" expenditure. Local authorities have been forced to cut back public spending on other expenditure in order to take up EC funding which should have been matched by the UK Treasury. NDPBs like the NRA have also been prevented from taking full advantage of EC funding without concern over loss of their G.I.A.

There has been a recent change in Government rules relating to additionally. Since 1993/94, additionally applies to grant from the ERDF because a decision has been taken that government funds will not be reduced when grant is received. However, in the cases of LIFE and other funds, the arrangements have not been changed - when EC Grant is received, government funds are reduced.

COORDINATION OF EC R&D AND LIFE FUNDING:

With thousands of competing organisations from the twelve EC countries, only a few applications involving the NRA are likely to be successful and these must be therefore prioritised via the R&D function in Head Office and the NRA regional contact points.

COORDINATION OF STRUCTURAL FUNDS

As Structural Funds are only awarded to eligible UK areas, the applications will be made on a NRA regional basis via the appointed regional coordinator, the Regional Finance Managers and the Finance Directorate in Head Office.

For every ECU received, the NRA has to put in a contribution from its GIA or from its own resources and proposed projects will need financial approval before the application is made.

The DoE has also made clear that a forecast of ERDF grant will need to be included in the PES round and the NRA corporate plans and that any EC funds received will need to be recorded in the NDPB's accounts. If the NRA receives more than its forecast, the NRA may be asked to provide PES cover from its resources.

A national coordination framework was agreed by the Executive Group and a more detailed framework will be available to Regional Finance Managers from Nigel Reader, Finance Director.

NATIONAL COORDINATORS OF EC FUNDING

Overall Coordination & Advice

Caroline Hager European Affairs Officer Ext. 710 5031

EC R&D Coordination & NRA regional R&D Contact Points

Gareth Llewellyn R&D Planning Officer Ext. 710 4323

Structural Funds
Head Office Coordinator
& appointed regional contact
points & regional finance managers

Sue Slack Operations Coordinator Ext. 710 4420

STRUCTURAL FUNDS AND THE ENVIRONMENT

Environment Projects

ERDF funds have contributed to schemes which "improve the image and the attractiveness of a region". Such "environmental" schemes have focused on building renovations and landscaping improvements in derelict areas aimed to attract tourism and encourage economic regeneration as opposed to measures to combat river pollution and clean up abandoned mines! Improving sewerage systems are also classified as "environmental" projects and the bulk of these ERDF funds flow to aid Southern Europe and Ireland. The ERDF has also co-funded environmental improvements on inland waterways for recreational purposes.

The European Agricultural Guarantee and Guidance Fund, another "structural fund", plays a major role in the protection of the environment in Objective 5 b areas, i.e. areas affected by structural changes in rural communities - mainly Cornwall, Devon, Scotland and Wales. Schemes which may be funded under the EAGGF include restoration of important landscapes, renovation of drainage systems, and the maintenance of the countryside etc.

COMMUNITY INITIATIVES

There are around 17 Community initiative programmes, of which several include actions designed to protect the environment, such as ENVIREG, RECHAR, LEADER, STRIDE. Further details are available on request to the European Affairs Officer.

GLOSSARY

EAGGF European Agricultural Guidance Fund

ENVIREG Regional Environment Funds

ERDF European Regional Development Fund
LIFE Financial Instrument for the Environment

LEADER Links between action for the development of the rural economy

RECHAR Reconversion of mining areas

STRIDE Science and Technology for Regional Innovation and Development in

Europe

11.3. STATUTORY INSTRUMENTS (SIs)

(a) Environmental Assessment

EC Directive 85/337/EEC on the Assessment of the Effects of Certain Public and Private Projects on the Environment has been implemented in the UK by a number of Statutory Instruments, of which the most important for the NRA are:

SI 1988 No 1217 The Land Drainage Improvement Works (Assessment of Environmental Effects) Regulations 1988. The UK Regulations which give effect to Directive 85/337/EEC with respect to improvements to land drainage and flood defence works, which as permitted development do not require planning permission. Copies of ESs produced under these regulations must be sent to CC and EN/CCW. The Schedule to the regulations specifies the type of information required in an EA: this includes a description of likely significant effects on flora, fauna, landscape and the cultural heritage and appropriate mitigation and enhancement features.

SI 1988 No 1199 The Town and Country Planning (Assessment of Environmental Effects) Regulations 1988. The UK Regulations which give effect to Directive 85/337/EEC with respect to projects requiring planning permission.

(b) Other relevant SIs:

SI 1981 No xxxx Ancient Monuments (Application for Scheduled Monuments Consent) Regulations 1981. Form of application for consent to carry out works on scheduled monuments.

SI 1986 No 1510 Control of Pesticides Regulations 1986. Made under Food and Environment Protection Act 1985. Protection of the aquatic environment from use and storage of pesticides (including herbicides).

SI 1988 No 1813 Town and Country Planning General Development Order 1988 [as amended]. Planning authorities required to consult EN/CCW before granting permission for land development within an SSSI or in any consultation area around an SSSI defined by EN/CCW. Also required to consult with certain conservation bodies when considering planning applications.

SI 1989 No 424 Harbour Works (Assessment of Environmental Effects) (No 2) Regulations. Implementation of Directive 85/337/EEC for harbour works below medium low water, for which planning consents are not needed, including works under the Coastal Protection Act 1949.

SI 1994 No 2716 Wildlife Countryside. The Conservation (Natural Habitats, &c) Regulations. Implementation of Directive 92/43/EEC(c) on the conservation of natural habitats and of wild fauna and flora. (Referred to as the Habitats Directive - see page 11-21).



THE HABITATS AND SPECIES DIRECTIVE

AN ASSESSMENT OF THE POTENTIAL IMPLICATIONS OF THE CONSERVATION (NATURAL HABITATS & c) REGULATIONS 1994 FOR NRA POLICY AND OPERATIONAL ACTIVITIES

Version 2 11 October 1994 Not for citation

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Abbreviations and acronyms

See Part 4 section 19

EXECUTIVE SUMMARY

- 1. Implementation of the Habitats Directive through The Conservation (Natural Habitats & c) Regulations 1994 is the most significant piece of nature conservation legislation since the Wildlife & Countryside Act 1981.
- 2. Initial scrutiny of the Regulations has highlighted significant impacts on procedures and operational activities of the NRA and, in turn, the Environment Agency.
- 3. Full implications will not be determined until precise site details are known. In the meantime it is essential that the NRA prepares the ground for internal guidance for its staff.
- 4. It is clear that this internal guidance must be preceded by close liaison with government departments, notably DoE, MAFF and the Welsh Office as well as English Nature and the Countryside Council for Wales.
- 5. A first step will be to harmonise the NRA's own initial interpretation of the Regulations with those of DoE, MAFF, WO, EN and CCW. There are a number of areas where clarification is required.
- 6. The main area of potential concern is the precise role of English Nature/CCW in advising and influencing the NRA viz a viz controlling activities notably consenting procedures.
- 7. The scope of this influence is important, particularly with respect to assessing the extent and impact of activities originating outside designated sites. Reviewing existing decisions and consents represents a major source for uncertainty, particularly since revocation of licences could give rise to compensation claims.
- 8. One or more memorandums of understanding between the NRA and English Nature and CCW are required so that responsibilities, procedures and lines of communication at both national and area level are clearly set out.

1. **PURPOSE**

- 1.1 The purpose of this paper is to (i) summarise the mechanisms for implementation of the Habitats Directive and (ii) assess policy and operational implications so that the NRA can fulfil its commitments as a competent Authority.
- 1.2 In so doing, it provides (i) a first step in identifying potential resource implications and (ii) the basis for internal guidance needed for compliance with the Statutory Instrument(s) which implement the Directive.

2. STRUCTURE OF THE PAPER

2.1 In order to provide structure, the paper comprises (i) an overview encompassing generic issues, including the timetable for consultation, the NRA's own interpretation of terms undefined in the draft regulations and key areas of impact, and (ii) specific issues related to individual Regulations, highlighting functional interest or concerns where appropriate.

3. BACKGROUND

- 3.1 The EC Habitats Directive was endorsed in May 1992 and draft domestic legislation The Conservation (Natural Habitats & c) 1994 were approved by the House of Commons in July 1994. House of Lords approval is expected in mid-October and the Regulations should become law by the end of that month.
- 3.2 The draft Regulations have been published and include (i) explanatory notes, (ii) compliance cost assessment, (iii) a list of special protection areas (SPAs) designated under the EC Birds Directive, (iv) flow diagrams explaining considerations of development proposals affecting SPAs and SACs, and (iv) the context of permitted development rights and protected areas.
- 3.3 All relevant NRA staff must have ready access to a copy of the Regulations when they finally become law.
- 3.4 Further regulations regarding consenting activities within SPAs and SACs will be laid before Parliament in the autumn.
- 3.5 Planning Policy Guidance (PPG) Note 20 "Nature conservation" will be published soon after the Regulations become law.
- 3.6 The Regulations only provide the legal framework for implementation of the Directive. Competent authorities such as the NRA will have to ensure that both policy and operational activities comply with both the letter and the spirit of the law.

4. SCOPE AND TIMETABLE

- 4.1 A brief resumé of the purpose and scope of the Directive appears in Appendices 1 and 2. The main points are that a network of sites, comprising Special Protection Areas (SPAs) designated under the Birds Directive, and Special Areas of Conservation (SACs) designated under the Habitats Directive will together form "Natura 2000", equivalent to the very best areas for conservation in Europe.
- 4.2 Protection of these sites (both SPAs and SACs) needs to be enforced through domestic Regulations. The need to maintain (or in some cases) restore favourable conservation status will have significant implications for the NRA as a competent authority.

- 4.3 Any plan or project which is likely to have a significant affect on the site may only be permitted if the "competent national authority" has ascertained, after consulting with English Nature/CCW that the proposal will not affect the integrity of the site.
- 4.4 Developments which would have a significant adverse impact may only be permitted if there are overriding reasons of public interest, provided that there is no alternative and that 'compensatory measures' are taken.
- 4.5 For all but priority habitats or species, reasons of public interest include overriding social or economic considerations. For priority sites overriding public interest is limited to issues of public health and safety.
- 4.6 The timetable for designation is as follows:
 - 5 June 1995: a list of proposed SACs has to be submitted to Brussels by the UK Government for approval;
 - 5 June 1998: the Government has to agree with the EC on precise sites (Sites of Community Importance or SCIs);
 - 5 June 1998: full protection of sites, designations begin;
 - 5 June 2004: latest date by which SCIs are to be designated as SACs.

5. <u>SITE SELECTION AND CONSULTATION</u>

- 5.1 Site selection for proposed SACs has been coordinated by the Joint Nature Conservation Committee (JNCC) acting on behalf of DoE, and the Scottish and Welsh Offices.
- 5.2 Selection criteria have been based on both habitat and species appearing in Annexes I and II of the Directive. The procedure has taken a pragmatic approach of nominating sites with multiple interest, ie a primary example of a nominated Annex I or II feature, plus the occurrence of other habitats or species appearing elsewhere in the Directive.
- 5.3 The draft list is with government. It is a UK list so in some instances, the primary candidate site for certain species may not occur in England or Wales.
- 5.4 The list is confidential for a number of reasons, not least the insistence by government that owners should be the first to be consulted rather than other parties.

- 5.5 Notwithstanding this, the NRA has recently been given access to the list of proposed sites for England in order to provide advice on (i) the scientific basis for site selection, particularly with respect to fisheries matters, (ii) the location of alternative sites if necessary and (iii) any significant planned proposal or activity that may adversely affect any of the sites. An initial reaction has been relayed to DoE. A similar list of Welsh sites is awaited.
- 5.6 All SPAs and proposed SACs are already known. Unless there are good reasons all SACs will be within existing or proposed Sites of Special Scientific Interest (SSSIs).
- 5.7 Government have indicated that owners and occupiers will be consulted when the proposed list of sites has been agreed. In England, DoE will use English Nature as agents for this consultation process.
- 5.8 Each owner and occupier will receive a letter from English Nature, a ministerial letter, an information pamphlet explaining the implications of SAC designation plus a two-page summary rationale for designation and associated boundary map.
- 5.9 The NRA has requested that it receives the two-page summary sheets and boundary maps for each proposed SAC as soon as possible after the respective owners and occupiers are consulted.
- 5.10 A complication in this process is that Welsh sites may not have received approval from the Secretary of State until after the consultation process has begun for English sites.
- 5.11 Moreover, the consultation process is likely to be extremely flexible, reflecting priority and non priority SACs. It is possible that a first tranche of consultation is restricted to priority sites if only because Brussels is likely to approve priority sites rapidly.
- 5.12 Initial scrutiny of the proposed SAC list for England, indicates that there will be ten priority sites of direct relevance to NRA (see Table 1 on page 6)
- 5.13 Until site details are known in more detail, it is difficult for the NRA to comment on implications other than in broadly generic terms (see Section 10).
- 5.14 Schemes of management need to be in place for each SAC by the year 2004. This will be achieved in England by the current English Nature programme for implementing action plans in all SSSIs by the year 2000.
- 5.15 There is no SSSI framework for the designation of marine sites. Indeed, confusion is added by the fact that coastal SSSIs are designated down to low water mark while marine nature reserves are designated up to the high water mark.

5.16 Moreover, there is no single competent authority for marine sites. Consequently, consultation for marine sites in English jurisdiction will be a joint effort between English Nature and MAFF.

6. TIMING OF PROTECTION

- 6.1 The Conservation (Natural Habitats & c) Regulations 1994 are likely to become law at the end of October. Immediately thereupon, all existing Special Protection Areas (currently numbering 84 in the UK) will be protected by these Regulations. As further sites (including extensions to existing SPAs) are confirmed, each will automatically receive full protection on the day of designation.
- 6.2 Designated SACs, SCIs and SPAs will be made land charges. Owners and occupiers will be formally told once their land is placed on a Register of European Sites.
- 6.3 It is highly unlikely that all SACs will be designated *en bloc*. A drip-feed approach starting with priority habitats will be the most practical way forward. However, consultation will always precede designation.

7. **REOUIREMENTS FOR THE NRA**

- 7.1 All relevant NRA staff must be fully conversant with the implications of the Regulations and to this end internal guidance will be needed by early 1995.
- 7.2 This guidance must be consistent with any interpretation of the Regulations made by DoE, MAFF, Welsh Office, English Nature and CCW.
- 7.3 One or more memorandums of understanding between the NRA and English Nature and CCW need to be agreed so that procedures are clear to all parties concerned. In particular, ground rules regarding liaison on consents is essential.
- 7.4 In terms of catchment plan priorities, AMP3 discussions and planning major flood and sea defence programmes, it is vital for the NRA to fully understand the implications of SPA and SAC designation on a site-by-site basis. This clearly requires liaison between relevant competent authorities as well as English Nature and CCW.
- 7.5 Resource requirements for any change in existing practice (eg reviewing existing consents) will need to be estimated on at least an area-level basis at the earliest opportunity.
- 7.6 Although resource implications will be site-specific it is likely that the major burden will be caused by (i) increased liaison/contacts/meetings, (i) reviewing existing consents and (iii) environmental assessment and associated environmental data gathering.

- 7.7 Unless there is government-level strategic coordination of the plethora of environmental initiatives/schemes (eg ESAs, Agri-environment habitat improvement, Countryside Stewardship, nitrate vulnerable zones, Sensitive Areas (Eutrophic) etc), effort is not likely to be focused as effectively on SACs and SPAs as it could be.
- 7.8 To clarify this it would be helpful to the NRA and doubtless to other competent authorities, if a simple strategic framework document was produced by DoE/MAFF/WO indicating how resources were being channelled effectively into SAC and SPA protection.
- 7.9 Without this framework, there is a danger than competing demands between catchments may unintentionally distort the NRA's considerable responsibilities and obligations under the Habitat Directive.

8. **AN OVERVIEW OF IMPLICATIONS**

- 8.1 A simplified list of habitats and species designated in the Directive over which the NRA has some or considerable influence appears in Table 1, along with the number of candidate SAC sites for each category in England.
- 8.2 The precise definitions of some habitats are extremely complicated and precise implications will only be determined by site boundaries and current NRA influences affecting the site.
- 8.3 The NRA is already duty bound under Section 17 of the Water Resources Act 1991 to inform English Nature or CCW of any proposals which it considers might adversely affect an SSSI.
- 8.4 Although this duty is unaffected by the Directive, it is clear that ground rules will need to be agreed regarding criteria for assessing impact arising from proposals within and beyond the limits of SACs. This is particularly important because there should be clear understanding of why SACs have been designated and what potentially damaging operations will be applicable for each site.
- 8.5 As at present, the difficulty will be in assessing the likely impact of a proposals (eg abstraction licence of discharge consent application) outside the boundary of the SAC.

Table 1 A very simplified overview of habitats and species represented on the proposed list of SACs which are of particular interest to the NRA.

1.	Habitats		2. Species
1.2	Coastal Rivers Lakes	- heath - dunes - lagoons - estuaries - mudflats/sandflats - large shallow inlets and bays - marshes - floating Ranunculus vegetation - dystrophic	Damselfly (Coenagrion mercuriale) Atlantic stream crayfish Crested newt Spined loach Allis shad Twaite shad Sea lamprey River lamprey Stream lamprey Salmon Bullhead Otter
1.4	Wetlands	- oligotrophic - Alkaline fens	

The number of proposed sites for England, in broad categories are: coastal, 18; rivers, 9; takes, 4; and wetlands, 6.

NB The number of sites containing priority habitats of relevance to flood and coastal defence in England is 10, all of which are coastal.

TABLE 2 A BROAD ASSESSMENT OF THE IMPLICATIONS FOR NRA FUNCTIONS OF THE REGULATIONS TO IMPLEMENT THE HABITATS DIRECTIVE.

	NRA FUNCTION				
Regulation Number	Water Quality	Water Resources	Flood Defence	Fisheries	Recreation/ Navigation
2(1)		-	•		
3(3)	+		•	+	
5			•	*	+
6(1)	+	+	+	+	+
7(4)	*	*	*		
8(1)	*	*	*		
13(1)	*	•	*	+	+
16			•		
18	•		*		
19	*				
20(1)	+	+	+	+	
21	*	*			
24(5)			•		
26(1)			*	+	+
28				+	+
29			•		
34	*			+	
35				*	
41(4)				+	
44(2)				+	
48	*	*	+	+	+
49(2)			+		
50	•	*	+	+	+
55					
60			*		
61					
83 & 84	*		+		
85	•				
105			*		
106					
* significant impact + lesser/unknown impact Bold indicates critical regulations					

- 8.6 There may be significant implications for compensation claims if traditional abstraction rights are affected by the Regulations.
- 8.7 Those Regulations which are likely to have implications for the NRA are summarised in Table 2. Broad generic issues are covered in Section 9, while function-specific matters are highlighted in Section 10.

9. GENERIC ASPECTS OF THE REGULATIONS: NRA INTERPRETATION OF UNDEFINED TERMS

- 9.1 Key aspects which required clarification include (i) "occupier", (ii) "emergency", (iii) landward extent of "marine", permitted development viz a viz flood defence works and (v) "consents".
- 9.2 NRA legal advice is as follows. The meaning of words or phrases in an Act, Order or Regulation may vary accordingly to the purpose of the legislation. If there is no definition contained in the legislation itself or there are no court cases in which the wording has been considered, then the word or phrase must be given its ordinary and natural meaning. In these circumstances it is accepted judicial practice to refer to the definition in the Oxford dictionary.

9.2.1 Occupier

There is no general definition given although Regulation 2 extends the definition (whatever it is) to <u>include</u>, "persons having any right of hunting, shooting, fishing or taking game or fish".

In planning legislation an occupier is defined to mean someone who has sufficient degree of control over the state of the premises or of the activities carried out upon them. However, for the purpose of the Regulations, occupier is used in a context which suggests that it requires the person to have some interest in the land, for example, under a licence, lease or tenancy arrangement. This interpretation is supported by the case of Southern Water v Nature Conservancy Council, a brief outline of which is attached as Appendix 3.

9.2.2 **Emergency**

There is no definition in the Regulations nor in the majority of other legislation where the word appears (eg Section 89 of the Water Resources Act 1991).

Generally an emergency is taken to mean a sudden or unexpected event, one which could not be foreseen or guarded against and which would involve some threat to persons or property.

In a case involving Road Traffic legislation, the Court held that whilst an element of suddenness was not essential it was necessary to show that the circumstances giving rise to the incident could not have been reasonably foreseen.

Attempts to define "emergency" for the purpose of Water plc discharge consents proved unsuccessful, resulting in the view that it was better not to attempt a precise definition but to consider each occurrence on its facts.

9.2.3 Landward extent of "marine"

Regulation 2 defines "marine area" as "any land covered (continually or intermittently) by tidal waters or any part of the sea in or adjacent to Great Britain up to the seaward limit of territorial waters".

Therefore a "marine area" would extend landward to the freshwater limit. The freshwater limit being the actual rather than that shown on the freshwater limit maps under the Water Resources Act 1991. The definition is therefore different to the definitions of "relevant territorial waters", "coastal waters" and "inland freshwater" contained in the Water Resources Act 1991.

Note: There is a possible complication here because the NRA definitions of freshwater limits are determined by chloride concentrations and marked on maps lodged in 1989 under the 1989 Water Act. Consequently, the tidal limit in strict terms (ie where the water ceases to show diurnal height fluctuations) could be many miles upstream from the freshwater limit as defined by the Act.

9.2.4 Permitted development

Permitted developments are those allowed under Schedule 2 of the Town & Country Planning General Development Order 1988. The most relevant to the NRA being Part 15 of a copy of which is attached as Appendix 4.

9.2.5 Consents

The word "consent" is used in two main contexts: firstly, when referring to consent granted under the Regulations themselves; and secondly, when referring generally to "consents, permissions or other authorisations" given by a "competent Authority" (Regulation 50).

"Competent Authority" is defined by Regulation 6 and would include the NRA. When used in the latter context, consent will cover all the NRA's consents ie abstraction licences, discharge consents, land drainage consents etc.

10. SPECIFIC ASPECTS OF THE REGULATIONS WHICH HAVE POTENTIAL IMPLICATIONS FOR THE NRA

10.1 Regulation 2(1) Interpretation and application FUNCTION INTEREST The key issue is whether or not the NRA is classified as an "occupier" when carrying out operational work. Clear guidance is that the NRA is FD not an occupier in this context (see Section 9.2.1). 10.2 Regulation 3(3) Implementation of the Directive This effectively underlines the NRA's Section 16 conservation duty in WO. marine areas, particularly with regard to discharge consents and also FD consideration of marine aggregate dredging for beach recharge material. In some instances this may mean that due to cost of transporting material, environmentally-friendly schemes (eg beach recharge) will not be economically feasible. This potential conflict is important to bear in mind. 10.3 Regulation 5 Relevant authorities in relation to marine areas and European marine sites This confirms that the NRA is a relevant Authority for marine areas in All relation to its functions. Particular reference is made to navigation authorities and sea fisheries committees. The NRA has responded F positively to a MAFF consultation document requesting comments on proposals to give Sea Fisheries Committees and the NRA a power to make fisheries byelaws for environmental purposes. Indeed, the NRA will explore possibilities of extending this power to inland waters. 10.4 Regulation 6(1) Competent authorities generally The NRA is a competent authority as defined by 6(1). All 10.5 Regulation 7(4) Selection of sites... The timetable and consultation details are of crucial importance in All terms of catchment management plan priorities, shoreline management plans, and all regulatory and operational activities of the NRA which influence the selected sites. 10.6 Regulation 8(1) Designation of special areas of conservation

immediately to any site upon designation. The priority order for designation will be all important in planning resource requirements.

The timetable is critical with regard to Regulations applying

All

10.7 Regulation 13(1) Notice to landowners, relevant authorities etc

It is intended that consultation on sites proposed for selection will take place (see Section 5.7). However, there is considerable uncertainty as to the precise amount of forewarning. In any event the NRA could be notified as a landowner, or shortly afterwards as a "relevant authority" under 13(1)(c), once a site had been designated and entered on the Register of European Sites.

All

10.8 Regulation 16 Management agreements

This allows for English Nature/CCW to impose a management agreement. Where the NRA has influence on the site (eg water level control) liaison will be crucial. Memorandum of understanding (MOU) required.

FD

10.9 Regulation 18 Notification of potentially damaging operations

Potentially damaging operations may include those over which the NRA has direct or indirect control. Liaison is crucial and any MOU must cover this aspect.

All

10.10 Regulation 19 Restriction on carrying out operations specified in notifications

Since the NRA is not an "occupier", it is incumbent upon the owner to notify English Nature/CCW of any intention to carry out any operation specified in a notification. This may include changing water levels, byelaws etc, for which the NRA is the competent authority. Again, any MOU would have to cover this aspect.

FD

Regulation 19(4) refers to "emergency operation". NRA interpretation of this clause is that it allows for remedial action to take place in response to a sudden or unforeseen event and this may include operations notified as potentially damaging so long as English Nature/CCW are informed as soon as practically possible after commencement of the operation. Again, another issue for the MOU.

FD

10.11 Regulation 20(1) Supplementary provisions as to consents

English Nature/CCW will have the power to assess the implications of any application for a consent (this to include discharge, abstraction, fisheries, land drainage consents but also drought orders, operating agreements etc) which in its opinion may adversely affect the conservation status of the site. This is a critical issue for any MOU since an assessment of impact requires technical expertise and robust criteria against which the application is to be evaluated.

All

10.12 Regulation 21 Provision as to existing notices and consents

This allows English Nature/CCW to review existing consents with regard to the applicability of their effort on the conservation status of the site. An equally important issue as 10.11 above.

All

F,

R,

FD

10.13 Regulation 24(5) Supplementary provisions as to consents

These supplementary provisions relate only to consents required in relation to areas where a special nature conservation order has been made in respect of any land within a European site, specifying potentially damaging operations. The work may only be carried out with written consent from English Nature/CCW and in accordance with the terms of the management agreement.

The definition of "overriding public interest" is crucial. The NRA cannot assume that flood and sea defence will be defined as such. Guidance from MAFF is essential so that guidance is unambiguous, even if it means drawing up ground rules for different types of site. The difference between priority and non-priority sites and definitions of "public health and safety" for the former need to be clarified in any guidance. If it includes essential flood and coastal defence works, "call-in" by the Secretary of State will be inevitable.

10.14 Regulation 26(i) Restoration where order contravened

Presumably any damage done as a result of an illegal operation will need to be put right and paid for by the person(s) responsible for the action.

10.15 Regulation 28 Power to make byelaws

In making byelaws to protect a site, English Nature/CCW could restrict activities such as boating and angling. Furthermore, under Regulation 28(3)(b) "...prohibit or restrict the killing... or disturbance of living creatures" could prevent flood defence activities such as weed control and controlling burrowing rabbits in floodbanks. A further interpretation of damage to vegetation could encompass eutrophication effects of nutrient input to rivers. This is another issue for an MOU.

Regulation 28(4) potentially extends the restriction aspect of byelaws to areas surrounding or adjoining the site. Liaison with the NRA on this is vital before byelaws are made by English Nature/CCW.

10.16 Regulation 29 Byelaws: limitation on effect

This relates to National Parks and limits restrictions imposed by byelaws regarding public rights of way, statutory undertakers and internal drainage boards. Clarification of this regulation with regard to the NRA may be needed.

R, FD

10.17 Regulation 34 Management scheme for European marine sites

The NRA will need to be fully aware of proposed management schemes in relation to all its responsibilities and activities in the marine environment, particularly in relation to flood and coastal defence. WQ, FD

10.18 Regulation 35 Direction to establish or amend management scheme

The relevant Minister is able to direct the relevant authorities including the NRA in its capacity as a Sea Fisheries Committee, to establish a management scheme for a European marine site. Detailed guidance will be required if this direction is given, and resource implications in drawing up a scheme may be considerable.

F

10.19 Regulation 414) Prohibition of certain methods of taking or killing wild animals

This confirms that taking fish by poison or explosives is illegal!

F

10.20 Regulation 44(2)(g) Grant of licences for certain purposes

In respect of the Minister giving approval for licences to take animals or birds in order to prevent serious damage to... fisheries, the Regulation appears to clarify more stringently the criteria for consenting. This is particularly pertinent to fish-eating birds in SPAs and SACs, an issue upon which the NRA may be asked for advice.

F

All

10.21 <u>Regulation 48 Assessment of implications for European site</u>

Regulation 48(1) requires that the competent authority (eg the NRA) considers the implications of any application for consent or operation in the light of the conservation objectives of the site, while 48(3) requires consultation with English Nature/CCW. This reinforces the current Section 16 and 17 duties under the Water Resources Act 1991. The regulation is a powerful mechanism for ensuring that all competent authorities are aware of the conservation objectives of the site and are charged with not undertaking or not consenting any operation that will adversely affect the conservation interest of the site.

Regulation 48(2) allows for the competent authority to ask the applicant for information to make an assessment of the impact of the consent. This confirms current NRA powers under the Water Resources Act 1991 to request information from applicants.

All

FD

WQ,

WR

10.22 Regulation 49 Considerations of overriding public interest

Definitions of the various categories representing overriding public interest are vague, perhaps intentionally so. It is clear that priority SACs cannot be damaged for reasons of a social or economic nature. However, the issue of essential flood and sea defence works needs to be clarified in this context. MAFF will need to provide clear guidance.

10.23 Regulation 50 Review of existing decisions and consents

The requirement to review and "affirm, modify or revoke" all existing decisions and consents for designated SPAs and SACs is of major significance, since the Regulations will apply immediately to all existing SPAs and those SPAs and SACs as soon as they are designated in future. This may be a key issue regarding resource requirements. Moreover, for water resources it raises the issue of compensation and replacing the source if revocation of abstraction licences is identified.

The requirement to make any review or amendments to consents "as wQ, soon as reasonably practicable" will presumably allow the NRA to make variations within its statutory time limits. The alternative would be for the Secretary of State to make directions for variation with regard, for example, discharge consents.

10.24 <u>Regulation 52 Coordination where more than one competent authority is involved</u>

This allows the Secretary of State to provide guidance regarding All Regulations 48-51 viz a viz the conclusions of more than one competent authority in assessing the impact of a proposal on a European site. This guidance would presumably need one or more memorandums of understanding between relevant competent authorities.

10.25 Regulation 55 Planning permission: duty to review

This clarifies that Regulations 50 and 51 (requirement to review certain decisions and consents) do apply to any planning permission and that a review of permission may take place if construction is not yet complete.

10.26 Regulation 60 General development orders

Many operations carried out by the NRA are classified as permitted development (Appendix 4). If this is the case, then all such drainage works in SPAs and SACs will need planning permission as well as MAFF approval. If this is a correct interpretation, then there will be major implications and potentially all general development orders will need to be checked to verify whether operations are permitted development. This is a crucial issue which may need independent legal advice, since consent will only be provided after the local planning authority is satisfied that the operation will not affect the integrity of the site.

10.27 Regulation 61 General development orders: opinion of appropriate nature conservation body

This provides powers to English Nature/CCW to be statutory consultees where a general development order applies, and to request further information about the impacts of the development.

FD

FD

10.28 Regulation 83 Authorisation under Part I of the Environmental Protection Act 1990, and

Regulation 84 Licences under Part II of the Environmental **Protection Act 1990**

The Regulations apply to both the granting and of authorisations under the IPC regime and also the Waste Management Licensing regime. Consideration of the effects on a European site would apply to the NRA consultee role in both. The NRA sometimes has to apply for Food & Environmental Protection Act licences for flood defence works and the potential impact of these regulations should be borne in mind.

WQ, FD

10.29 Regulation 85 Discharge consents under water pollution legislation

This indicates that the requirements to consider impacts on European sites (Regulations 48 and 49) and the need to review existing decisions and consents (Regulations 50 and 51) extends to discharge consents issued by the NRA. The potential resource implications could be considerable.

WQ

10.30 Regulation 105 Powers of drainage authorities

This is potentially a very important Regulation in terms of flood FD defence and water level management in SPAs and SACs. It implies that the drainage authority (eg NRA) can carry out any operation with the consent of English Nature/CCW even if this is at variance with its "normal" flood defence remit. Clarification and guidance is needed from MAFF not least the links with water level management plans and Grant-in-Aid eligibility for such works.

10.31 Regulation 106 Offences by bodies corporate & c

This allows for responsible officers of bodies corporate to be liable for punishment for acts of neglect!

11. <u>CONCLUSIONS</u>

- 11.1 The Conservation (Natural Habitats) Regulations 1994 represent the most significant nature conservation legislation since the Wildlife & Countryside Act 1981.
- 11.2 Internal guidance for NRA staff will need to be produced and this guidance should reflect unambiguously the Authority's commitments and obligations.
- Unequivocal guidance from DoE, MAFF and Welsh Office is required regarding interpretation of several of the Regulations, notably the review of existing decisions and consents and a number of important issues which affect flood and sea defence works.
- The precise role of English Nature/CCW needs to be spelt out in simple terms so that procedures and liaison links can be itemised in one or more memorandums of understanding between these agencies and the NRA.
- 11.5 Specific resource and other implications cannot be fully determined until site details are known, but the potential for increased resource commitments is most acute for the water quality, flood defence, and water resources functions.

APPENDIX 1

1. BACKGROUND TO THE DIRECTIVE

1.1 What is the Habitats Directive?

A Directive is a piece of European Union legislation, negotiated and agreed by the UK Government. It specifies objectives to be achieved, but it is left to the Member States of the Union to introduce the legal and administrative measures necessary to implement it. The Directive required Member States to introduce the necessary measures by 5 June 1994.

The aim of 'Council Directive 92/43/EEC on the conservation of natural habitats and of wild fauna and flora', known as the "Habitats Directive", is to contribute towards ensuring biodiversity through the conservation of natural habitats and of wild fauna and flora in the European Territory of the Member States. Member States are required to ensure "favourable conservation status" for specified plants and animals and to prevent deterioration of their natural habitats.

The Directive envisages measures for the designation, protection and management of a series of sites of European importance (Natura 2000 sites), measures to protect certain species and wider countryside measures.

1.2 What are the Regulations?

On 4 July 1994, the UK Government laid before Parliament The Conservation (Natural Habitats & c) 1994 Regulations. The Regulations embody the key provisions of the Habitats Directive in UK law as part of the action to implement the Directive. The Regulations alone will not fully deliver the requirements of the Directive; they need to be supplemented by positive management of sites and the wider countryside.

The Regulations also apply to sites designated as Special Protection Areas (SPAs) under the earlier 1979 Directive on the Conservation of Wild Birds, giving their protection full statutory backing in UK Law.

1.3 What are the benefits of the Regulations?

The Directive requires the assessment of the impacts of plans or projects on protected areas. There is a general duty to avoid any significant deterioration of habitats and the disturbance of species of European importance. Any plan or project which is likely to have a significant effect on the site may only be permitted if the 'competent national authority' - such as a planning authority in England or the Secretary of State (if it is called in), has ascertained after consulting English Nature/CCW that the project will not affect the integrity of the site.

Developments which would have a significant adverse effect may be permitted if there are over-riding reasons of public interest, provided that there is no alternative and that 'compensatory measures' are taken. For most Special Areas of Conservation (SACs) (and all SPAs), reasons of public interest explicitly include over-riding social or economic considerations. For a few SACs with priority habitats or species, such as active raised bogs, over-riding public interest is limited to issues of public health and safety.

1.4 What habitats and species are covered?

Those listed in the Annexes I and II to the Directive.

A few habitats and one species in England is afforded 'priority' status which requires the strongest protection from development. SPAs are designated for rare birds listed in Annex I to the Birds Directive, and migratory birds.

1.5 What designations are involved?

- 1. By 5 June 1995, the Government has to send to Brussels a 'National List' of sites. This listing is not a designation. EN is giving advice to the Government, through JNCC, on the list of candidate sites. The draft list is confidential, at this stage.
- 2. By 5 June 1998, the Government has to agree with the European Commission a list of 'Sites of Community Importance' (SCI), drawn from the National List. Once a site is agreed as an SCI, the Directive requires it to be protected from damaging operations. By 5 June 2004 at the latest, each SCI must be designated by the Government as a Special Area of Conservation ('SAC'). Once a site is an SAC, the Directive requires the necessary site management to be put in place. It is expected that in the UK, SAC designation will be achieved either at the same time or shortly after the European Union and the UK Government have agreed that a site is on the list of "Sites of Community Importance" (i.e. June 1998).
- 3. The Regulations also apply to sites designated as Special Protection Areas under the 1979 Directive on the Conservation of Wild Birds. 45 such sites have already been designated in England. The level of protection for SPAs is made much more explicit in the Regulations, but is actually about the same or could be slightly weaker than that which currently applies. Although there are new explicit assessment requirements, the Habitats Directive and the Regulations will permit SPAs to be damaged for overriding reasons of economic or social interest. At present, SPAs may only be allowed to deteriorate or suffer damage for reasons of public health and safety.

SPAs and SACs will together form a European Union series of nature conservation sites called 'Natura 2000'.

1.6 How are SACs being selected?

Terrestrial SACs are being selected by applying the criteria in the Directive and identifying the best sites which host the relevant habitats and species in Great Britain. Specialists in the three nature conservation agencies are cooperating, through the JNCC, to draw up a GB list for recommendation to Government. All sites will be SSSIs.

1.7 What about consultation with owners and occupiers?

Both EN and the Department of the Environment are committed to consultation with owners and occupiers over the proposed site designations. It is likely that EN will act as agents for the Department in discussions with owners and occupiers, and will provide advice but, as with SPAs, all decisions on designation will rest with the Department.

1.8 Details of effects of new Regulations

i) <u>'Competent Authorities'</u>

The Regulations impose a duty on all 'Competent Authorities' to apply the tests contained in the Directive - assessments of significant effect, effect on site integrity, absence of alternatives and compensatory measures - before approving any plan or project which may affect a European site. 'Competent Authorities' include Ministers, Government Departments, 'public or statutory undertakers', public bodies or anyone holding a public office. This is a very significant new measure requiring the protection of European Sites to be fully taken into account in the decisions of all public bodies. There are also duties on competent authorities to review decisions affecting European Sites.

ii) Register

Designated SACs, SCIs and SPAs will be made land charges. In addition, the Government will establish a Register of European Sites, on which SAC, SCI and SPA details will be recorded. Owners and occupiers will be formally told once their land is placed on this Register. This duty rests not with the Department of the Environment, but with EN. Designations Team will be reviewing with the Department how we can minimise the disruption likely to be caused by informing the owners and occupiers of the 45 existing SPAs. This statutory procedure is in addition to statutory SSSI notification (which will already have taken place).

iii) Species

The Directive also includes measures for the protection of species. The Regulations have made a few changes to the existing provisions of the Wildlife and Countryside Act. The prohibition against 'intentional' killing or disturbance is replaced by a prohibition against 'deliberate' killing or disturbance. Protection for breeding sites or resting places has been strengthened. Any damage to such sites, not merely intentional damage, will now be illegal. The defence of 'incidental result of a lawful operation' remains, however. The incidental capture and killing of other cetaceans in nets has not been addressed by the regulations.

1.9 Other measures necessary to implement the Directive

In summary, positive management; wider countryside measures; appropriate and accurate environmental assessments; and of course, favourable decisions by 'competent authorities'.

APPENDIX 2

THE CONSERVATION (NATURAL HABITATS & C) REGULATIONS

QUESTIONS AND ANSWERS: PLANNING

- Q1. What do the regulations mean for planning applications in SAC and SPA?
- A1. There must be a very careful assessment of any development proposal. The planning authority must make an 'appropriate' assessment of any proposal which is likely to have a significant effect on a 'European' site (ie SAC or SPA) and consider the implications for the site in view of that site's conservation objective. In doing so they must consult with English Nature and have regard to any regard to any representations made as a result.

If the proposal is likely to have a significant effect on the site then the LPA can agree to the proposal only if it will not affect the integrity of the site, or if there are imperative reasons of over-riding public interest. They may, if appropriate, take the opinion of the general public in assessing effects on a site's integrity. [It would be expected that "call-in" (Secretary of State) if the over-riding public interest argument was to be involved.]

- Q2. What is a 'significant effect'?
- A2. These words are not defined in the regulations, but the spirit of the Directive is that activities which will prejudice the favourable conservation status of the site or lead to deterioration in its support of listed habitats or species must be avoided. These effects can be from the proposal on it's own or in combination with others.
- Q3. What is the integrity of a site?
- A3. The forthcoming PPG on nature conservation will contain detailed guidance on procedures stemming from the new regulations. It defines the integrity of a site as "the coherence of its ecological structure and function across its whole area, that enables it to sustain the habitat, complex of habitats and/or the levels of population of the species for which it was designated'.
- Q4. What does 'over-riding public interest' mean?
- A4. Where the site concerned hosts a priority natural habitat type or a priority species, 'reasons of over-riding public interest' mean reasons relating to human health, public safety or beneficial consequences of primary importance to the environment; or other reasons which in the opinion of the European Commission are imperative reasons of over-riding public interest.

The regulations provide the LPA to obtain, via the Secretary of State for the Environment, an opinion from the European Commission in such cases and, in any case, the LPA must inform the Secretary of State where they propose to permit a development in such circumstances.

If the site does not host a priority natural habitat or species 'over-riding public interests' may include reasons of a social or economic nature which would need to be sufficient to override the ecological importance of the designation.

Where a development is allowed to go ahead on this basis despite negative implications for the site, the Secretary of State must ensure that compensatory measures are taken to ensure the overall coherence of Natura 2000 (ie the network of SAC and SPA).

- Q5. Do the regulations have anything to say about existing planning permissions on European sites?
- A5. When the Regulations come into effect, the LPA will have a duty to review any decision which has been made prior to that date, where the development has not been completed or where the development has not been started within specified timescales. This regulation applies also to planning permissions deemed to have been given under various other enactments. The LPA will apply the same criteria noted above as to significant effects on a site and harm to the site's integrity.

In reviewing the decision the LPA may consider whether adverse effects could be overcome by a S106 planning obligation.

If the effects cannot be so overcome the LPA shall use existing powers in the Town and Country Planning Act 1990 to revoke or modify the planning permission or to require the discontinuance of a use of land.

- Q6. What about compensation where a planning permission is revoked or modified.
- A6. The Town and Country Planning legislation requires compensation to be paid by the LPA, but has provisions whereby a contribution may be made by the Secretary of State in certain circumstances. The Habitats & C Regulations do not in themselves alter this position.
- Q7. Is there any effect on planning permission given by a General Development Order ('permitted development rights')?
- A7. The Regulations say that a permitted development right shall not be used if it is likely to have a significant effect on a European site unless the developer receives written approval from the LPA.

The developer may ask English Nature for an opinion as to whether carrying out the pdr will have a significant effect on the site. If English Nature say it will not, then the pdr may be carried out.

The developer may also apply in writing to the LPA for their approval of a pdr. The LPA will make an assessment of the implications of the development for the site and may only approve the development if it will not adversely affect the site's integrity.

12. INTERNATIONAL AGREEMENTS AND CONVENTIONS

12.1 International Agreements and Conventions

The 'Ramsar' Convention, known more as formally as the Convention on Wetlands of International Importance, especially as Waterfowl Habitat, came into force in 1975. It is a world-wide convention but has had a positive impact on the conservation of wetlands in many European countries, 24 of which are contracting parties. One of the main commitments made by the contracting parties is to designate suitable wetlands within their territory for inclusion in a list of wetlands of international importance which is maintained by the Ramsar Bureau. They must also formulate and implement their planning procedures so as to promote the conservation of the wetlands inscribed in the list and, as far as possible, the wise use of wetlands in their territory.

The 'World Heritage' Convention, or the Convention concerning the protection of the World Cultural and Natural Heritage, entered into force in 1975. Over 80 countries are now contracting parties to the convention, the objective of which is the protection of natural and cultural areas of "outstanding universal value". These areas are selected by the World Heritage Committee and make up the World Heritage List or, for seriously threatened sites, the List of World Heritage in Danger. Each contracting party is obliged to take all possible measures to protect the sites included in the lists, and support for these efforts is available through the World Heritage Fund, to which all parties contribute. However, because the convention aims to protect only the exceptionally valuable areas, its broad value for nature conservation will always be limited.

Biosphere Reserves. First promoted by UNESCO in 1974 as a worldwide network of sites protected for the purpose of conservation and exchange of scientific information. All the 13 British Biosphere Reserves (designated in 1976 and 1977) are also NNRs.

The Bern Convention, or the Convention on the Conservation of European Wildlife and Natural Habitats, came into effect in June 1982. The Convention was developed by the Council of Europe and now includes 25 contracting parties including most Western European countries, the European Community, Bulgaria and two West African countries - Burkina Faso and Senegal. In addition to the principle aim of ensuring the conservation of flora, fauna and their habitats, the convention seeks to encourage cooperation between contracting parties and to direct particular attention to endangered and vulnerable species, including migratory species. The species requiring either "strict protection" or protection are listed in three annexes. There is a standing committee with responsibility for monitoring the application of the convention which meets regularly and organises studies and seminars, as well as adopting recommendations on particular species and individual habitats of conservation importance.

The Bonn Convention, or the Convention on the Conservation of Migratory Species of Wild Animals, entered into force in November 1983. The convention arose from one of the recommendations of the Action Plan adopted at the UN Conference on the Human Environment in Stockholm in 1972. One aim of the convention is to provide strict protection for a number of listed migratory species in danger of extinction in all or a large part of their range. There are firm conservation obligations on the contracting parties which are considered to fall into the range of the species concerned. The second main objective is to persuade the "range states" to conclude formal agreements for the conservation and management of a second group of migratory species with an unfavourable conservation status which need or would benefit from international agreement. This group of species is listed in a second appendix. However, such agreements have proved difficult to negotiate and progress has been slow.

12.2 The NRA and Biodiversity

1 CONTEXT: THE RIO CONVENTION ON BIOLOGICAL DIVERSITY

1.1 THE CONVENTION

- 1.1.1 The United Nations Convention on Biological Diversity, which the UK signed in 1992, requires, among other things, action to:
 - promote the protection of ecosystems, natural habitats and the maintenance of viable populations of species;
 - develop or maintain legislation for the protection of threatened species;
 - promote understanding of the issues involved in conserving biological diversity;
 - establish protected areas and develop guidelines for their selection and management;
 - promote relevant research;
 - monitor important components of biological diversity.

1.2 THE UK GOVERNMENT'S ACTION PLAN

1.2.1 Article 6A of the Convention requires each contracting party to develop national strategies for the conservation and sustainable use of biological diversity. The Government has responded to this challenge by publishing in 1994 *Biodiversity*, The UK Action Plan, which lays down the following broad objectives for conserving biological diversity within the UK:

"To conserve and where practicable to enhance:

- the overall populations and natural ranges of native species and the quality and range of wildlife habitats and ecosystems;
- internationally important and threatened species, habitats and ecosystems;
- species, habitats and natural and managed ecosystems that are characteristic of local areas;
- the biodiversity of natural and semi-natural habitats where this has diminished over recent past decades.

To increase public awareness of, and involvement in, conserving biodiversity.

To contribute to the conservation of biodiversity on a European and global scale."

- 1.2.2 The Government's targets for the next 20 years which will contribute to the achievement of these objectives, and which are particularly relevant to the conservation of dragonflies are:
 - preparation and implementation of action plans for threatened species, including those listed in annexes to international agreements to which the UK is a party;
 - updating and publicising guidelines on species translocation, reestablishments, introductions and re-stocking;
 - continuation of advice to farmers to help them to identify and adopt environmentally beneficial management practices, which will conserve and where practicable, enhance wildlife habitats on their land;
 - legal protection for threatened species;
 - designation and management of protected areas;
 - helping to ensure a sound scientific basis for conservation in Europe.
- 1.2.3 The NRA is represented on the Government's Biodiversity Steering Group, formed to take this Action Plan forward. Targets will be announced in late 1995.

13. ENVIRONMENTAL DESIGNATIONS

13.1 **Designations**

The following list summarises the range of designations which may be afforded to sites of particular environmental interest.

Type of Site	Appropriate Authority
World Heritage Site Biosphere Reserve	Statutory site designated by UNESCO/World Heritage Committee and recognised by the international community as possessing international value.
National Nature Reserve (NNR)	Statutory site declared by English Nature or the Countryside Council for Wales for their biological or earth science interest of national importance.
Special Area of Conservation under EC Habitats Directive (92/43/EEC)	See Section 11.3, page 11-23
Ramsar site or potential Ramsar site	Statutory site designated by the Department of the Environment/Welsh Office for their international importance for wetland communities.
Special Protection Area (SPA) under the EC Birds Directive (79/409/EEC) or potential SPA	Statutory site designated by the Department of the Environment/ Welsh Office for their international importance for birds.
Site of Special Scientific Interest (SSSI) or potential SSSI	Statutory site designated by English Nature or the Countryside Council for Wales for their biological interest of at least regional importance or their earth science interest of at least national importance.
Area of Outstanding Natural Beauty (AONB)	Statutory site designated by the Countryside Commission/Countryside Council for Wales.

Type of Site	Appropriate Authority
Environmentally Sensitive Area (ESA)	Statutory site designated by the Agriculture Departments in consultation with English Nature, the Countryside Council for Wales, Countryside Commission, English Heritage, CADW and the Department of the Environment.
National Park	Statutory site designated by the Countryside Commission/Countryside Council for Wales.
Heritage Coast	Non-statutory site delineated by the Countryside Commission/Countryside Council for Wales in consultation with Local Authorities and shown in development plans
Marine Nature Reserves	Statutory site designated by English Nature or the Countryside Council for Wales through the Secretary of State after extensive local consultations.
Scheduled Ancient Monument (SAM)	Statutory Sites designated by the Department of National Heritage or Secretary of State for Wales on advice from English Heritage and CADW.
	Scheduled Monument Consent is required for any work to a site which would have the effect of demolishing, damaging, removing, repairing, altering, adding to, flooding or covering it.

Type of Site	Appropriate Authority
Listed Buildings of historical or architectural interest	Statutory sites designated by the Department of National Heritage/Secretary of State for Wales on advice from English Heritage and CADW.
	The consent of the Local Authority is required for any works of demolition, alteration or extension affecting the character of the building. English Heritage are notified and advised on all applications affecting Grade I or II buildings. Appeals are heard by the Department of the Environment/Welsh Office.
Local Nature Reserve (LNR)	Statutory site declared by local authorities in consultation with English Nature or the Countryside Council for Wales.
Areas of landscape, scientific or historic value (eg Sites of Nature Conservation Interest (SNCI), Areas of Great Landscape Value (AGLV) etc)	Non-statutory site designated by local authorities and shown in development plans
Regionally Important Geological/Geomorphological Site (RIGS)	Non-statutory site owned or managed by a County Wildlife Trust, the Royal Society for the Protection of Birds (RSPB), the Wildfowl & Wetlands Trust (WWT), the Woodland Trust etc.
Regional, Country or National Forest Park	Designated by various bodies

Type of Site	Appropriate Authority
Protection of Wrecks: restricted and prohibited areas	Statutory sites designated by the Secretary of State on advice from ACHMWS - Advisory Committee on Historic Wrecks sites. Within the Restricted Area it is an offence to carry out diving or salvage operations and deposit anything which will obliterate or obstruct access to the site. The consent of the Department of Natural Heritage and the Archaeological Diving Unit is required to survey or excavate these sites. The Historic Wrecks position is marked on admiralty charts and the restricted areas are publicised in the Admiralty's Notices to Mariners.
Green Belts	Statutory. Designated by the Secretary of State on advice from Local Authorities
Conservation Areas	Statutory sites of special Architectural or Historic interest. Designated and administered by Local Authorities. The consent of the Local Authority is required for any work within these areas.
Trees affected by Tree Preservation Orders (TPO)	Statutory. Administered by Local Authority
Hedgerow Orders	Statutory. Similar to Tree Preservation Orders, administered by the Local Authority.
Community forests	Non-statutory. Urban fringe forests initiated by the Countryside Commission and Local Authorities. Usually have a local Project Officer.
Historic Landscapes	Designated by English Heritage or CADW. Non-statutory unless covered by another designation.
Battlefield Sites	Designated by English Heritage or CADW. Non-statutory unless covered by another designation.

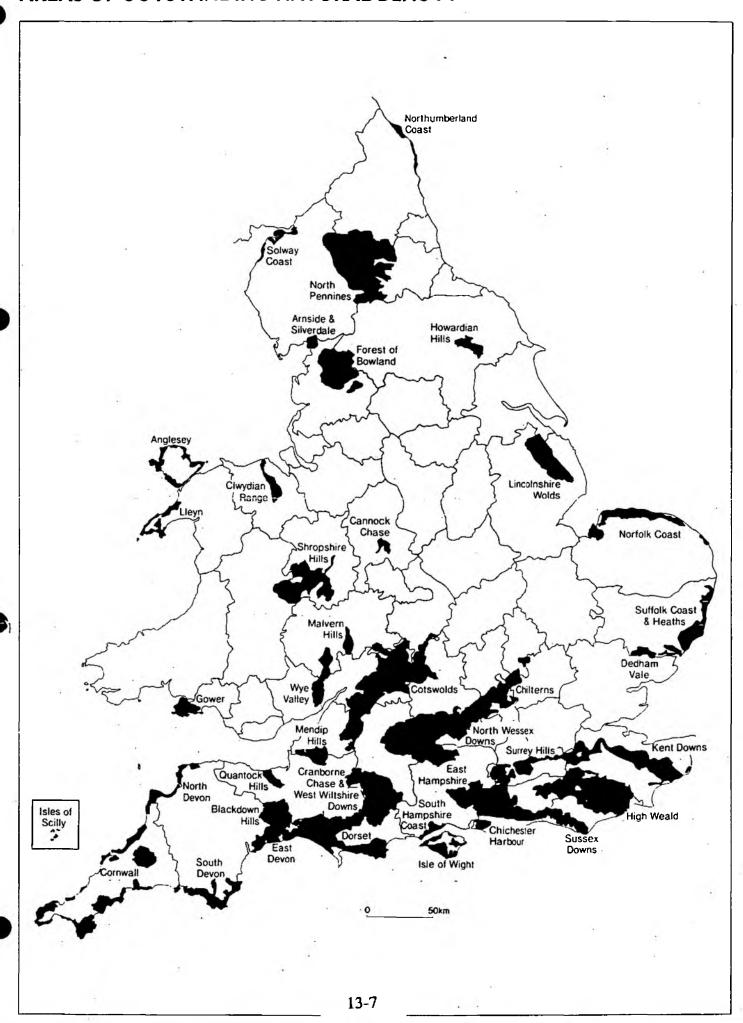
Type of Site	Appropriate Authority
Historic Parks and Gardens	Non-statutory sites designated by English Heritage and CADW. The register of these sites is at present available for England but in preparation in Wales.
National Trust Properties	Non-statutory unless covered by another designation. Many are grouped within Historic Landscapes.
Nature Reserve	Non-statutory site owned or managed by a County Wildlife Trust, the Royal Society for the Protection of Birds (RSPB), the Wildfowl and Wetlands Trust (WWT), the Woodland Trust etc.
Country Park	Statutory sites designated by the Countryside Commission/Countryside Council for Wales.
SINCs	Variously known as Sites of Importance for nature Conservation, SNCIs, Prime Sites, etc, in different counties, these are non-statutory nature conservation sites generally of county or regional importance, often regarded as the next level down from SSSIs (though some may be of equal value to SSSIs). Registers of SINCs are usually held either by County Councils or County Wildlife Trusts.

Others:

Footpath or other public access route or right of way. Area of amenity, recreational or tourist value.

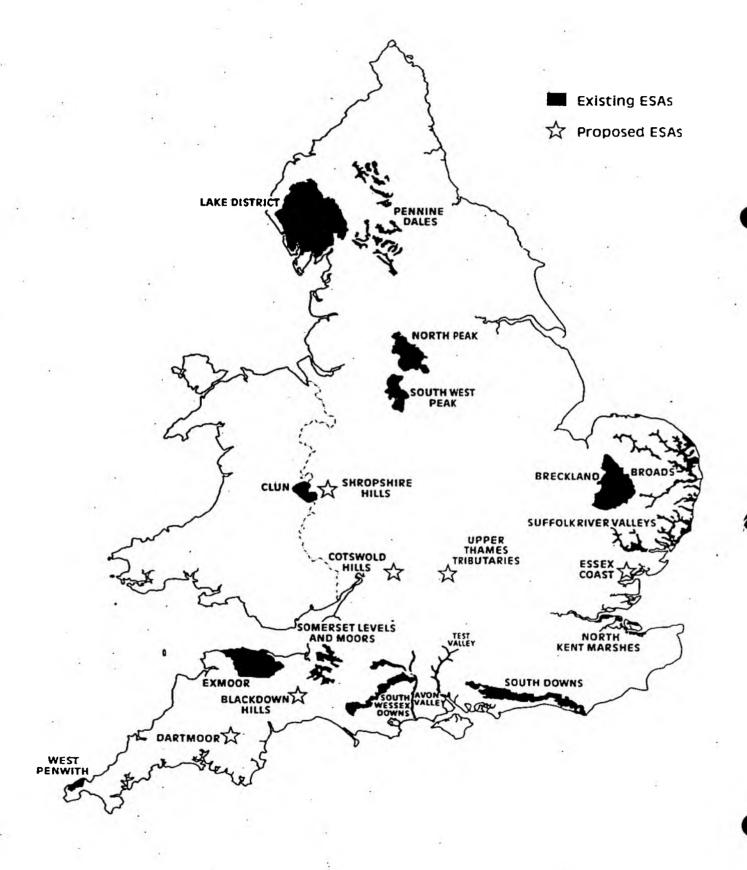
It is important to note that because a site has not been scheduled or listed, this does not mean it is unimportant, merely that there are large numbers of sites awaiting designation. For this reason, in the case of archaeology, Sites and Monuments Records and National Monuments Records should be checked.

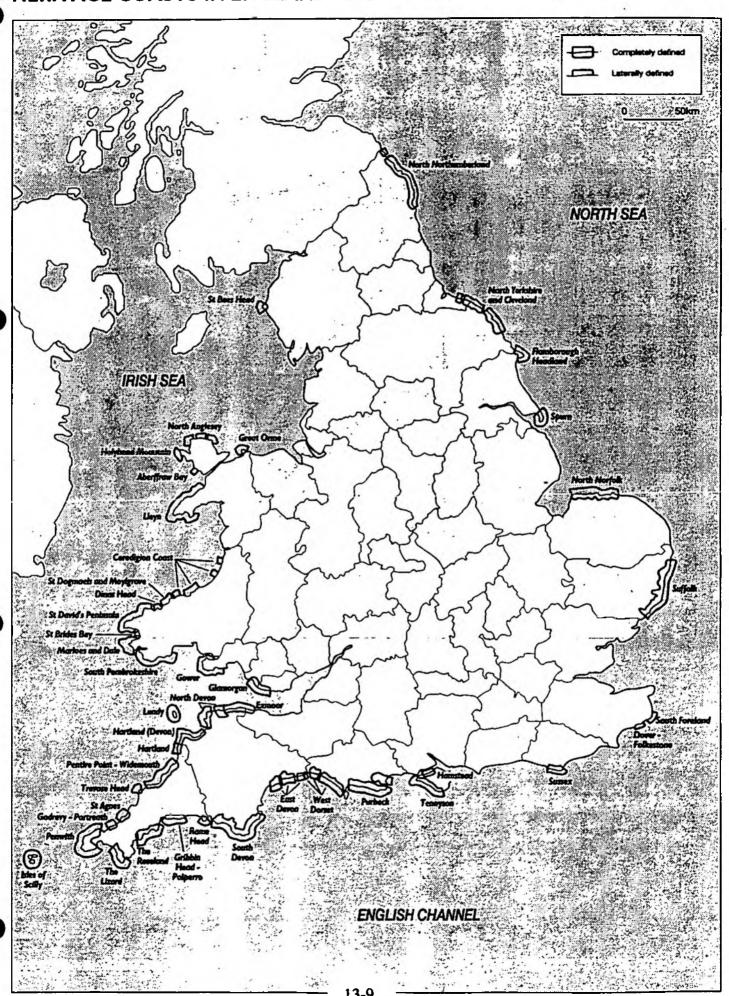
AREAS OF OUTSTANDING NATURAL BEAUTY



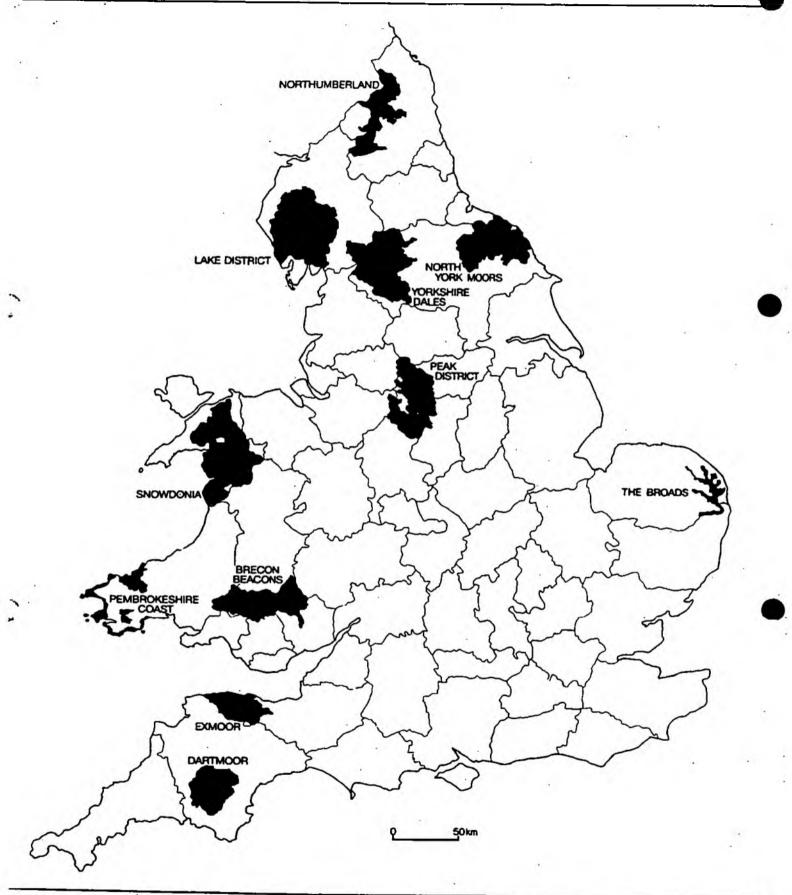


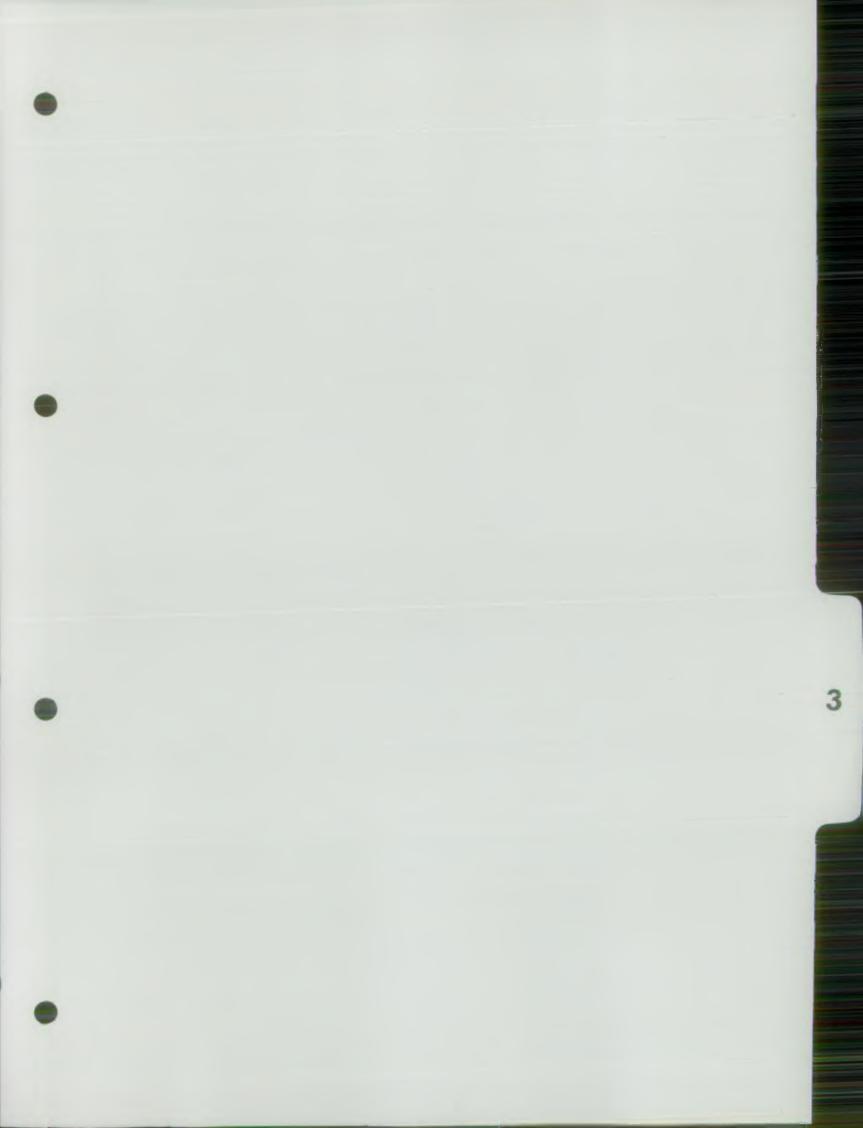
ENVIRONMENTALLY SENSITIVE AREAS IN ENGLAND





APPENDIX IV: NATIONAL PARKS IN ENGLAND AND WALES







PART 3: GUIDANCE DOCUMENTS AND REFERENCES

14. GOVERNMENT GUIDANCE DOCUMENTS

14.1 DOE PLANNING POLICY GUIDANCE NOTES (PPGs)

PPGs are aimed primarily at planning authorities, although they contain much relevant information on legislation and policies.

PPG 7. The countryside and the rural economy.

PPG 12. Development Plans and Regional Planning Guidance.

PPG 16. Archaeology and Planning. (separate WO version for Wales)

PPG 17. Sport and recreation. (includes guidance on the interaction of nature conservation with sport and recreational issues)

PPG 20. Coastal Planning.

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Annual Report 1993/94
NRA Corporate Strategy
NRA Water Quality Strategy
NRA Water Resources Strategy
NRA Flood Defence Strategy
NRA Fisheries Strategy
NRA Recreation Strategy
NRA Conservation Strategy
NRA Navigation Strategy
NRA R & D Strategy
Encapsulated card - standard symbols for use in river corridor surveys
Guidance for the Control of Invasive Plants near Watercourses
A Guide to Identifying Freshwater Crayfish in Britain & Ireland
Guidance Notes for Local Planning Authorities on the methods of protecting the water environment through development plans
Groundwater Vulnerability Map Leaflet
Blue Green Algae Leaflet
R & D List of Outputs
NRA Customer Charter

NRA publications available free of charge (cont.)

Opportunities for Graduates

Water: Nature's Precious Resource - Summary document

Water Quality Objectives - Procedures used by the NRA for the purpose of the Surface Waters

List of chargeable NRA publications available from HMSO Books

Safeguard the Environment - A guide for developers

National Rod Fishing Licences Leaflet (1994/95)

River Canoeists and the NRA

Water Wisdom

Recreation Facility Design Manual (internal)

National Navigation Leaflet

Boat Safety Scheme - technical standards (in conjunction with BW)

Code of Conduct for Boaters (in conjunction with BW)

Code of Practice

NRA PUBLICATIONS AVAILABLE FROM HMSO	
PUBLICATION	PRICE
Toxic Blue Green Algae: The report of the NRA (WQS 2)	£15.00
Bathing Water Quality in England and Wales 1990 (WQS 3)	£10.00
The Quality of Rivers, Canals and Estuaries in England & Wales (WQS 4)	£5.00
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Implementation of the EC Shellfish Waters Directive (WQS 16)	£7.95
Discharge Consents and Compliance (WQS 17)	£7.95
Bathing Water Quality in England and Wales - 1993 (WQS 18)	£7.95
The Quality of Rivers and Canals in England and Wales - 1990 to 1992 (WQS 19)	£11.95
Implementation of the EC Freshwater Fish Directive (WQS 20) - (Available from November)	£9.95
Water Pollution Incidents in England and Wales - 1993 (WQS 21)	£5.50
Fisheries Technical Report 1 - Sea Trout in England and Wales	£6.00
Fisheries Technical Report 2 - Sea Trout Catch Statistics	£6.00
Fisheries Technical Report 3 - Sea Trout Literature Review	£6.00
Fisheries Technical Report 4 - Sea Trout Gene Banks	£6.00
Fisheries Statistics 1990	£6.00
Fisheries Statistics 1992	£8.95
River Corridor Surveys - Conservation technical handbook 1.	£10.00
River Landscape Assessment - Conservation technical handbook 2	£6.00
Otters and River Habitat Management - Conservation technical handbook 3	£5.00
Groundwater Protection Policy Document (including vulnerability map)	£15.00
Groundwater Vulnerability Map - Sheet 13 - Humber Estuary	£9.95
Groundwater Vulnerability Map - Sheet 16 - West Cheshire	£9.95

NRA PUBLICATIONS AVAILABLE FROM HMSO		
PUBLICATION	PRICE	
Groundwater Vulnerability Map - Sheet 39 - West London	£9.95	
Groundwater Vulnerability Map - Sheet 47 - East Kent	£9.95	
Low Flows and Water Resources (Facts on the top 40 low flow rivers in England & Wales)	£5.00	
Water Nature's Precious Resource (March 1994)	£22.50	
R&D Annual Review - 1991	£12.00	
R&D Annual Review - 1992	£17.00	
R&D Annual Review - 1993	£19.95	
Diversion and Entrapment of Fish at Water Intakes and Outfalls - R&D Report 1	£17.00	
Airborne Remote Sensing of Coastal Waters - R&D Report 4	£40.00	
Development of Environmental Economics for the NRA - R&D Report 6	£15.00	
The Disposal of Sheep Dip Waste Effects on Water Quality - R&D Report 11	£15.00	
The Implications of Climate Change for the National Rivers Authority - R&D Report 12	£15.00	

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ANGLIAN

Conservation in Anglian Region Rivers Environmental Database System East Anglian Salt Marshes

The Humbar Environment
Protecting and Improving the Water
Environment
Sea Defence Survey
Battling the tide
Water in the Thetford Area

Fisheries Byelaws
Guide to Fishing Clubs - Great Ouse,
Cam and Fenland Waters
Guide to Freshwater Fishing in Norfolk
and Suffolk
Guide to Fishing Clubs - Northern Area
Water in Broadland
Water in Anglia

Waterways - A code of conduct River Stour navigation

NRA - Navigation in the Anglian Region Navigation Notes - Advice to boat owners

Navigation - The Anglian Experience River Stour Navigation. A brief history 1705 to the present day.

Map - Navigation in the Anglian Region

Catchment Management Plans:

Cam 1993
Louth Coastal 1993
Gipping/Stour 1994
Ely Ouse 1994
Lower Nene 1994
Upper Nene 1994
Bedford Ouse 1994
Yare 1995

Blackwater (inc. Colne/Chelmer) 1995 Grimsby 1995

N W Norfolk 1995 Lower Witham 1995

Estuary Management Plan: Humber 1995

NORTH WEST

Conservation and Rivers

Bassenthwaite Lake - Home Sweet Home

Don't Rubbish Your Rivers Hazard Warning Dirty Story for Farmers

River Mersey Fact File River Lune Fact File River Eden Fact File River Ribble Fact File River Alt Fact File Spending a Penny on Windermere Could Cost You a Fortune!

Fishing Guide to NRA North West Protecting & Improving Fisheries in the North West of England

Catchment Management Plans:

Douglas 1994 Erwell 1995

Derwent & Cumbrian Coast 1995

Ribble 1995

NORTHUMBRIA & YORKSHIRE

Conservation

Water Weed Control - take care to protect the aquatic environment FWAG/NRA River Corridor Project

Flyer

Pond Booklet

Ure/Swale Conservation Documents

Floodbanks in Flower

Farm Pollution Kills River Life

River Wharfe

River Aire

River Rother

River Don

River Calder

River Dearne

River Derwent

Angling Guide - Northumbria only

Kielder Salmon Hatchery

Buyer Beware Poached Salmon

Keld Head hatchery

Angling Clubs in Yorkshire

River Angling in Yorkshire

Stillwater Angling in Yorkshire

NRA Yorkshire's Catch - FRCN

Magazine

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Canoeists' Access hotline card

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Aire 1993

Derwent 1994

Calder 1994

Tees 1994

Tyne/Ouseburn 1995

Couget 1995

Wear 1995

Don/Rother 1995

Hull & Coast 1995

Ouse/Ure/Swale 1995

Blyth Area Coast 1995

Nidd/Wharfe 1995

Wansbeck 1995

Aln 1995

Estuary Management Plan:

Humber 1995

SEVERN-TRENT

Provision and Maintenance of Nest and Roosting Sites on River Bridges
Coed Cymru and Riverside Trees
Operations and Protected Species
The Water Environment - Our Cultural
Heritage
Our Cultural Heritage (in conjunction with English Heritage)
Dredging and Archaeology
River Severn Otters Project - bringing otters back to our rivers
Water Plants
Conservation Designations

The River Severn The Trent Aegir The Severn Bore

Navigation in the Severn-Trent Region NRA Recreation Sites

Fish and Fisheries Biology
Monitoring and Control of Fish Stocks
Construction and Desilting of Stillwaters
Environment of Fish
Fisheries Habitat Improvement
Management of Specialist Stillwater
Coarse Fisheries
Management of Stillwater Trout Fisheries
Trout Farming
Predator and Pest Control in Fisheries
Useful Information for Angling Clubs
Fishing Guide 1994/95
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Stour 1993 Blythe, Cole 1994 Avon 1994 Severn - upper reaches 1995 Dove 1995 Erewash 1995 Severn - lower reaches 1995

SOUTHERN

Pond Pack

A Guide to Bank Restoration and River

Narrowing

Conservation Guidelines for the

Supervision of Flood Defence Operators

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Ponds and Conservation

Otters

Spotting the Otter

Action for Thames-side Ponds

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The River Medina Study Pack

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River Test

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River Itchen

River Meon

River Arun

River Adur

River Ouse

Eastern Rother

Cuckmere River

River Medway

Kentish Stour

Guide to the Medway Navigation

The Medway Navigation

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Harbour of Rye

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Cuckmere 1995

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Darent 1995

SOUTH WESTERN

Rivers Information - Conservation **Pollarding** Pond Pack River Corridor Surveys Wildlife Along Rivers Somerset Levels and Moors Water Level Management and Nature Conservation Somerset Levels and Moors Water Level Management Strategy Conservation Legislation and the Law (internal guidance) Aquatic Plans and their identification Glossary of Conservation Designations and Organisations within Wessex Region Herbicides and their use in the Wessex Region of the NRA (internal guidance) The Establishment and Management of Species of Rich Grassland Contact List of Conservation **Organisations** General Advice on Timber Treatment for Wessex Region NRA Staff (internal

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Requirements for Breeding Waders Design of Wader Scrapes and Coastal **Pools**

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River Pack River Tone

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Torridge 1994 Hampshire Avon 1994 Taw 1995/6 Exe 1995/96 Abbey River/Clovelly Stream 1995/6 Tone 1995/96 Frome & Piddle 1995/96 Pool Harbour 1995/96

Estuary Management Plan: Torridge 1994/95

THAMES

Fact File 3/7 - Conservation Dredging and Archaeology Pinkhill Meadow Nature Reserve

River Blackwater

River Colne

River Cherwell

River Chess

River Kennet

River Lee

River Lodden

River Pang

River Mimram

River Mole

River Ray (Wilts)

River Roding

River Thame

River Wey

River Wye

South London's Urban Rivers

The Tidal Thames

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how do they work?

Navigation Levels of Service

Power Operation of Locks on the River

Thames

Enjoying the Waterside, Amenity &

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The Thames Barrier, The Eigth Wonder

of the World

Thames Path - National Trail - CC

Hurley Walks

Abingdon Riverside Walk

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15.13 General

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16. R & D

16.1 THE NRA'S RESEARCH & DEVELOPMENT PROGRAMME 1989-1994

insert to follow





PART 4: ADDRESSES

17. CONSERVATION ORGANISATIONS: ADDRESSES

17.1 Landscape, natural beauty and amenity

COUNTRYSIDE COMMISSION

Headquarters
John Dower House
Crescent Place
Cheltenham
Glos
0242 521381

Yorkshire & Humberside

1st Floor 8a Otley Road Headingley Leeds 0532 742935

Northern Region Warwick House

(4th Floor)
Grantham Road
Newcastle-upon-Tyne
NE2 10F

NE2 1QF 0912 328252

Midlands Region

Cumberland House Broad Street Birmingham B15 1TD 0216 326503

North West Region

2nd Floor 184 Deansgate Manchester M3 3WB 0912 328252

Eastern Region

Ortona House 110 Hills Road Cambridge CB2 1LQ 0223 354462

South West Region

Bridge House Sion Place Clifton Down Bristol BSS 4AS

South East Region

4th Floor
71 Kingsway
London
WC2B 6ST
071 831 3510
0272 739966

COUNTRYSIDE COUNCIL FOR WALES

Plas Penrhos
Ffordd Penrohos
Bangor
Gwynedd
LL57 2LQ
0248 370444

Headquarters

North Wales Region

(Clwyd, Gwynedd, Snowdonia National Park) Hafod Elfyn Ffordd Penrhos Bango

Gwynedd LL57 2LQ 0248 372333

Dyfed/Mid Wales Region (Dyfed, Powys, Pembrokeshire

Coast National Park)
Plas Gogerddan
Aberystwyth
Dyfed
SY23 3EE
0970 828551

South Wales Region (Gwent, Mid, South & West Glamorgan, Brecon Beacons National Park 43/44 The Parade Roath Cardiff CF2 3UH 0222 485111

COUNCIL FOR THE PROTECTION OF RURAL ENGLAND

Warwick House 25 Buckingham Palace Road London SW1W OPP Tel 071 235 9481

CAMPAIGN FOR THE PROTECTION OF RURAL WALES

Ty Gwyn 31 High Street Welshpool Powys SY21 7JP Tel 0938 552525

NATIONAL PARK AUTHORITIES

Brecon Beacons National Park 7 Glamorgan Street Brecon Powys LD3 7DP

The Broad Authority Thomas Harvey House 18 Colegate Norwich NR3 1BQ 0603 610734

0874 624437

Dartmoor National Park Parke Haytor Road Bovey Tracey Devon TQ13 9JQ 0626 832098

Exmoor National Park Exmoor House Dulverton Somerset TA22 9HL 0398 23665

Lake District National Park

Busher Walk Kendal Cumbria LA9 4RH 0539 724555

North York Moors

National Park
The Old Vicarage
Bondgate
Helmsley
York YO6 5BP
0439 70657

Northumberland National

Park
Eastburn
South Park
Hexham
Northumberland
NE46 1BS
0434 605555

Peak National Park

Aldern House Baslow Road Bakewell Derbyshire DE4 1AE 0629 814321

Pembrokeshire Coast

National Park
County Offices
Haverfordwest
Dyfed
SA61 1QZ
0437 764591

Snowdonia National Park

Penrhydeudraeth Gwynedd LL48 6LS 0766 770274

NATIONAL TRUST

Spitalgate Lane Cirencester Glos GL7 2DE

LANDSCAPE INSTITUTE

617 Barnard Mews CLAPHAM London SW11 1QU Tel 071 976 6433

MAFF - Marine Environmental Protection Division

Nobel House 17 Smith Square London SW1P 3RJ Tel 071 238 3000

MAFF - Flood Defence Division Eastbury House 30/34 Albert Embankment London SE1 7TL Tel 071 238 3000

WELSH OFFICE

Cathays Park Cardiff CF1 3NQ Tel 0222 823725

CROWN ESTATE COMMISSIONERS

Marine Estates
16 Carlton House Terrace
London SW1Y 5AH
Tel 071 210 3000

RURAL DEVELOPMENT COMMISSION

11 Cowley Street London SW1P 3EB Tel 071 276 6969

HERITAGE COAST FORUM

Manchester Polytechnic St Augustines Lower Chatham Manchester M15 6BY Tel 061 236 1067

BRITISH ASSOCIATION OF LANDSCAPE INDUSTRIES 9 Henry Street Keighley W Yorks BD21 3DR

17.2 NATURE CONSERVATION

ENGLISH NATURE

Headquarters
Northminster House
Peterborough
Cambridgeshire PE1 1UA
Tel 0733 340345

English Nature: Regional Offices

EAST REGION
(Beds, Cambs, Essex, Herts,
Leics, Lincs, Norfolk, Notts,
Northants, Suffolk)
Ham Lane
Orton Waterville
Peterborough
Cambridgeshire PE2 6UR
Tel 0733 391100

NORTH EAST REGION
(Cleveland, Durham, Humberside,
North Yorks, North York Moors
National Park, Yorkshire Dales
National Park, Northumberland,
Tyne and Wear)
Archbold House
Archbold Terrace
Newcastle upon Tyne NE2 1EG
Tel 0912 816316/7

NORTH WEST REGION (Cumbria, Greater Manchester, Lancs, Lake District National Park, Merseyside, South Yorks, West Yorks) Blackwell Bowness-on-Windermere Cumbria LA23 3JR Tel 0539 454286

SOUTHERN REGION
(Berks, Bucks, Hants, Isle of
Wight, Oxon, Wilts)
Foxhold House
Thornfold Road
Crookham Common
Newbury
Berks RG1 8EL
Tel 0635 268881

SOUTH EAST REGION
(East Sussex, Greater London, Kent, Surrey, West Sussex)
The Countryside Management Centre
Cold Harbour Farm
Wye
Ashford
Kent TN25 5DB
Tel 0233 812525

SOUTH WEST REGION
(Avon, Cornwall, Devon,
Dartmoor National Park, Dorset,
Isles of Scilly, Somerset)
Roughmoor
Bishop's Hull
Taunton
Somerset TAI 5AA
Tel 0823 283211

WEST MIDLANDS REGION
(Cheshire, Derbyshire, Glos,
Hereford & Worcs, Peak District
National Park, Shropshire, Staffs,
Warwickshire, West Midlands)
Attingham Park
Shrewsbury
Shropshire SY4 4TW
Tel 0743 77611

COUNTRYSIDE COUNCIL FOR WALES (see 17-1)

JOINT NATURE
CONSERVATION
COMMITTEE
Monkstone House
City Road
Peterborough
Cambridgeshire PE1 IJY
Tel 0733 62626

ROYAL SOCIETY FOR THE PROTECTION OF BIRDS

Headquarters The Lodge Sandy Beds SG19 2DL Tel 0767 680551

Royal Society for the Protection of Birds: Regional Offices

EAST ANGLIA 97 Yarmouth Road Thorpe St Andrew Norwich NR7 0HF Tel 0603 700880

EAST MIDLANDS
The Lawn
Union Road
Lincoln LN1 3BU
Tel 0522 535596

MIDLANDS
44 Friar Street
Droitwich Spa
Worcs WR9 8ED
Tel 0905 770581

NORTH OF ENGLAND
'E' Floor, Milburn House
Dean Street
Newcastle-upon-Tyne NEI 1LE
Tel 091 232 4148

NORTH-WEST ENGLAND Brookfoot House Brookfoot Mills Elland Road Brighouse West Yorks HD6 2RW Tel 0484 401112

SOUTH-EAST ENGLAND 8 Church Street Shoreham-by-Sea West Sussex BN43 5DQ Tel 0273 463642

SOUTH-WEST ENGLAND 10 Richmond Road Exeter Devon EX4 4JA Tel 0392 432691

THAMES AND CHILTERN
The Lodge
Sandy
Beds SG19 2DL
Tel 0767 680551

WALES Bryn Aderyn The Bank Newtown Powys SY16 2AB Tel 0686 626678

BRITISH TRUST FOR ORNITHOLOGY

The Nunnery
Thetford
Norfolk IP24 2PU
Tel 0842 750050

ROYAL SOCIETY FOR NATURE CONSERVATION The Wildlife Trust Partnership The Green Witham Park Waterside South Lincoln LN5 7JR Tel 0522 544400

County Wildlife Trusts

AVON Wildlife Trust The Old Police Station 32 Jacob's Wells Road Bristol BS8 1DR Tel 0272 268018/265490 BEDFORDSHIRE Wildlife Trust Priory Country Park Barkers Lane Bedford MK41 9SH Tel 0234 364213

BERKS, BUCKS & OXON Naturalists' Trust 3 Church Cowley Road Rose Hill Oxford OX4 3JR Tel 0865 775476

BIRMINGHAM & Black Country Urban Wildlife Trust Unit 213 Jubilee Trade Centre 130 Pershore Street Birmingham B5 6ND Tel 021 666 7474

BRECKNOCK Wildlife Trust Lion House 7 Lion Street Brecon Powys LD3 7AY Tel 0874 625708 CAMBRIDGESHIRE Wildlife
Trust
Enterprise House
Maris House
Trumpington
Cambridge CB2 2LE
Tel 0223 846085

CHESHIRE Wildlife Trust Grebe House Reaseheath Nantwich Cheshire CW5 6DA Tel 0270 610180

CLEVELAND Wildlife Trust Bellamy House Unit 2A Brighouse Business Village Brighouse Road Middlesbrough TS2 1RT Tel 0642 253716

CORNWALL Wildlife Trust Five Acres Allet Truro TR4 9DJ Tel 0872 73939

CUMBRIA Wildlife Trust Church Street Ambleside Cumbria LA22 0BU Tel 0539 432476 DERBYSHIRE Wildlife Trust Elvaston Castle Country Park Derby DE7 3EP Tel 0332 756610

DEVON Wildlife Trust 188 Sidwell Street Exeter Devon EX4 6RD Tel 0392 79244

DORSET Trust for Nature Conservation Half Moon House 15 North Square Dorchester DTI 1HY Tel 0305 264620

DURHAM Wildlife Trust Low Barns Nature Reserve Witton-le-Wear Nr Bishop Auckland Co Durham DL14 0AG Tel 0388 88728

DYFED Wildlife Trust 7 Market Street Haverfordwest Dyfed SA61 INF Tel 0437 765462 ESSEX Wildlife Trust
Fingringhoe Wick Nature Reserve
Fingringhoe
Colchester
Essex CO5 7DN
Tel 0206 729678

GLAMORGAN Wildlife Trust Nature Centre Fountain Road Tondu Mid Glamorgan CF32 0EH Tel 0656 724100

GLOUCESTERSHIRE Wildlife Trust Dulverton Building Robinswood Hill Country Park Reservoir Road Gloucester GL4 9SX Tel 0452 383333

GWENT Wildlife Trust 16 White Swan Court Church Street Monmouth Gwent NP5 3BR Tel 0600 715501

HANTS & ISLE OF WIGHT Wildlife Trust 71 The Hundred Romsey Hants SO5 8BZ Tel 0794 513786

HEREFORDSHIRE Nature Trust

Community House 25 Castle Street Hereford HR1 2NW Tel 0432 356872

HERTS & MIDDLESEX Wildlife

Trust
Grebe House
St Michael's Street
St Albans
Herts AL3 4SN
Tel 0727 58901

KENT Trust for Nature

Tyland Barn
Sandling
Maidstone
Kent ME14 3BD
Tel 0622 662012
Fax 0622-671390

Conservation

LANCASHIRE Trust for Nature

Conservation

Cuerden Park Wildlife Centre

Shady Lane Bamber Bridge Preston

Lancs PR5 6AU

Tel 0772-324129

LEICESTERSHIRE & RUTLAND

Trust for Nature Conservation

1 West Street

Leicester LE1 6UU

Tel 0533-553904

LINCOLNSHIRE Trust for Nature

Conservation
Banovallum House
Manor House Street

Homcastle

Lincs LN9 5HF

Tel 0507 526667

LONDON Wildlife Trust

80 York Way London N1 9AG Tel 071-278-6612/3

MONTGOMERYSHIRE Wildlife

Trust

Collot House

Severn Street

Welshpool

Powys SY21 7AD

Tel 0938-555654

NORFOLK Naturalists' Trust

72 Cathedral Close

Norwich

Norfolk NR1 4DF

Tel 0603-625540

NORTHAMPTONSHIRE Wildlife Trust Lings House Billing Lings Northampton NN3 4BE Tel 0604-405285

NORTHUMBERLAND Wildlife Trust Hancock Museum Barras Bridge Newcastle-upon-Tyne NE2 4PT Tel 091-232-0038

NORTH WALES Wildlife Trust 376 High Street Bangor Gwynedd LL57 1YE Tel 0248 351541

NOTTINGHAMSHIRE Wildlife Trust 310 Sneinton Dale Nottingham NG3 7DN Tel 0602 588242

RADNORSHIRE Wildlife Trust
1 Gwalia Annexe
Ithon Road
Llandrindod Wells
Powys LD1 6AS
Tel 0597 823298

SHROPSHIRE Wildlife Trust 167 Frankwell Shrewsbury Shropshire SY3 8LG Tel 0743 241691

SOMERSET Wildlife Trust Fyne Court Broomfield Bridgwater Somerset TA5 2EQ Tel 0823 451587/8

STAFFORDSHIRE Wildlife Trust Coutts House Sandon Staffs ST18 0DN Tel 0889 7534

SUFFOLK Wildlife Trust Brooke House The Green Ashbocking Nr Ipswich Suffolk IP6 9JY Tel 0473 890089

SURREY Wildlife Trust Powell Corderoy Annexe Longfield Road Dorking Surrey RH4 3DF Tel 0306 743404 SUSSEX Wildlife Trust Woods Mill Shoreham Road Henfield West Sussex BN5 9SD Tel 0273 492630

WARWICKSHIRE Nature Conservation Trust Brandon Marsh Nature Centre Brandon Lane Coventry CV3 3GW Tel 0203 302912

WILTSHIRE Wildlife Trust 19 High Street Devizes Wiltshire SN10 1AT Tel 0380 725670

WORCESTERSHIRE Nature Conservation Trust Lower Smite Farm Smite Hill Hindlip Worcs WR3 8SZ Tel 0905 754919

YORKSHIRE Wildlife Trust 10 Toft Green York YO1 1JT Tel 0904 659570 BIOLOGICAL RECORDS
CENTRE
NERC Institute of Terrestrial
Ecology
Monks Wood Experimental Station
Abbots Ripton
Huntingdon
Cambs PE17 2LS
Tel 0487 3381

Local Biological Records Centres

Bedfordshire Biological Records, Centre Bedford Museum Castle Lane Bedford MK40 3KD Tel 0234 353323

Bedfordshire Wildlife Trust Priory Country Park Barkers Lane Bedford MK41 9SH Tel 0234 364213

Berkshire Biological Records
Centre
Reading Museum and Art Gallery
Blagrave Street
Reading RG1 1QH
Tel 0734 55911 ext 2242

Bolton Environmental Records
Centre
Bolton Museum and Art Gallery
Le Mans Crescent
Bolton
Lancs BLI ISE
Tel 0204 22311 ext 379

Bristol Regional Environmental Records Centre. City of Bristol Museum and Art Gallery Queens Road Bristol BS8 1RL Tel 0272 295771 ext 215

Buckinghamshire Environmental Records Centre Buckinghamshire County Museum Church Street Aylesbury Bucks HP20 2QP Tel 0296 88849

Cambridgeshire Wildlife Trust
Enterprise House
Maris Lane
Trumpington
Cambridge
CB2 2LE
Tel 0223 846085

Colchester and Essex Museum Museum Resource Centre 14 Ryegate Road Colchester Essex CO1 2YW Tel 0206 712481

Cornish Biological Records Unit Trevithick Centre Trevenson Road Pool Redruth Cornwall TR15 3PL Tel 0209 710424

Derby Museum and Art Gallery Department of Natural History The Strand Derby DEI 1BS Tel 0332 31111 ext 782

Doncaster Biological Records
Centre
Doncaster Museum and Art
Gallery
Chequer Road
Doncaster DW1 2AE
Tel 0302 734287

Dorset Environmental Records
Centre
Colliton House Annexe
Glyde Path Road
Dorchester
Dorset DT1 1XJ
Tel 0305 20428

Epping Forest Conservation Centre High Beach Loughton Essex IC10 3AF Tel 081 508 7714

Essex Biological Records Centre Passmore Edwards Museum Museum Nature Reserve Norman Road East Ham London E6 4HN Tel 081 470 4525

Exeter Biological Records Centre Royal Albert Memorial Museum Queen Street Exeter EX4 3RX Tel 0392 56724 Local Biological Records Centres cont.

Gloucestershire Trust for Nature Conservation Church House Standish Stonehouse Gloucester GL10 3EU Tel 0453 822761

Gwent Biological Records Centre Newport Museum and Art Gallery John Frost Square Newport Gwent NP9 1HZ Tel 0633 840064

Hampshire County Museum Service New Chilcomb House Chilcomb Lane Bar End Winchester Hampshire SO23 8RD Tel 0962 66242

Hancock Museum
The University
Newcastle-upon-Tyne NE2 4PT
Tel 0912 322359

Herefordshire Biological Records Centre Hereford City Museum and Art Gallery Broad Street Hereford HR4 9AU Tel 0432 268121 ext 207

Isle of Wight Environmental
Records Centre
Museum Service
Ryde Library
George Street
Ryde
Isle of Wight
Tel 0983 615229

Kent Biological Records Centre Maidstone Museum and Art Gallery St Faith's Street Maidstone Kent ME14 1LH Tel 0622 54497

Leicestershire Museum Records Centre 96 New Walk Leicester Leicestershire LEI 6TD Tel 0533 554100 Lincolnshire & S Humberside Biological Records Centre Lincolnshire Museum Broadgate Lincoln LN2 1HQ Tel 0522 30401

London Ecology Unit Biological Records Bedford House 125 Camden High Street London NW1 7JR Tel 071 267 7944

Luton Museum Wardown Park Luton Bedfordshire LU2 7HL Tel 0582 3941

Norfolk Biological Records Centre Natural History Department Castle Museum Norwich Norfolk NR1 3JU Tel 0603 223624

North Eastern Environmental Records Centre Sunderland Museum Borough Road Sunderland SRI 1PF Tel 0783 41235 North Herts Museum Service Keeper of Field Natural History Natural History Department Old Fire Station High Street Baldock Herts SG7 6AR Tel 0462 894352

North West Biological Field Databank Merseyside County Museums William Brown Street Liverpool L3 8EN Tel 05120 70001 ext 5451

Nottingham Biological Records Centre Natural History Museum Wollaton Hall Nottingham NG8 2AE Tel 0602 281130

Oxfordshire Biological Records Centre Oxfordshire County Museum Woodstock Oxford OX7 1SN Tel 0993 811456 Pembrokeshire Biological Records Centre Scolton Manor Museum Spittal Haverfordwest Dyfed Tel 0437 731328

Peterborough Biological Records Centre Peterborough City Museum and Art Gallery Priestgate Peterborough PE1 1LF Tel 0733 43329

Plymouth Biological Records Centre Plymouth Wildlife Group City Museum Drake Circus Plymouth PLA 8AJ Tel 0752 668000 ext 4376

Rotherham Biological Records Centre Clifton Park Museum Rotherham South Yorkshire S65 2AA Tel 0709 823635 Local Biological Records Centres cont.

Scarborough Biological Records Centre The Woodend Museum The Crescent Scarborough Y11 2PW Tel 0723 67326

Scunthorpe Borough Museum and Art Gallery Oswald Road Scunthorpe South Humberside DN15 7BD Tel 0724 843533

Sheffield Ecology Unit Sheffield City Museum Weston Park Sheffield S10 2TP Tel 0742 27276

Shropshire Biological Records
Centre
Buttercross Museum
Old Street
Ludlow
Shropshire
Tel 0584 3857

Somerset Environmental Records Centre Pickney Kingston St Mary Taunton TA2 8AS

Tel 0823 451778

Southend-on-Sea Museums Service Central Museum Victoria Avenue Southend-on-Sea Essex Tel 0702-330214

St Albans City Museum Hatfield Road St Albans Herts A11 3RR Tel 0727 56679

Staffordshire Biological Records Centre City Museum and Art Gallery Bethesda Street Hanley Stoke-on-Trent ST1 4HS Tel 0782 273173

Suffolk Biological Records Centre
The Museum
High Street
Ipswich
Suffolk IP1 3QH
Tel 0473 213761

Sussex Biological Records Centre Booth Museum of Natural History 194 Dyke Road Brighton BN1 5AA Tel 0273 552586

Townley Hall Art Gallery and Museums Townley Hall Burnley Lancashire BB11 3RQ Tel 0282 24213

Warwickshire Biological Records Centre Warwickshire Museum Market Place Warwick CV4 4SA Tel 0926 493431

West Yorkshire Ecological Advisory and Information Service Cliffe Castle Museum Spring Gardens Lane Keighley West Yorkshire BD20 1LJ Tel 0535 758230

Wiltshire Biological Records
Centre
41 Long Street
Devizes
Wiltshire SN10 1NS
Tel 0380 77369

Worcestershire Biological Records Centre The Museum 1 Commandery Drive Sidbury Worcester WR1 2HU Tel 0905 355071

POND CONSERVATION GROUP

Caroline Aistrop
Wildfowl & Wetlands Trust
Slimbridge
Gloucester GL2 7BT
Tel 0453 890333

lan Benton
lan Benton Ponds
Meadow Way
Maiden Street
Weston
Hitchin
Herts SG4 7AA
Tel 0462 79561

Dr Steve Brooks
British Dragonfly Society
c/o Natural History Museum
Cromwell Road
London SW7 5BD
Tel 071 938 8905

Isobel Drury
RSNC
The Wildlife Trusts Partnership
The Green
Witham Park
Waterside South
Lincoln LN5 7JR
Tel 0522 544400

Anne Hope-Jacobson Pike's Peak Finchampstead Berkshire RG11 4RD Tel 0734 733435

Lilli Matson
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Dr Rob Oldham National Amphibian Survey c/o De Montford University Scraptoft Campus Leicester Tel 0533 551551 ext 7725

Dr Martin Perrow ECON Ecological Consultancy School of Biological Sciences University of East Anglia Norwich NR4 7TJ Tel 0603 592189 Dr Simon Pickering
Wildfowl & Wetlands Trust
Slimbridge
Gloucester GL2 7BT
Tel 0453 890333

Dr Anne Powell Hamlet Partnership Denton Green Cuddesdon Oxon OX9 9JP Tel 08677 4659

Dr Mary Swan 19 St Judith's Lane Sawtry Hants PE17 5XE Tel 0487 831984

Gill Witter
WWF-UK
Panda House
Weyside Park
Catteshall Lane
Godalming
Surrey GU7 1XR
Tel 0483 426444

Julia Wycherley Surrey Wildlife Trust 31 The Crossways Merstham Surrey RH1 3NA Tel 0737 643827

INSTITUTE OF TERRESTRIAL ECOLOGY (ITE)

Bangor Research Unit University College of North Wales Deiniol Road Bangor LL57 2UW Tel 0248 370045

Merlewood Research Station Grange over Sands Cumbria LA11 6JU Tel 05395 32264

Monks Wood Experimental Station Abbots Ripton Huntingdon PE17 2LS Tel 04873 381/8 Furzebrook Research Station Wareham BH20 5AS Tel 09295 51518/9

INSTITUTE OF FRESHWATER ECOLOGY

Windermere Laboratory
The Ferry House
Far Sawrey
Ambleside
Cumbria LA22 OLP
Tel 09662 2468/9

The River Laboratory
East Stoke
Wareham BH20 6BB
Tel 0929 462314

Eastern Rivers Laboratory c/o Monks Wood Experimental Station Abbots Ripton Huntingdon PE17 2LS Tel 04873 381

THE FORESTRY AUTHORITY

Chief Conservator
Richard Smith
English National Office
Forestry Authority
Great Eastern House
Tenison Road
Cambridge CB1 2DU
Tel 0223 314546

Keith Jones
Cumbria and Lancashire
Peil Wyke
Bassenthwaite Lake
Cockermouth
Cumbria CA13 9YG
Tel 076 87 76616

James Ogilvie
Northumberland and Durham
Redford
Hamsterley
Bishop Auckland
Co Durham DL13 3NL
Tel 0388 88721

Roger Hurst Greater Yorkshire Wheldrake Lane Crockley Hill York YO1 4SG Tel 0904 448778

Huw Davies
West Midlands
Rydal House
Colton Road
Rugely
Staffs WS15 3HF
Tel 0889 585222

Peter Webb East Midlands Willingham Road Market Rasen Lines LN8 3RQ Tel 0673 843461

Bill Heslegrave
Wye and Avon
Bank House
Bank Street
Coleford
Glos GL16 8BA
Tel 0594 810983

Ron Melville
The Thames and Chilterns
The Old Barn
Upper Wingbury Farm
Wingrave
Aylesbury
Bucks HP22 4RF
Tel 0296 681181

Mark Pritchard
East Anglia
Santon Downham
Brandon
Suffolk IP27 OTJ
Tel 0842 815544

Ken Buswell
The West Country
The Castle
Mamhead
Exeter
Devon EX6 8HD
Tel 0626 890666

Alan Betts
Hampshire and West Downs
Alice Holt
Wrecclesham
Farnham
Surrey GU10 4LF
Tel 0420 2337

John Clarke

Kent and East Sussex

Goudhurst Cranbrook Kent TN17 2SL Tel 0580 211044

OTHER GROUPS

Butterfly Conservation

P O Box 222

Dedham

Essex C07 6EY Tel 0206 322342

Herpetological Conservation

Trust

Pine Lodge 30 Enfield Road Moordown Bournemouth BH9 1TH

Zoological Society of London Regents Park

London NW1 4RY

Field Studies Council Central

Services

Preston Montford Montford Bridge Shrewsbury SY4 1HW **Mammal Society**

15 Cloisters

Business Centre

8 Battersea Park Road

London SW8 4BG

Tel 071 498 4358

The Woodland Trust

Autumn Park

Dysart Road

Grantham

Lines NG31 6LL

Marine Conservation Society

9b Gloucester Road

Ross-on-Wye

Herefordshire HR9 5BW

Tel 0989-66017

British Dragonfly Society

c/o Mrs J Silsby

i Haydn Avenue

Purley

Surrey CR8 4AG

Pond Action

c/o School of Biological and

Molecular Sciences

Oxford Polytechnic

Gipsy Lane

Headington

Oxford OX3 ORP

Otter Trust Earsham Bungay Suffolk NR35 2AF

Worldwide Fund for Nature - UK
Panda House
Weyside Park
Godalming
Surrey GU7 1XR

The Wildfowl and Wetland Trust Slimbridge Glos GL2 7BT

Vincent Wildlife Trust 10 Lovat Lane London EC3R 8DT

Open Spaces Society 25A Bell Street Henley-on-Thames Oxon RG9 2BA Tel 0491-573535

Wales Wildlife and Countryside Link Bryn Aderyn The Bank Newtown Powys SY16 2AB Tel 0686-629194 Natural Environment Research Council Polans House North Star Avenue Swindon SN2 1EU

Botanical Society of the British Isles Monkswood Station Abbots Ripton Huntington Cambs PE17 2LR

British Field Sports Society
Ms Caroline Yeates
59 Kennington Road
London SE1 7PZ
Tel 071 928 4742

British Trust for Conservation Volunteers 36 St Marys Street Wallingford Oxfordshire OX10 OEU

British Waterways Board Environmental & Scientific Services Llanthony Warehouse Gloucester Docks Gloucester GC1 2EJ

Council for National Parks 4 Hobart Place London SW1 OHY Fauna & Flora Preservation Society 1 Kensington Gore London SW7 2AR

Friends of the Earth 26-28 Underwood Street London N1 7JO

Plymouth Marine Laboratories
Citadel Hill
Plymouth
Devon PL1 2PB

Institute of Freshwater Ecology
The Ferry House
Far Sawrey
Ambleside
Cumbria LA22 OLP

International Dolphin Watch Parklands North Ferriby Humberside HU14 3ET

International Waterfowl and Wetland Research Bureau Slimbridge Gloucestershire GL2 7BX Joint Committee for the Conservation of British Insects c/o World Conservation Monitoring Centre 219 Huntingdon Road Cambridge CB3 ODL

Kew Gardens
47 Kew Green
Kew
Richmond
Surrey TW9 3AB

British Ecological Society -Conservation Ecology Group c/o George Peterken English Nature Northminster House Peterborough PEI IUA

British Ecological Society - Mires Research Group Dr BD Wheeler Department of Animal & Plant Sciences University of Sheffield Western Bank Sheffield S10 2TN British Ecological Society -Aquatic Ecology Group Dr J H R Gee Department of Zoology University College of Wales Aberystwyth Wales SY23 3DA

Royal Entomological Society 41 Queens Gate London SW7 5HU

Trust for Urban Conservation PO Box 514 London SE16 1AG

Urban Wildlife Group 11 Albert Street Birmingham B4 7UA

Water Research Centre Medmenham Laboratory Henley Road Medmenham Marlow Bucks SL7 2HD

Whale & Dolphin Conservation Society 19A James Street Bath Avon BA1 2BT

Freshwater Biology Association

The Ferry House Ambleside Cumbria LA22 OLP

British Bryological Society

Botany Department Liverpool Museum William Brown Street Liverpool L3 8EN

British Lichen Society

Department of Botany Natural History Museum Cromwell Road London SW7 5BD Tel 071 938 8852

Game Conservancy Council

Burgate Manor Fordingbridge Hants SP6 1EF

FWAG

National Agricultural Centre Stoneleigh Kenilworth Warwicks CV8 2RX

Woodland Trust

Autumn Park Grantham Lines NG31 6LL

17.3 GEOLOGY AND GEOMORPHOLOGY

ENGLISH NATURE (see page 17-3)

COUNTRYSIDE COUNCIL FOR WALES (see page 17-1)

GEOLOGICAL SOCIETY
CONSERVATION
COMMITTEE
Burlington House

Piccadilly London W1V 9AG Tel 071 434 9298

RIGS GROUPS

AVON
Peter Crowther
Bristol Museum
Tel 0272 223592

BEDFORDSHIRE Rosemary Brind Bedford Museum Tel 0234 353323

BERKSHIRE
David Ward
Reading Geological Society
Tel 0344 483563

BUCKINGHAMSHIRE
Kate Rowland

Buckinghamshire County Museum Tel 0296 696012

CAMBRIDGESHIRE

Pat Marson Anglia Polytechnic Tel 0223 63271

CHESHIRE
David Harpley
Cheshire Conservation Trust
Tel 0606 781868

CORNWALL
Colin Bristow
Camborne School of Mines
Tel 0726 812252

CUMBRIA
Peter Bullard
Cumbria Wildlife Trust
Tel 05394 32476

DERBYSHIRE
Pat Brassley
Derbyshire Wildlife Trust

DEVON Alison Cox & Peter Chamberlain Devon Wildlife Trust Tel 0392 79244

DORSET Richard Surry Dorset Environmental Records Centre Tel 0305 20428

ESSEX Mike Harley English Nature Peterborough Tel 0733 318303

GLOUCESTERSHIRE
Gloucestershire Trust for Nature
Conservation
Tel 0453 822761

GREATER MANCHESTER
Carol Davenport
Greater Manchester Countryside
Unit
Tel 061 344 3100

HAMPSHIRE
Tony Cross
Hampshire County Museum
Service
Tel 0962 846304

HERTFORDSHIRE David Curry Museum of St Albans Tel 0727 56679

NORTH HUMBERSIDE Mick Stanley Hull City Museums Tel 0482 593904

ISLE OF WIGHT
Stephen Hutt
Museum of Isle of Wight Geology
Tel 0983 404344

KENT Alasdair Bruce Kent RIGS Coordinator Tel 0843 295852

LANCASHIRE Steve Thompson Clitheroe Castle Museum Tel 0200 24635

LEICESTERSHIRE
Gill Weightman
Leicestershire Museum
Tel 0533 473080

LINCOLNSHIRE/SOUTH HUMBERSIDE David Robinson Lincolnshire Trust for Nature Conservation Tel 0507 602019

MERSEYSIDE John Handley Groundwork Trust Tel 0744 39396

WEST MIDLANDS Alan Cutler Black Country Geological Society Tel 0384 71146

NORFOLK
Jackie Lewis
Norfolk Naturalists' Trust
Tel 0603 625540

NORTHAMPTONSHIRE Northamptonshire Wildlife Trust Tel 0604 405285

NORTHUMBERLAND, DURHAM, CLEVELAND, TYNE & WEAR George Fenwick Sunderland Polytechnic Tel 091 515 2742

NOTTINGHAMSHIRE Norman Lewis Nottinghamshire Wildlife Trust Tel 0602 588242

OXFORDSHIRE Alan Childs Oxford Polytechnic Tel 0865 819617

POWYS
Duncan Hawley
Brecknock Wildlife Trust
Tel 0874 625708

SHEFFIELD Derek Whiteley Sheffield City Museum Tel 0742 768588

SHROPSHIRE
John Tucker
Shropshire Wildlife Trust
Tel 0743 241691

SOMERSET
Bill Butcher
Somerset Environmental Records
Centre
Tel 0823 451778

STAFFORDSHIRE Don Steward Stoke City Museum Tel 0782 202173

SUFFOLK Bob Markham Ipswich Museums Tel 0473 213761

SURREY
Diana Hawkes
Haslemere Educational Museum
Tel 0428 642112

SUSSEX John Cooper Booth Museum Tel 0273 552586

WARWICKSHIRE
John Crossling
Warwickshire Museum
Tel 0926 412500

WILTSHIRE
Gilbert Green
Chairman RIGS Group
c/o Wiltshire Wildlife Trust
Tel 0380 725670

NORTH YORKSHIRE Stephen Warburton Yorkshire Wildlife Trust Tel 0904 659570

WEST YORKSHIRE Jeff Lunn English Nature Wakefield Tel 0924 387010

NB Information on new groups from Mike Harley, English Nature (see ESSEX) or Stuart Campbell, CCW (Headquarters).

LOCAL GEOLOGICAL RECORDS CENTRES

AVON, SOMERSET, GLOUCESTERSHIRE, WILTSHIRE Museum and Art Gallery Queens Road Bristol BS8 1RL BERKSHIRE
Museum and Art Gallery
Blagrave Street
Reading RG1 1QH

BOLTON
Museum and Art Gallery
Le Mans Crescent
Bolton BL1 1SE

BRADFORD (West Yorkshire) Cliffe Castle Museum Spring Gardens Lane Keighley BD20 6LH

BUCKINGHAMSHIRE
County Museum
Church Street
Aylesbury HP20 2QP

CAMBRIDGESHIRE
Geology Section
Anglia College of Higher
Education
East Road
Cambridge CB1 1PT

CLEVELAND
County Museum Service
Cleveland Gallery
Victoria Road
Middlesborough TS1 3QS

CUMBRIA
Planning Department
County Offices
Kendal LA9 4RQ

DERBYSHIRE Museum and Art Gallery The Strand Derby DEI 1BS

DEVON (East)
Museum and Art Gallery
Queen Street
Exeter EX4 3RX

DEVON (West) Museum and Art Gallery Drake Circus Plymouth PL4 8AJ

DONCASTER
Museum and Art Gallery
Chequer Road
Doncaster DN1 2AE

DORSET
County Museum
High Street
Dorchester DTI IXA

DUDLEY
Museum and Art Gallery
St James's Road
Dudley DYI IHU

LOCAL GEOLOGICAL RECORDS CENTRE CONT.

ESSEX
Passmore Edwards Museum
Romford Road
Stratford
London E15 41.7.

FOREST OF DEAN
Royal Forest of Dean Centre for
Environmental Studies
Mitcheldean
Gloucester GL17 0HA

HAMPSHIRE
County Museum Service
Chilcomb House
Chilcomb Lane
Bar End
Winchester SO23 8RD

HERTFORDSHIRE City Museum Hatfield Road St Albans AL1 3RR

HUMBERSIDE (South), LINCOLNSHIRE (North) Museum and Art Gallery Oswald Road Scunthorpe DN15 7BD ISLE OF WIGHT

Museum of Isle of Wight Geology

High Street

Sandown PO36 8AF

KENT (East)
City Museums
High Street
Canterbury CT1 2JE

KIRKLEES (West Yorkshire)
Tolson Memorial Museum
Ravensknowle Park
Huddersfield HD5 8DJ

LANCASHIRE Clitheroe Museum Castle Hill Clitheroe BB7 1BA

LEEDS (West Yorkshire)
City Museum
Municipal Buildings
Leeds LSI 3AA

LEICESTERSHIRE Leicestershire Museums 96 New Walk Leicester LEI 6TD

MANCHESTER
Manchester Museum
The University
Manchester M13 9PL

MERSEYSIDE, CHESHIRE, CLWYD, LANCASHIRE (parts) Merseyside County Museum William Brown Street Liverpool L3 8EN

NORFOLK
County Museum Service
Castle Museum
Norwich NR1 3.11

NORTHUMBERLAND (North)
Hancock Museum
The University
Newcastle-upon-Tyne NE2 4PT

NORTHUMBERLAND (South), DURHAM Museum and Art Gallery Borough Road Sunderland SR1 1PP

NOTTINGHAMSHIRE Natural History Museum Wollaton Hall Nottingham NG8 2AE

PETERBOROUGH
Museum and Art Gallery
Priestgate
Peterborough PE1 1LF

POWYS
Brecknock Wildlife Trust
Lion House
Lion Yard
Brecon LD3 7AY

SHEFFIELD City Museum Weston Park Sheffield S10 2TP

SHROPSHIRE
County Museum Service
Old Street
Ludlow SY8 1NW

SOMERSET
Somerset Environmental Records
Centre
Pickney
Kingston St Mary
Taunton TA2 8AS

STAFFORDSHIRE
City Museum and Art Gallery
Bethesda Street
Hanley
Stoke on Trent ST1 3DW

SUFFOLK Museum and Art Gallery High Street Ipswich IP1 3QH SURREY
Haslemere Educational Museum
78 High Street
Haslemere GU27 2LA

SUSSEX
Booth Museum
194 Dyke Road
Brighton BNI 5AA

WARWICKSHIRE
Warwickshire Museums
Market Place
Warwick CV34 4SA

YORKSHIRE (East), HUMBERSIDE (North) Hull City Museums and Art Galleries 83 Alfred Gelder Street Hull HU1 1EP

YORKSHIRE (North)
The Yorkshire Museum
Museum Gardens
York YO1 2DR

NB Information on new centres from Mick Stanley, Co-ordinator National Scheme for Geological Site Documentation, Hull City Museums and Art Galleries (0482-593904).

17.4_ARCHAEOLOGY.

ENGLISH HERITAGE

Fortress House 23 Savile Row London WIX 1AB Tel 071 973 3000

CADW(Welsh Historic Monuments) Brunel House 2 Fitzalan Road Cardiff CF2 1UY Tel 0222 465511

ROYAL COMMISSION ON THE HISTORICAL MONUMENTS OF ENGLAND Fortress House 23 Savile Row

23 Savile Row London W1X 1AB Tel 071 973 3500

ASHFORD
Orchard House
Tannery Lane
Ashford TN23 1PL
Tel 0233 630979

CAMBRIDGE
The Lodge
Anstey Hall
Maris Lane
Trumpington
Cambridge CB2 2LE
Tel 0223 841210

EXETER
Rose Duryard
Lower Arygll Road
Exeter EX4 4PB
Tel 0392 213338

KEELE
Rooms 18 - 18A
Chancellor's Building
University of Keele
Newcastle Upon Tyne ST5 5BG
Tel 0782 632118

LONDON
(Collections Management Unit)
Government Buildings
Bromyard Avenue
Acton
London W3 7XY
Tel 081 743 051

ARCHITECTURE AND HISTORY

LONDON
(Head Office & National Buildings Records)
Fortress House
23 Savile Row
London W1X 2JQ
Tel 071 973 3500

LONDON (Survey of London & Publications) Newlands House 37-40 Berners Street London W1P 4BP

NEWCASTLE UPON TYNE
Line Building
Haymarket Lane
The University
Newcastle Upon Tyne NEI 7RU

SALISBURY Rougement Rougement Close Salisbury SPI 1LY Tel 0722 328091

SOUTHAMPTON
(National Archaeological Record)
Green Lane
Maybush
Southampton SOI 9FP
Tel 0703 780966

SWINDON
(Air Photography & Threatened Buildings)
Alexander House
19 Fleming Way
Swindon SN1 2NG
Tel 0793 414100

YORK Shelley House Acomb Road York YO2 4HB Tel 0904 784411

Tel 0970 624381

Tel 071 276 4725

ROYAL COMMISSION ON ANCIENT AND HISTORICAL MONUMENTS IN WALES Crown Buildings Plas Crug Aberystwyth Dyfed SY23 2HP

DEPARTMENT OF THE ENVIRONMENT Heritage Division Room C9/10A 2 Marsham Street London SW1P 3EB

COUNCIL FOR BRITISH ARCHAEOLOGY

Bowes Morrell House 11 Walmgate York YO1 2UA Tel 0904 671417

SCIENCE MUSEUM

Exhibition Road London SW7 2DD Tel 071 938 8000

COUNTY COUNCIL SITES AND OTHER LOCAL AUTHORITIES SITES AND MONUMENTS RECORD (ENGLAND)

AVON
Planning Department
Avon County Council
PO Box 46 Middlegate
Whitefriars
Lewins Mead
Bristol BS99 7EU
Tel 0272 226528

BEDFORDSHIRE Planning Department Bedfordshire County Council County Hall Bedford MK42 9AP Tel 0234 63222 ext 2071

BERKSHIRE

Dept of Highways and Planning Berkshire County Council Shire Hall Shinfield Park Reading RG2 9XG Tel 0734 875444 ext 4936

BUCKINGHAMSHIRE

County Museum
Technical Centre
Tring Road
Halton
Aylesbury HP22 5PJ
Tel 0296 696012

CAMBRIDGESHIRE

Dept of Lands and Buildings Cambridgeshire County Council Shire Hall Castle Hill Cambridge CB3 0AP Tel 0223 317111 ext 3312

CHESHIRE

Planning Department Cheshire County Council Commerce House Hunter Street Chester CH1 1SN Tel 0244 603160 CLEVELAND
Cleveland Archaeology
PO Box 41
Southlands Centre
Ormesby Road
Middlesbrough TS3 0YZ
Tel 0642 327583 ext 223

CORNWALL & ISLES OF SCILLY Cornwall Committee for Archaeology Old County Hall Station Road Truro TR1 3EX Tel 0872 74282 ext 3602/3/4

CUMBRIA
Planning Department
Cumbria County Council
County Offices
Kendal LA9 4RQ
Tel 0539 21000 ext 4378

DERBYSHIRE
Planning Department
Derbyshire County Council
County Offices
Matlock DE4 3AG
Tel 0629 580000 ext 7125

DEVON
Property Department
Devon County Council
County Hall
Exeter EX2 4QQ
Tel 0392 272266

DORSET
Planning Department
Dorset County Council
County Hall
Dorchester DT1 1XJ
Tel 0305 251000 ext 4277

DURHAM
The Antiquities Department
The Bowes Museum
Barnard Castle
Durham DL12 8NP
Tel 0833 690107

EAST SUSSEX
Planning Department
East Sussex County Council
Southover House
Southover Road
Lewes BN7 1YA
Tel 0273 481608

ESSEX
Planning Department
Essex County Council
Globe House
New Street
Chelmsford CM1 1LF
Tel 0245 352232 ext 307

GLOUCESTERSHIRE
Planning Department
Gloucestershire County Council
Shire Hall
Gloucester GL1 2TN
Tel 0452 425683

GREATER LONDON
The London Division
English Heritage
Chesham House
30 Warwick Street
London W1R 6AB
Tel 071 973 3732

GREATER MANCHESTER
Greater Manchester Archaeology
Unit
University of Manchester
Oxford Road
Manchester M13 9PD
Tel 0612 752315

HAMPSHIRE
Planning Department
Hampshire County Council
The Castle
Winchester SO23 8UE
Tel 0962 846735/6/7

HEREFORD AND WORCESTER Archaeology Section Hereford & Worcs County Council Cranham School Tetbury Drive Warndon Worcester WR4 9LS Tel 0905 58608

HERTFORDSHIRE
Planning Department
Hertfordshire County Council
County Hall
Hertford SG13 8DN
Tel 0992 555244

HUMBERSIDE
Property Services Dept
Humberside County Council
Archaeology Unit
County Hall
Beverley HU17 9BA
Tel 0482 868770

ISLE OF WIGHT
County Archaeological Centre
Clatterford School
61 Clatterford Road
Carisbrooke
Newport PO30 1NZ
Tel 0983 529963

KENT County Planning Department Kent County Council Springfield Maidstone Kent ME14 2LX Tel 0622 671411

LANCASHIRE
Lancaster University
Archaeological Unit
University of Lancaster
Physics Building
Bailrigg
Lancaster LA1 4YB
Tel 0524 65201 ext 4385

LEICESTERSHIRE
County Museum Service
Jewry Wall Museum
St Nicholas Circle
Leicester LE1 7BY
Tel 0533 554100 ext 3023

LINCOLNSHIRE
City and County Museum
12 Friars Lane
Lincoln LN2 5AL
Tel 0522 530401

MERSEYSIDE Archaeological Survey of Merseyside Liverpool Museum William Brown Street Liverpool L3 8EN Tel 051 207 0001 ext 260

NORFOLK Norfolk Archaeological Unit Union House Gressenhall Dereham NR20 4DR Tel 0362 860528

NORTH YORKSHIRE
Planning Department
North Yorkshire County Council
County Hall
Northallerton DL7 8AQ
Tel 0609 780780 ext 2330

NORTHAMPTONSHIRE

County Secretary's Department Northamptonshire County Council Bolton House Wootton Hall Park Mere Way Northampton NN4 9BE Tel 0604 700493

NORTHUMBERLAND

Planning Department
Northumberland County Council
County Hall
Morpeth NE61 2EF
Tel 0670 514343 ext 3516

NOTTINGHAMSHIRE

Planning and Transportation
Department
Nottingham County Council
Trent Bridge House
Fox Road
West Bridgford
Nottingham NG2 6BJ
Tel 0602 823823 ext 4546

OXFORDSHIRE

Department of Museum Services County Museum Fletcher's House Woodstock OX7 1SN Tel 0993 811456 PEAK PARK
Peak Park Joint Planning Board
Aldern House
Baslow Road
Bakewell
Derbyshire DE4 1AE

SHROPSHIRE

Tel 062981 4321

Cultural Services Department Winston Churchill Building Radbrook Centre Radbrook Road Shrewsbury SY3 9BJ

SOMERSET
Planning Department
Somerset County Council
County Hali
Taunton TA1 4DY
Tel 0823 333451 ext 5426

SOUTH YORKSHIRE
Archaeology Section
South Yorkshire Archaeological
Services
Libraries
Museums and Arts Building
Ellin Street
Sheffield S1 4PL
Tel 0742 734210

STAFFORDSHIRE Planning Department Staffordshire County Council Martin Street

Martin Street Stafford ST16 2LE Tel 0785 223121 ext 7283

SUFFOLK

Archaeological Unit Suffolk County Council Shire Hall Bury St Edmunds IP33 1RX Tel 0284 763141 ext 2023

SURREY

Planning Department
Surrey County Council
County Hall
Kingston on Thames KT1 2DT
Tel 081 541 9457

TYNE & WEAR

Environment Design Section
Planning Department
Newcastle City Council
Civic Centre
Barras Bridge
Newcastle upon Tyne NE1 8PH
Tel 0912 816714

WARWICKSHIRE County Museum Warwickshire County Council

Market Hall Warwick CV34 4SA Tel 0926 412734

WEST MIDLANDS
West Midlands SMR
Joint Data Team
Radcliffe House
Blenheim Court
Solihull
West Midlands B91 2AA
Tel 021 704 6930

WEST SUSSEX
Planning Department
West Sussex County Council
County Hall
Tower Street
Chichester PO19 1RL
Tel 0243 777100

WEST YORKSHIRE
West Yorkshire Archaeology
Service
14 St John's North
Wakefield WF1 3QA
Tel 0924 290900

WILTSHIRE
Library and Museum Service
Wiltshire County Council
County Hall
Bythesea Road
Trowbridge BA14 8BS
Tel 0225 753641 ext 2743

SITES AND MONUMENTS RECORDS (WALES)

Clwyd Archaeology Service Clwyd County Council Shire Hall Mold Clwyd CH7 6NG Tel 0352 2121

Welsh Trusts

Clwyd/Powys Archaeology Trust 7A Church Street Welshpool Powys SY21 7DL 0938 553670

Dyfed Archaeology Trust The Old Palace Abergwili , Carmarthen Dyfed SA31 2JG 0267 231667 Glamorgan/Gwent Archaeology Trust Ltd Ferryside Warehouse Bath Lane Swansea SA1 1RD 0792 655028

Gwynedd Archaeology Trust Ltd Garth Road Bangor LL58 2SE 0248 352535

NB Copies of the Clwyd SMR are held at the Clwyd Archaeology Service and at the Clwyd/Powys Archaeology Trust.

17.5 Central Government Departments. Agencies and Statutory Bodies with Responsibilities and Interests in the Coastal Zone

Central Government Departments		
Department of the Environment	General policy responsibility for environmental matters. Responsibility for town and country planning, which regulates the development and use of land in the public interest and for landscape and wildlife conservation.	
Department of National Heritage	General policy responsibility for the heritage including listed buildings, scheduled monuments and historic wreck sites; sport and recreation policy including water sports in particular and coastal recreation in general. Policy responsibility for domestic and inward tourism, including interests in seaside resorts and waterfront areas.	
Department of Trade and Industry	Planning matters affecting both public and private sector industries; the exploitation of industrial mineral resources; the exploitation of coal resources; the licensing of oil and gas exploration and production; and the development of coastal power stations.	
Department of Transport	All aspects of marine safety, including safety of navigation throughout UK waters. Responsibility for harbour authorities.	
Home Office	Development in the vicinity of penal establishments, and civil defence. Responsible for byelaws in England and Wales.	

Ministry for Agriculture, Fisheries & Food	A number of responsibilities related to the coast-line including fisheries management and regulatory powers over the disposal of wastes at sea. Developments below the high water mark require a licence from MAFF under Part II of the Flood and Environmental Protection Act 1985. Policy responsibility for flood defence and coast protection in England.
Ministry of Defence	Matters likely to have a bearing on their land holdings, especially if in active use.
Welsh Office	General policy responsibility for environmental matters. Responsibility for town and country planning, which regulates the development and use of land in the public interest; for landscape and wildlife conservation, and for flood defence and coast protection in Wales.
Other Bodies	
Cadw	The duties are the same as English Heritage but are applied to Wales and the Secretary of State for Wales.
Countryside Commission	The Countryside Commission advises the Government and other organisations on countryside matters. It has played an important role in the recognition of historic landscapes. It has special responsibility for designating National Parks, Areas of Outstanding Natural Beauty, Heritage Coast, long-distance footpaths and bridleways and holds information on these. In Wales this function is carried out by the Countryside Council for Wales.
Countryside Council for Wales	As above.
Crown Estate Commissioners	Landlords of much of the foreshore and seabed with responsibilities to maintain and enhance the value of the estate and the return obtained from it, but with due regard to the requirements of good management.

The state of the s
English Heritage has national responsibilities and duties laid down in the 1983 Heritage Act. The general duties are:-
 a) to secure the preservation of ancient monuments; b) to promote the public's enjoyment and knowledge of ancient monuments; It's specific duties are:-
 a) to provide the Secretary of State with advice in relation to the scheduling of ancient monuments; b) to provide the Secretary of State with advice in relation to applications for scheduled monuments consent; c) to provide financial assistance towards the upkeep of ancient monuments; d) to carry out and commission archaeological surveys, excavations and other research. (discretionary)
The statutory adviser to the Government on nature conservation in England, responsible for promoting the conservation of England's wildlife and natural features. Its work includes the selection, establishment and management of National Nature Reserves and Marine Nature Reserves; the identification and notification os Sites of Special Scientific Interest; the provision of advice about nature conservation; and the support and conduct of research relevant to these functions.
All significant matters relating to health and safety, including developments at or near to a harbour area.
Coast and Marine Rescue, management of foreshore and marine areas. Responsibility for items washed up on the shore including wrecks, cetacea, etc

HM Inspectorate of Pollution	Control of land-based pollution of coastal waters. Regulation of pollutants for land and air.
Joint Nature Conservation Committee	Responsibilities include the establishment of common scientific standards; undertaking and commissioning of research; advising Ministers on the development and implementation of policies affecting nature conservation for Great Britain; and the provision of advice and dissemination of knowledge to any person about nature conservation.
National Rivers Authority	Management of inshore coastal water quality having statutory responsibilities relating to the environment quality of controlled waters. Overall supervisory responsibility for flood defence, and a large number of sea defences an some tidal barriers. Conservation responsibilities in coastal waters and land associated with such waters in England and Wales. Maintaining, improving and developing fisheries.
The National Trust	The National Trust is responsible for the conservation and management of an estimated 40,000 archaeological sites and 20,000 vernacular buildings, many of them grouped within historic landscapes of international importance. The National Trust has therefore developed a specialised archaeological database of its own.
Sports Council	Sport and recreation - through the Regional Council for Sport and Recreation, which act as form for discussion. Strategic guidance for sport and recreation in coastal areas.
Regional Tourist Board	Proposals likely to relate to matters covered by regional tourism development strategies.

Port/Harbour Authorities	Certain ports and harbours are managed by specific Authorities normally controlling navigation, moorings and other use of the harbour. This may extend to planning matters.
Royal Commission on the Historical Monuments of England (RCHME)	RCHME is Englands national body of archaeological and architectural survey and record. It compiles and maintains the NMR.
Royal Commission on Ancient and Historical Monuments in Wales (RCAHMW)	The duties are the same as RCHME but apply to Wales.
Water Companies	Water and sewerage services generally and retention, treatment or disposal of sewage, trade-waste, or sludge.
Welsh Archaeological Trusts	There are 4 regional Welsh Archaeological Trusts. The 2 roles they fulfil are: (a) maintenance of Sites & Monuments Records and therefore provision of archaeological advice to planning authorities; (b) as an advisory and investigative service.

18.

		
Central - Preston	Ed Mycock	Senior Ecologist
	Neil Guthrie	Senior Ecologist
	Kathryn Edwards	Ecologist
	Amanda Elliott	Ecologist
	Sarah Peet	Ecologist
	Liz Green	Ecologist
13.0	Louise McGurk	Ecologist
	Joanne Lambert	Ecologist
	Judith Whalley	Ecological Assistant
North - Carlisle	Steve Gamer	Senior Ecologist
. Total Gallion	Ray Prigg	Senior Ecologist
	Liz Oliver	Ecologist
	David Scott	Ecologist
	Neil Coates	Ecological Assistant
	Annette Jackson	Ecological Assistant
		
Kendall	Brian Ingersent	Ecologist
	Karen Rouen	Ecologist
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Headquarters -	Steve Bailey	FRCN Coordinator
Leeds	Simon Keys	FRCN Officer (Conservation)
Olympia House - Leeds	John Pygott	Ecology & Recreation Manager
Olympia House Excus	Arlene Brookes	Senior Ecologist
	Caroline Essery	Ecologist
4	Amanda Best	Ecologist
Committee Harr		
Coverdale House -	Martin Fuller	Senior Ecologist
York	Anne Sansom	Ecologist
	Roger Martin	Ecologist
	Eleanor Robinson	Ecologist
Eldon House -	Geoffrey Williams	Ecology & Recreation Manager
Newcastle	Colin Blundel	Senior Ecologist
	Alistair Laverty	Ecologist
SEVERN TRENT		
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	David Hickie	Regional Environmental Assessment
		Coordinator
	Andrew Heaton	Conservation Officer
	Helena Tompkins	Technical Support Officer
	1 recorn routherns	· · · · · · · · · · · · · · · · · · ·
	Vyonne Wooding	Technical Support Offices
	Yvonne Wooding Pat Haves	Technical Support Officer
	Yvonne Wooding Pat Hayes	Technical Support Officer Project Officer
Lower Severn -	<u> </u>	
Lower Severn - Tewkesbury	Pat Hayes	Project Officer
	Pat Hayes	Project Officer Area Conservation & Recreation Officer
	Pat Hayes Bob Bishop	Project Officer Area Conservation & Recreation Officer Assistant Area Conservation &

Upper Severn - Shrewsbury	Alan Jones Gill Evans Marianne Le Ray	Area Conservation & Recreation Officer Assistant Area Conservation & Recreation Officer Area Landscape Architect
Lower Trent - Nottingham	Valerie Holt Paul Green Penny Thorpe	Area Conservation & Recreation Officer Assistant Area Conservation & Recreation Officer Area Landscape Architect
Upper Trent -Lichfield	Andrew Crawford Kate Cox Kate Watson	Area Conservation & Recreation Officer Assistant Area Conservation & Recreation Officer Area Landscape Architect
SOUTH - WESTERN		the state of the s
Devon area - Exeter	Stuart Bray Lyn Jenkins Peter Nicholson Nigel Reader Mike Williams	FRCN Manager Regional Conservation Officer Conservation Officer FRCN Manager Area Conservation & Recreation Officer
North Wessex - Bridgwater	Dr Roger Merry Ann Skinner Stuart Moodie Andrew Baines	Area FRCN Manager Area Conservation & Recreation Officer Conservation & Recreation Assistant Conservation & Recreation Assistant
South Wessex - Blandford	Dr Graham Lightfoot Judith Crompton Kim Thirlby	Area FRCN Manager Area Conservation & Recreation Officer Conservation & Recreation Assistant
Cornwall area - Bodmin	Brian Letts Sonia Thurley	Area FRCN Manager Area Conservation & Recreation Officer
SOUTHERN	A fire was the	
Worthing	Dr A G Owen Jane Cecil	Regional FRCN Manager Regional Conservation, Recreation & Navigation Coordinator
Sussex - Worthing	Ian Johnson Caryl Hart Phil Griffiths	Area FRCN Manager Area Conservation & Recreation Officer Assistant Conservation & Recreation Officer
Hampshire Isle of Wight - Winchester	Robin Crawshaw Matthew Carter	Area FRCN Manager Area Conservation & Recreation Officer

Kent - East Malling	John Morgan	Area FRCN Manager
	Robert Pilcher	Area Conservation & Recreation Officer Asst Area Conservation & Recreation
** ** ** ** ** ** ** ** ** ** ** ** **	Chris Dyson	Officer
rms.	Jason Chambers	Asst Area Conservation & Recreation Officer
	Brian Smith	Project Manager, Medway River Project
	PLIST SUNCT	Project Officer, Medway River Project
	Simon Holdsworth	
THAMES		
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	Alastair Driver	Regional Conservation Manager
	Lesley Sproat	Conservation Officer (Capital Schemes)
	Frances Bayley	Conservation Officer (Surveys)
	Richard Copas Richard Hellier	Regional Landscape Architect Landscape Architect
	Kevin Patrick	Landscape Architect
	Suzanne Chisnell	Landscape Architect
	Andrew Brookes	Environmental Assessment Officer
	Sue Reed	Assistant Environmental Assessment Officer
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South-East Area - Guildford	Alan Butterworth David Webb	Area Fisheries & Conservation Manager Area Conservation Officer
North-East Area - Rickmansworth	John Reeves Chris Catling	Area Fisheries & Conservation Manager Area Conservation Officer
WELSH		
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	Teg Jones	F & C Resources Officer
	Chris Formaggia	Conservation Assistant
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Haverfordwest	Paul Varallo Dave Gardner	Area FRCN Manager District FRCN Manager

19. LIST OF ABBREVIATIONS AND ACRONYMS USED IN THE DOCUMENT

AAI Area of Archaeological Importance Area of Outstanding Natural Beauty **AONB AoSP** Area of Special Protection for Birds

British Trust for Ornithology **BTO**

Conservation Area CA

CC Countryside Commission

CCW Countryside Council for Wales Catchment Management Plan **CMP** Department of the Environment DoE Environmental Assessment EA EC **European Community** EH English Heritage

English Nature EOO Environmental Quality Objective

ES **Environmental Statement**

Environmentally Sensitive Area **ESA**

FTE Full Time Equivalent

EN

General Quality Assessment **GOA**

Her Majesty's Inspectorate of Pollution **HMIP**

HOI Habitat Quality Index

IFE Institute of Freshwater Ecology

Incremental Flow Instream Methodology **IFIM**

IPC Integrated Pollution control

International Union for the Conservation of Nature **IUCN**

JNCC Joint Nature Conservation Committee

LNR Local Nature Reserve

MAFF Ministry of Agriculture, Fisheries and Food

MOU Memorandum of Understanding NCC Nature Conservancy Council **NNR** National Nature Reserve NRA National Rivers Authority OARP Otters and Rivers Project **PHABSIM** Physical Habitat Simulation Policy Implementation Note PIN

Royal Commission on Ancient and Historical Monuments in Wales **RCAHMW**

Royal Commission on the Historical Monuments of England **RCHME**

River Corridor Survey **RCS** RHS River Habitat Survey

Regionally Important Geological/Geomorphological Site **RIGS** River Invertebrate Prediction and Classification System **RIVPACS**

ROO River Quality Objective

RSNC Royal Society for Nature Conservation (The Wildlife Trusts

Partnership)

RSPB Royal Society for the Protection of Birds

Special Area of Conservation SAC

SAM Scheduled Ancient Monument

SCI Site of Community Interest (precursor to SAC)

SERCON System for Evaluating Rivers for Conservation

Statutory Instrument SI

SMER. Sites and Monuments Record

SNCI Site of National Conservation Interest

SPA Special Protection Areas (Birds) Site of Special Scientific Interest SSSI Statutory Water Quality Objective **SWOO**

VWT Vincent Wildlife Trust

Water Archive Monitoring System **WAMS**

Welsh Office wo

WWT Wildfowl and Wetlands Trust

FUNCTION INTEREST

WQ: Water Quality WE Water Resources

FD: Flood Defence

F **Fisheries** R Recreation C. Conservation M Navigation All All functions